## BEFORE THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD PERMITTING AND ENFORCEMENT COMMITTEE

IN THE MATTER (	OF THE: )	
PERMITTING AND	ENFORCEMENT ) COMMITTEE MEETING	))
	DATE AND TIME: JANUARY 7, 1997	TUESDAY, 10:55 A.M.
	PLACE: ROOM	BOARD HEARING 8800 CAL CENTER DRIVE SACRAMENTO, CALIFORNIA
	REPORTER: DRAIN, RPR, CSR NO. 7152	BETH C. CERTIFICATE

BRS FILE NO.: 37292

## APPEARANCES

MR. ROBERT C. FRAZEE, CHAIRMAN

MR. DANIEL G. PENNINGTON, MEMBER

MR. PAUL RELIS, MEMBER

## STAFF PRESENT

MR. RALPH CHANDLER, CHIEF EXECUTIVE OFFICER MS. KATHRYN TOBIAS, LEGAL COUNSEL

MS. LORI LOPEZ, COMMITTEE SECRETARY

	PAGE EX PARTE
COMMUNICATIONS	7
REPORT FROM EXECUTIVE DIRECTOR	8
ITEM 1: CONSIDERATION OF CONSENT AGENDARY A. CONSIDERATION OF THE ISSUAN WASTE TIRE FACILITY PERMIT FOR COMPLETE STANISLAUS COUNTY	NCE OF A NEW MINOR
ITEM 2: CONSIDERATION OF ADOPTION OF NEFOR CIWMB PORTION OF THE COMBINED STATE CONTROL BOARD/CALIFORNIA INTEGRATED WAS PROPOSED REGULATIONS IN TITLE 27, IMPLEMENT OF ASSEMBLY BILL 1220	WATER RESOURCES TE MANAGEMENT BOARD
STAFF PRESENTATION PUBLIC COMMENT COMMITTEE DISCUSSION	21
COMMITTEE DISCUSSION COMMITTEE ACTION	23
ITEM 3: CONSIDERATION OF A NEW SOLID W. FOR THE UNITED WASTE RECYCLING AND TRANS. COUNTY	
STAFF PRESENTATION PUBLIC COMMENT	37
COMMITTEE DISCUSSION COMMITTEE ACTION	40
ITEM 4: CONSIDERATION OF A REVISED SOL PERMIT FOR THE CITY OF CLOVIS, FRESNO CO	
STAFF PRESENTATION PUBLIC COMMENT COMMITTEE DISCUSSION	40 44 44
COMMITTEE ACTION	49
ITEM 5: CONSIDERATION OF A REVISED SOL PERMIT FOR THE VALLEY TREE AND CONSTRUC' KERN COUNTY	
STAFF PRESENTATION	43 46

ITEM 6: CONSIDERATION OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE OSTROM ROAD SANITARY LANDFILL, YUBA COUNTY

STAFF PRESENTATION 57

PUBLIC COMMENT 59, 62 COMMITTEE

DISCUSSION 62, 65 COMMITTEE ACTION

76

ITEM 7: CONSIDERATION OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE WESTERN REGIONAL SANITARY LANDFILL, PLACER COUNTY

STAFF PRESENTATION	77
PUBLIC COMMENT	
COMMITTEE DISCUSSION	81
COMMITTEE ACTION	84

ITEM 8: CONSIDERATION OF A NEW STANDARDIZED PERMIT FOR THE CITY OF MODESTO CO-COMPOSTING FACILITY, STANISLAUS COUNTY

STAFF PRESENTATION	84
PUBLIC COMMENT	
COMMITTEE DISCUSSION	86
COMMITTEE ACTION	87

ITEM 9: CONSIDERATION OF CONCURRENCE IN THE ISSUANCE OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE CITY OF SANTA CRUZ CLASS III SANITARY LANDFILL, SANTA CRUZ COUNTY

STAFF PRESENTATION	87
PUBLIC COMMENT	
COMMITTEE DISCUSSION	89
COMMITTEE ACTION	91

ITEM 10: CONSIDERATION OF CONCURRENCE IN THE ISSUANCE OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE INDEPENDENT TRUCKING COMPANY, INC. TRANSFER STATION AND RECYCLING FACILITY, SAN JOAQUIN COUNTY

STAFF PRESENTATION	92
PUBLIC COMMENT	
COMMITTEE DISCUSSION	93
COMMITTEE ACTION	94

ITEM 11: CONSIDERATION OF SITES FOR REMEDIATION UNDER THE WASTE TIRE STABILIZATION AND ABATEMENT PROGRAM

STAFF PRESENTATION 23 PUBLIC COMMENT 54

COMMITTEE DISCUSSION 25, 55 COMMITTEE

ACTION 56

ITEM 12: CONSIDERATION OF THE ADOPTION OF THE NEGATIVE DECLARATION SCH NO. 96092039 AND THE PROPOSED FINANCIAL ASSURANCES ENFORCEMENT REGULATIONS FOR SOLID WASTE LANDFILLS FINANCIAL ASSURANCE VIOLATIONS

STAFF PRESENTATION 95

PUBLIC COMMENT

COMMITTEE DISCUSSION

COMMITTEE ACTION 97

ITEM 13: CONSIDERATION OF AN UPDATE TO THE SCHEDULE FOR PLACEMENT OF OPERATIONS/FACILITIES INTO REGULATORY TIERS AND DEVELOPMENT OF MINIMUM STANDARDS.

STAFF PRESENTATION 98

PUBLIC COMMENT 103 COMMITTEE

DISCUSSION 99 COMMITTEE ACTION

ITEM 14: CONSIDERATION OF BOARD ENFORCEMENT POLICY IMPLEMENTATION ELEMENTS INCLUDING: LEA ENFORCEMENT ADVISORY, LEA INSPECTION AND ENFORCEMENT TRAINING SCHEDULE, PERMIT COMPLIANCE STRATEGY, AND STATE OVERSIGHT ROLE PROCEDURES.

STAFF PRESENTATION 111 PUBLIC

COMMENT 141 COMMITTEE

DISCUSSION 130 COMMITTEE ACTION -

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ITEM 15: CONSIDERATION OF STAFF RECOMMENDATIONS FOR REVISIONS TO THE PROPOSED REGULATIONS FOR NONHAZARDOUS ASH OPERATIONS AND FACILITIES, AND APPROVAL TO NOTICE A 15-DAY COMMENT PERIOD FOR THOSE REVISIONS

STAFF PRESENTATION 145
PUBLIC COMMENT 155

COMMITTEE DISCUSSION 150, 170, 191 COMMITTEE

ACTION 197

ADJOURNMENT 198

1	SACRAMENTO, CALIFORNIA; TUESDAY, JANUARY 7, 1997
2	10:55 A.M.
3	
4	(A JOINT MEETING OF THE STATE WATER
5	RESOURCES CONTROL BOARD AND CALIFORNIA INTEGRATED
6	WASTE MANAGEMENT BOARD WAS HELD AND REPORTED AND
7	BOUND UNDER SEPARATE COVER. THE ROLL CALL FOR THE
8	PERMITTING AND ENFORCEMENT COMMITTEE WAS TAKEN
9	DURING THE JOINT MEETING. THE COMBINED MEETING
10	WAS THEN RECESSED AND THE PERMITTING AND
11	ENFORCEMENT COMMITTEE AGENDA WAS THEN HEARD AS
12	FOLLOWS: )
13	
14	CHAIRMAN FRAZEE: MEETING WILL COME TO
15	ORDER AGAIN, PLEASE. THOSE IN THE BACK OF THE
16	ROOM WOULD PLEASE TAKE YOUR SEATS. THIS NOW IS A
17	CONTINUATION OF THE PERMITTING AND ENFORCEMENT
18	COMMITTEE'S JANUARY MEETING. WE'VE ALREADY HAD
19	THE ROLL CALL.
20	IS THERE ANY EX PARTE COMMUNICATIONS
21	THAT NEED TO BE DISCLOSED?
22	MEMBER PENNINGTON: NO, I DON'T HAVE ANY.
23	MEMBER RELIS: I JUST WOULD NOTE I HAD A
24 25	MEETING WITH NORCAL REPRESENTATIVES YESTERDAY. HAVEN'T HAD TIME TO COMPLETE THE EX PARTE ON THAT,

1	ON	ITEM	6	AND	7,	CONCERNING	THEIR	TWO	PERMIT
2	ISS	SUES.							

CHAIRMAN FRAZEE: OKAY. AND THEN I HAD A

CONVERSATION WITH PETER ROONEY, THE UNDERSECRETARY

OF CAL/EPA, AND ALSO BRIEFLY WITH CHUCK WHITE FROM

WMX TECHNOLOGIES REGARDING THE ASH REGULATION, THE

ISSUE THAT WILL BE ON OUR AGENDA TODAY.

AT THIS TIME I THINK WE'LL GO TO THE EXECUTIVE DIRECTOR, MR. CHANDLER, FOR AN UPDATE REPORT.

MR. CHANDLER: YES, THANK YOU, MR.

FRAZEE, MEMBERS. BEFORE WE GO INTO THE AGENDA

SPECIFIC, I THINK IT WOULD BE APPROPRIATE IF I

JUST TOOK A FEW MINUTES AND ASKED STAFF TO REPORT

ON THE STATUS OF THE FLOOD SITUATION AS IT RELATES

TO REALLY THE ROLES AND RESPONSIBILITIES THAT TWO

DIVISIONS PLAY CONCURRENTLY. FIRST, WITH OUR

PERMITTING AND ENFORCEMENT DIVISION, MIKE WOCHNICK

WILL COME FORWARD AND GIVE A BRIEF OVERVIEW OF THE

STATUS OF SOME OF THE FACILITIES THAT WERE

IMPACTED AND THE WORK WE'RE DOING WITH THE LEA'S

IN RESPONSE TO THE FLOODS. AND THEN I'D LIKE TO

CALL ON LLOYD DILLON, WHO IS OUR DISASTER COORDI
NATOR WORKING WITH OES ON SOME OF THE COMMUNICATIONS WE'RE HAVING WITH THE LOCAL OFFICIALS

1	THROUGHOUT THE STATE.
2	SO, MIKE, IF YOU'RE PREPARED, IF YOU
3	COULD BE BRIEF, BUT GIVE AN OVERVIEW OF WHAT YOU
4	FOUND OVER THE LAST FEW DAYS IN CONSULTATION WITH
5	LEA'S AND LOCAL JURISDICTIONS.
6	MR. WOCHNICK: THANK YOU, RALPH. MR.
7	CHAIRMAN, MEMBERS OF THE COMMITTEE, WE DID DO A
8	SURVEY OF THE LEA'S YESTERDAY FOR THE 41 COUNTIES
9	THAT HAVE BEEN DECLARED DISASTER AREAS FOR FINDING
10	OUT WHAT PROBLEMS WITH THE SOLID WASTE SYSTEM THEY
11	HAD, AND THE VAST MAJORITY THERE WERE NO PROBLEMS.
12	EVERYTHING WORKED FINE. THERE WAS NO FLOODING
13	DAMAGE.
14	OF COURSE, THOSE AREAS THAT WERE
15	FLOODED, THERE HAVE BEEN SUSPENSION OF COLLECTION
16	SERVICE, WHICH IS, YOU KNOW, EXPECTED. BUT THAT
17	WAS MAINLY THE ONLY OTHER THAN IN SIX COUNTIES
18	THEY DID REPORT SOME MOSTLY MINOR DAMAGE. DEL
19	NORTE HAD SOME MAJOR DAMAGE, SOME EARTH WORK AT
20	THE CRESCENT CITY LANDFILL. THAT'S REPAIRABLE.
21	HUMBOLDT HAD ONE ISOLATED 40-BIN SITE WAS CLOSED.
22	THAT WAS THEIR ONLY DAMAGE THERE.
23	MENDICINO COUNTY, THE WILLETS
24 25	LANDFILL WAS UNACCESSIBLE FOR A FEW DAYS UP TO JANUARY 3D, BUT IT'S ACCESSIBLE NOW. THERE'S NO

1	DAMAGE AT THE LANDFILL, BUT JUST COULDN'T GET THE
2	TRUCKS THERE.
3	IN NEVADA COUNTY THE WASHINGTON
4	TRANSFER STATION IS CLOSED BECAUSE OF BRIDGE
5	DAMAGE TO THE SITE, AND THE COUNTY HAS PUT IN
6	TEMPORARY BINS ON THE ACCESSIBLE SIDE OF THE
7	BRIDGE TO COLLECT THE TRASH THERE.
8	IN SONOMA COUNTY THE CENTRAL
9	LANDFILL HAD EXCESS LEACHATE, BUT THEY HAD NO
10	BREACH OF THEIR PONDS, SO IT WAS ABLE TO HANDLE
11	THAT. AND THE HILLSBOROUGH TRANSFER STATION
12	OVERFLOWED OF GRAY WATER TANKS, BUT THEY HAVE
BEEN	
13	PUMPED OUT AND TAKEN TO THE SEWAGE TREATMENT
PLANT	
14	FOR TREATMENT.
15	AND THE ONLY COUNTY THAT HAD MORE
16	SIGNIFICANT DAMAGE WAS IN STANISLAUS COUNTY
WHERE	
17	THREE FACILITIES ARE AT LEAST PARTIALLY FLOODED.
18	THAT'S THE BONZI SANITARY LANDFILL, MODESTO
19	DISPOSAL TRANSFER STATION, AND THE GILTON
RESOURCE	
20	RECOVERY COMPOST FACILITY.
21	THE BONZI LANDFILL IS ONLY
TAKES	

22	INERT WASTE, AND THAT HAS BEEN TRANSFERRED TO
23	ANOTHER LANDFILL IN THE AREA. THE DISPOSAL
THE	
24 25 THE	MODESTO DISPOSAL TRANSFER STATION, THEIR COMPANY IS USING OTHER TRANSFER STATIONS THEY HAVE IN

Τ	AREA, AND THEY WERE ABLE TO REMOVE ALL THE TRASH
2	FROM THE TRANSFER STATION PRIOR TO IT BEING
3	FLOODED.
4	UNFORTUNATELY, WITH THE COMPOST
5	FACILITY, THE EXPECTATION IS THAT MOST OF THE
6	COMPOST IS NOW FLOATING DOWNSTREAM SOMEWHERE.
7	THAT GOT FLOODED. BUT OTHER THAN THAT, THAT WAS
8	THE EXTENT OF THE DAMAGE. SOME OF THE LEA'S HAVE
9	INFORMED US THAT THEY WILL PROBABLY HAVE TO INVOKE
10	THE WAIVER OF STATE MINIMUM STANDARDS IN PART OF
11	THE EMERGENCY REGULATIONS, AND MOSTLY THOSE WILL
12	HAVE TO DO WITH HOURS OF OPERATION WITH FACILITIES
13	AND THEN DAILY TONNAGE LIMITS. OTHER THAN THAT,
14	EVERYTHING SEEMS TO BE HOLDING UP FINE.
15	CHAIRMAN FRAZEE: OKAY.
16	MR. DILLON: GOOD MORNING. THANK YOU.
17	I'M LLOYD DILLON OF THE BOARD'S OFFICE OF LOCAL
18	ASSISTANCE AND THE BOARD'S DESIGNATED DISASTER
19	COORDINATOR. I'D LIKE TO TAKE JUST A FEW MINUTES
20	TO TELL YOU HOW WE WORK AS A TEAM IN GETTING THIS
21	INFORMATION TOGETHER AND PASSING IT ALONG.
22	WE ESTABLISHED AN INTERNAL COMMAND
23	AND CONTROL SYSTEM IN 1994, WHICH IDENTIFIES
24 25	CERTAIN TASKS AND RESPONSIBILITIES FOR THIS TEAM TO DO, AND IT DELEGATES POINT OF CONTACT FOR THE

1 BOARD FOR OES AND OTHER AGENCIES. THE TEAM IS PUT 2 TOGETHER WITH STAFF FROM BOTH THE MARKETS AND 3 PERMITS DIVISION MAINLY. WE DO GET SUPPORT SERVICES FROM ADMIN DIVISION AND THE OTHER OFFICES 4 AS WE REQUEST IT. AND ALL COMMUNICATIONS GO 5 6 THROUGH ME AND THESE COORDINATORS, THESE DIVISION 7 COORDINATORS, SO WE DO HAVE A PRETTY COMPETENT 8 FLOW OF INFORMATION SOURCES. 9 ONE OF THE THINGS WE DID, AND MIKE 10 MENTIONED, THERE WAS THE DISASTER WAIVER REGS. WE GOT THOSE PASSED THIS LAST YEAR IN 1996. THOSE 11 ALLOW THE LEA'S TO GIVE A WAIVER UNDER CERTAIN 12 13 PERMITTED CONDITIONS OF PERMITTED LANDFILL 14 OPERATORS OR OTHER OPERATORS TO, LIKE MIKE SAID, 15 INCREASED HOURS OF OPERATION, INCREASED TONNAGE JUST FOR THE DISASTER RECOVERY, THE DISASTER WORK 16 17 ITSELF. THOSE ARE FOR A PERIOD OF TIME AND UNDER 18 CERTAIN CONDITIONS THE LEA HAS CONTROL. THIS ELIMINATES THE NEED FOR THE BOARD TO HOLD A 19 20 SPECIAL MEETING AND PASS EMERGENCY REGULATIONS IN 21 THE EVENT OF EACH AND EVERY DISASTER. THESE ARE 22 JUST ONGOING. 23 WE DO ALSO PARTICIPATE WITH

CAL/EPA'S ERAC GROUP. THAT'S THE EMERGENCY

RESPONSE ACTION COMMITTEE GROUP. WE MEET

24

2.5

1	QUARTERLY TO SHARE INFORMATION, VARIOUS PROCESSES
2	THAT EACH OF THE CAL/EPA'S DEPARTMENTS AND BOARDS
3	HAVE, OUR CONTACTS, MAKE SURE THEY'RE UP-TO-DATE
4	AND THE LISTS ARE UP-TO-DATE, AND ANY ONGOING WORK
5	WE DO SO WE CAN SHARE THAT AND BETTER COMMUNICATE
6	THROUGHOUT THE WHOLE CAL/EPA SYSTEM, AND THAT ALSO
7	HELPS IN OUR COMMUNICATION WITH OES AND THE OTHER
8	DEPARTMENTS TOO.
9	DURING A DISASTER, WE'RE CONTACTED
10	BY OES AS A SOURCE OF INFORMATION, NOT AS A
11	RESPONDER TO THE INCIDENT AS IT IS. AND WE REALLY
12	GET INVOLVED IN WHAT'S CALLED THE RECOVERY PHASE
13	AFTER, YOU KNOW, THE EVACUATIONS AND THE SAVING OF
14	LIFE AND ANIMALS AND EVERYTHING ELSE. THEN WHEN
15	THE WATERS RECEDE, AS IN THESE FLOODS, THEN WE
16	ENTER THE RECOVERY PHASE. WE PROVIDE THEM INFOR-
17	MATION ABOUT LANDFILL ACCESSIBILITY, INCLUDING
18	CLOSURES, ACCESS TROUBLES, RESOURCE NEEDS, AND
19	OTHER THINGS WHICH MIKE IDENTIFIED THERE. WE
ALSO	
20	PROVIDE INFORMATION ON DIVERSION ACTIVITIES TO
21	OES, IDENTIFYING WHERE OTHER ACTIVITIES ARE GOING
22	ON THAT THEY CAN TAKE SOME OF THE WASTE RATHER
23	THAN JUST TO A LANDFILL.

WE STAY IN CONSTANT CONTACT WITH

24

OES

25 AND DEPARTMENT OF TOXIC SUBSTANCES CONTROL

1	THROUGHOUT THE DISASTER, NOT JUST IN THE RECOVERY
2	PHASE, BUT THROUGHOUT THE THING TO STAY APPRISED
3	OF WHAT'S GOING ON AND PROVIDE THEM ANY INFORMA-
4	TION THEY NEED.
5	WE ALSO SEND OUT EMERGENCY
6	ADVISORIES TO THE LOCAL SOURCE REDUCTION/RECYCLING
7	COORDINATORS, THE HOUSEHOLD HAZARDOUS WASTE
8	COORDINATORS, AND TO THE LOCAL ENFORCEMENT AGENTS.
9	THE SOURCE REDUCTION ADVISORY REMINDS THEM THAT
10	ALL DISASTER GENERATED WASTE DOES NOT HAVE TO GO
11	TO A LANDFILL. AND TO DO THAT, WE PROVIDE THEM
12	LISTS. IN THE ADVISORY WE HAVE LISTS FOR CARPET,
13	SHEETROCK, WOOD, GLASS, TEXTILES, EVERYTHING THAT
14	MIGHT BE THERE. WE HAVE THAT AVAILABLE ON OUR
15	HOTLINE. WE PROVIDE THAT INFORMATION, WE PROVIDE
16	DATA, WE PROVIDE PHONE NUMBERS, WE PROVIDE
17	CONTACTS THAT THEY MIGHT NEED LOCALLY.
18	WE ALSO PROVIDE OES AND FEMA
19	NUMBERS. THE LOCALS NEED TO CONTACT OES TO GET
20	INTO THE SYSTEM FOR RESOURCES, FOR ASSISTANCE,
AND	
21	FOR PARTICULAR FUNDING OF THEIR OPERATIONS, OR
22	REIMBURSEMENT OF FUNDS THAT THEY'VE EXPENDED.
AND	

WE ALSO PROVIDE BOARD CONTACT NUMBERS TO ASSIST

Please note: These transcripts are not individually reviewed and approved for accuracy.

IN

24 THAT ASSISTANCE.
25 THE HOUSEHOLD HAZARDOUS WASTE

1	ADVISORY DOES ABOUT THE SAME THING. WE EXPANDED
2	IT A LITTLE BIT OUT BECAUSE WE WANT THEM TO ALSO
3	THINK ABOUT SETTING UP COLLECTION SITES OR
4	COLLECTION EVENTS FOR THAT. HOUSEHOLD HAZARDOUS
5	WASTE CAN BE CONTROLLED. ONCE YOU PUT IT INTO A
6	LARGER CONTAINER AND IT BECOMES COMIXED, IT
7	BECOMES HAZARDOUS WASTE AND FALLS INTO A WHOLE
8	DIFFERENT CATEGORY. SO IF THEY CAN IMMEDIATELY
9	START SOMETHING, IT'S EASIER FOR THE LOCALS TO
10	CONTROL IT THAT WAY AND REACT TO IT. IF NOT, IT
11	BECOMES A BIGGER PROBLEM. AND THAT'S BEEN A
12	PROBLEM THROUGHOUT SOME OF THE DISASTERS. WHEN
13	THE LOCALS START CLEANING UP THE HOUSES, YOU KNOW,
14	YOU WANT TO GET YOUR HOUSE THE DRYWALL TORN
15	OFF, THE CARPETS OUT, AND EVERYTHING OUT AND INTO
16	A DUMPSTER SO YOU CAN START REBUILDING.
17	AGAIN, WE PROVIDE ALL THE NECESSARY
18	NUMBERS THEY NEED, WE PROVIDE CONTACT NAMES AND
19	NUMBERS, AND WE ALSO COORDINATE THIS VERY CLOSELY
20	WITH TOXICS AND BACK AND FORTH SO THEY KNOW
21	EXACTLY WHAT WE'RE DOING AND WE KNOW WHAT THEY'RE
22	DOING.
23	THE ADVISORIES SENT TO THE LEA'S
24 25	TAKES ON A DIFFERENT FOCUS. IT REMINDS THEM ALSO THAT SOLID WASTE DOESN'T NEED TO GO TO THE

LANDFILL. SOME CAN BE DIVERTED OR REUSED. WE

ASKED THEM TO CONTACT THE STAFF HERE AND IDENTIFY

ANY OPERATIONAL PROBLEMS OR OTHER PROBLEMS, AND

THEY'VE DONE THAT WITH MIKE.

2.2

WE ALSO ASK DO THEY NEED ANY
ASSISTANCE TO GET THEM INTO THE OES PROCESS.
THESE THINGS ARE REQUIRED BECAUSE OF THE WAIVER
REGS. IF THEY WANT ONE, THERE'S A CERTAIN
MONITORING PERIOD THERE. IT ALSO GETS THEM INTO
THE FEMA SYSTEM FOR POSSIBLE REIMBURSEMENT. GETS
THEM INTO THE OES SYSTEM IF THEY NEED RESOURCES TO
GO OUT AND HELP REBUILD THE ROAD OR CONTROL
EROSION OR PUMP IT OUT IF IT'S UNDER WATER, YOU
KNOW, GET IT DONE. AND AGAIN, WE PROVIDE ALL
SORTS OF INFORMATION IN THAT ADVISORY TO THEM.

AS THE TEAM THAT I TALKED ABOUT AT FIRST, THE MARKETS DIVISION PROVIDES UPDATED RESOURCE LISTS FOR DIVERTING AND RECYCLING THE SHEETROCK AND OTHER THINGS. IT'S ON THE HOTLINE, AND THAT NUMBER IS PROVIDED IN OUR ADVISORY. AND THE COMPLETENESS AND ACCURACY OF THIS INFORMATION IS CHECKED OVER JUST PRIOR. WE KNOW THERE'S A DISASTER HAPPENED BEFORE WE SEND OUT THE ADVISORY SO THAT ALL THE INFORMATION ON THE HOTLINE IS CURRENT AND ACCURATE TO THE BEST OF OUR KNOWLEDGE.

THE PERMITS DIVISION, WHICH MIKE IS COORDINATOR THERE, WE ASK THEM TO ASCERTAIN THE ACCESSIBILITY OF THE SOLID WASTE INFRASTRUCTURE IN THE DECLARED AREAS, IF THEY'RE UP RUNNING, IF THEY CAN BE OPERATED, OR THERE'S ANY MAJOR OPERATIONAL PROBLEMS. THEY ALSO TRACK THE WAIVERS THAT MIGHT BE GIVEN OUT ON THOSE. THIS IS DONE EITHER THROUGH THE ADVISORY OR MIKE AND THE STAFF OVER THERE CALL AND ACTUALLY POLL THE LEA'S TO SEE IF THERE'S ANY PROBLEMS IN SOME OF THOSE AREAS. THIS IS ALL DONE THROUGH INFORMATION SHARED WITH OTHER SOURCES AND BY THE TEAM. WE TRY TO SHARE THIS INFORMATION BACK AND FORTH SO WE ALL KNOW WHAT'S GOING ON AND WHAT'S HAPPENING.

2.2

MY DIVISION, WE'VE BEEN ASKED TO
PROVIDE RESOURCES FOR THE INFORMATION COLLATION
AND COLLECTION, DISSEMINATION OF IT, TO GET THE
ADVISORIES PREPARED, TO GET THEM SENT OUT OR FAXED
OUT, TO BE IN CONTACT WITH OES AND CAL/EPA AND THE
OTHER DEPARTMENTS TO GET INFORMATION FLOWING IN
AND OUT, GET THE RIGHT PHONE NUMBERS. AND WE ALSO
PROVIDE ASSISTANCE TO LOCAL GOVERNMENTS FOR THEIR
PROGRAM COORDINATORS AND ALSO TO THE PRIVATE
SECTOR THERE AND BEING ABLE TO FOCUS THEM OVER
SOME PLACE WHERE THEY CAN GET THE CORRECT AND

Τ	PROPER RESPONSE AND INFORMATION.
2	AND THAT SORT OF WRAPS IT UP. I'D
3	JUST LIKE TO SAY ALSO WE'RE DOING A DISASTER
4	DEBRIS MANAGEMENT PLAN, WHICH WILL BE OF
5	ASSISTANCE TO LOCAL GOVERNMENTS IN SETTING OUT A
6	PLAN TO TAKE ACTION WHEN A DISASTER HITS,
7	IMPLEMENTING DIVERSION PROGRAMS, HAVE THE RIGHT
8	PHONE NUMBERS TO CONTACT BOTH LOCALLY,
STATEWIDE,	
9	AND FEDERAL NUMBERS, CERTAIN CONTACTS, HOW TO DO
10	CONTRACTS, EVERYTHING ELSE. WE PROPOSE TO TAKE
11	THAT TO THE POLICY COMMITTEE TOMORROW FOR A
12	POSSIBLE APPROVAL. AND THAT'S OUR
RECOMMENDAT	ION.
13	I DON'T KNOW IF THE COMMITTEE WILL GO WITH THAT,
14	BUT I HOPE THEY DO. AND SO AGAIN, ASSIST THE
15	LOCAL GOVERNMENTS AND ALSO HELPS THE LOCAL
16	LANDFILL OPERATORS AND THINGS TOO.
17	ONE LAST THING IS I'D REALLY LIKE
TO	
18	THANK THE TEAM AND THE MANAGEMENT HERE AT THE
19	BOARD FOR THE SUPPORT THEY'VE GIVEN. WE'RE A
NEW	
20	AGENCY. WE WENT THROUGH A NEW PROCESS IN 1996
AND	

21	WERE REALLY CAUGHT UNAWARES AS IT IS I MEAN
22	1995 UNAWARES AS TO THE MAGNITUDE OF THE
23	DISASTER. WE GOT INTO IT, THE TEAM RESPONDED
AND	
24	MANAGEMENT HERE RESPONDED VERY WELL, AND WE
REALLY 25 THAT	HAVE BECOME QUITE A PLAYER IN THIS THING. SO

- 1 WRAPS IT UP.
- 2 CHAIRMAN FRAZEE: THANK YOU. JUST ONE
- 3 QUESTION. PERHAPS MIKE COULD RESPOND TO THE ONE
- 4 SITE THAT -- WHERE WE HAVE AN ONGOING, IF NOT
- 5 COMPLETED, 2136 PROGRAM IN MARYSVILLE LANDFILL.
- 6 DO YOU HAVE A STATUS REPORT ON THAT ONE? HAD THE
- 7 WORK BEEN COMPLETED ON THE INTERIM COVER?
- 8 MR. WOCHNICK: YEAH. THE PHYSICAL WORK
- 9 HAS BEEN DONE. INITIAL REPORTS ARE THAT IT CAME
- 10 THROUGH FAIRLY WELL, AND WE HAVE -- TODAY ACTUALLY
- 11 ONE OF OUR STAFF IS GOING TO BE OVER FLYING THE
- 12 SITE TO TAKE A LOOK AT IT, SO WE'LL HAVE MORE
- 13 INFORMATION. BUT EARLY REPORTS ARE THAT IT CAME
- 14 THROUGH FAIRLY WELL.
- 15 CHAIRMAN FRAZEE: ANY QUESTIONS? OKAY.
- 16 THANK YOU VERY MUCH FOR THAT REPORT. DO YOU HAVE
- 17 ANYTHING ELSE?
- MR. CHANDLER: NO.
- 19 CHAIRMAN FRAZEE: I FAILED TO, AT THE
- 20 START OF THE MEETING HERE, TO INTRODUCE STEVE
- 21 JONES, WHO IS THE NEWEST BOARD MEMBER HERE AT THE
- 22 WASTE MANAGEMENT BOARD. WE'RE VERY HAPPY TO HAVE
- 23 HIM. IT FILLS OUT OUR COMPLEMENT OF SIX MEMBERS
- 24 ON THE BOARD NOW. AND I GUESS I'M NOT PREMATURE
- 25 IN STATING THAT WE EXPECT HIM TO BECOME A MEMBER

Τ	OF THIS COMMITTEE AFTER ACTION BY THE ADMINI-
2	STRATION COMMITTEE AND FULL BOARD COMING UP LATER
3	THIS MONTH. LIKE TO FORMALLY, IF WE HAVEN'T
4	ALREADY DONE IT, WELCOME YOU ON BOARD.
5	NOW, FOR CONSIDERATION ON THE
6	AGENDA, WE'RE GOING TO TAKE ONE ITEM OUT OF ORDER,
7	AND THAT'S ITEM 11. PRIOR TO THAT, LET'S MOVE
8	DOWN THE AGENDA AND INSERT THAT RIGHT AFTER ITEM
9	2. IF THERE'S ANYONE HERE THAT'S INTERESTED IN
10	THE TIRE STABILIZATION AND ABATEMENT PROGRAM ITEM,
11	WE WILL TAKE THAT UP FAIRLY SOON.
12	THE CONSENT CALENDAR RECOMMENDATION
13	CONSISTS OF JUST ONE ITEM TODAY. THAT'S
14	CONSIDERATION OF ISSUANCE OF A NEW MINOR WASTE
15	TIRE FACILITY PERMIT FOR COMPLETE TIRE RECYCLING
16	IN STANISLAUS COUNTY.
17	MEMBER PENNINGTON: MR. CHAIRMAN, I MOVE
18	ADOPTION OF THE CONSENT CALENDAR.
19	MEMBER RELIS: SECOND.
20	CHAIRMAN FRAZEE: MOTION AND SECOND ON
21	CONSENT CALENDAR. SECRETARY CALL THE ROLL,
22	PLEASE.
23	THE SECRETARY: BOARD MEMBER PENNINGTON.
24 25	MEMBER PENNINGTON: AYE. THE SECRETARY: BOARD MEMBER RELIS.

1	MEMBER RELIS: AYE.
2	THE SECRETARY: CHAIRMAN FRAZEE.
3	CHAIRMAN PENNINGTON: AYE. MOTION IS
4	CARRIED AND OBVIOUSLY WITHOUT OBJECTION THAT WILL
5	GO TO THE BOARD'S CONSENT CALENDAR.
6	THE SECOND ITEM, AND ONE FOR OUR
7	PURPOSES HERE, I GUESS IT DOESN'T MAKE ANY
8	DIFFERENCE THAT IT'S SLIGHTLY OUT OF ORDER, BUT I
9	UNDERSTAND THAT THE BOARD, FULL BOARD MEETING,
10	THIS WILL NEED TO BE TAKEN UP PRIOR TO ACTION ON
11	THE 1220 REGS.
12	MS. RICE: THAT IS CORRECT.
13	CHAIRMAN FRAZEE: THAT'S THE CONSIDER-
14	ATION OF ADOPTION OF A NEGATIVE DECLARATION FOR
15	THE WASTE BOARD'S PORTION OF THE COMBINED STATE
16	WATER RESOURCES BOARD AND WASTE BOARD'S PROPOSED
17	REGULATIONS IN TITLE 27, IMPLEMENTING PROVISIONS
18	OF ASSEMBLY BILL 1220. WE HAVE A STAFF REPORT IN
19	THAT.
20	MS. RICE: THANK YOU, MR. CHAIRMAN.
21	SHARON ANDERSON WILL PRESENT THIS ITEM.
22	MS. ANDERSON: YOU HEARD THE REGS, AND
23	NOW WE'RE GOING TO HEAR A LITTLE BIT ABOUT THE
24 25	NEGATIVE DECLARATION, WHICH IS FAR EASIER. ESSENTIALLY, AS WITH EVERY

1	REGULATORY PACKAGE THAT WE DO HERE AT THIS
AGENCY,	
2	WE ALSO PROVIDE SOME SORT OF A CEQA
COMPLIANCE.	
3	AND IN THIS CASE A NEGATIVE DECLARATION WAS
4	PREPARED AND CIRCULATED TO THE STATE
CLEARINGHOU	JSE
5	ON DECEMBER 20TH. AN INITIAL STUDY WAS
COMPLETED	
6	BY JEANNIE BLAKESLEE, AND SHE WAS THE STAFF
BEHIND	
7	ALL THE WORK TO GET THIS NEGATIVE DECLARATION
UP	
8	AND RUNNING, SO I WANTED TO ACKNOWLEDGE HER
FOR	
9	HELPING ME ON THIS.
10	THE COMMENT PERIOD ON THE
NEGATIVE	
11	DECLARATION WILL END ON JANUARY 20, 1997,
WHICH IS	
12	PRIOR TO WHEN WE PLAN TO GO TO THE FULL BOARD
FOR	
13	ADOPTION OF THE NEG DEC, AND THEN APPROVAL OF
THE	
14	REGULATIONS. SO, YES, YOU WILL HAVE THINGS
15	SEQUENTIALLY IN ORDER ON THAT DAY. I WILL

MAKE	
16	SURE OF IT WITH THE RESOLUTIONS.
17	WE'VE NOT HEARD FROM ANYBODY
THUS	
18	FAR ON THE ENVIRONMENTAL DOCUMENT THAT WE'VE
19	PREPARED AND CIRCULATED, BUT IF ANYBODY
THAT	
20	ENDS MY PRESENTATION. PRETTY SIMPLE.
21	CHAIRMAN FRAZEE: APPARENTLY DO NOT
HAVE	
22	ANYONE WISHING TO COMMENT ON THAT ITEM. THE
23	ACTION, THEN, BY THE COMMITTEE WOULD BE TO
FORWARD	
24 25	THIS TO THE FULL BOARD FOR ACTION.  MEMBER RELIS: MR. CHAIR, I'LL MOVE

1	ADOPTION OF THE NEGATIVE DECLARATION.
2	MEMBER PENNINGTON: I'LL SECOND THAT.
3	CHAIRMAN FRAZEE: MOTION AND SECOND.
4	SECRETARY WILL CALL THE ROLL, PLEASE.
5	THE SECRETARY: BOARD MEMBER PENNINGTON.
6	MEMBER PENNINGTON: AYE.
7	THE SECRETARY: BOARD MEMBER RELIS.
8	MEMBER RELIS: AYE.
9	THE SECRETARY: CHAIRMAN FRAZEE.
10	CHAIRMAN PENNINGTON: AYE. MOTION IS
11	CARRIED. THAT ITEM WILL APPEAR ON THE BOARD'S
12	AGENDA.
13	NOW WE'RE GOING TO GO TO ITEM 11.
14	THIS IS CONSIDERATION OF SITE FOR REMEDIATION OF
15	THE WASTE TIRE STABILIZATION AND ABATEMENT
16	PROGRAM. STAFF REPORT ON THAT, PLEASE.
17	MS. RICE: THANK YOU, MR. CHAIRMAN, AND
18	THANK YOU FOR AGREEING TO TAKE THIS ITEM OUT OF
19	ORDER. GALE REHBERG WILL MAKE THE PRESENTATION
20	FOR STAFF.
21	MS. REHBERG: THANK YOU. TODAY STAFF IS
22	PRESENTING ONE WASTE TIRE SITE FOR REMEDIATION
23	UNDER THE WASTE STABILIZATION AND ABATEMENT
24 25	PROGRAM. PUBLIC RESOURCES CODE AUTHORIZES THE BOARD TO EXPEND MONEY FROM THE TIRE FUND TO

1	PERFORM ANY CLEANUP, ABATEMENT, OR REMEDIAL WORK
2	REQUIRED TO PREVENT SUBSTANTIAL POLLUTION,
3	NUISANCE, OR INJURY TO THE PUBLIC'S HEALTH OR
4	SAFETY AT WASTE TIRE SITES WHERE THE RESPONSIBLE
5	PARTIES HAVE FAILED TO TAKE APPROPRIATE ACTION AS
6	ORDERED BY THE BOARD.
7	THE SITE IS IDENTIFIED AS LLOYD'S
8	BALING IN SAN LUIS OBISPO COUNTY AND HAS AN
9	ESTIMATED ONE MILLION PLUS WASTE TIRES STOCKPILED
10	IN A RESIDENTIAL, COMMERCIAL, AND INDUSTRIAL AREA
11	OF ARROYO GRANDE. THE SITE IS DESCRIBED IN DETAIL
12	IN ATTACHMENT 1 OF THE AGENDA ITEM.
13	THE SITE'S PREVIOUSLY BEEN BROUGHT
14	TO THE BOARD FOR APPROVAL OF FUNDING FOR
15	STABILIZATION MEASURES, AND THIS WAS IN JULY OF
16	'96. HOWEVER, TO DATE WE HAVE NOT BEEN ABLE TO
17	SECURE PROPERTY ACCESS FROM THE PROPERTY OWNERS.
18	THE LEGAL OFFICE IS NOW RIGHT ASSISTING US WITH
19	OBTAINING THE NECESSARY PROPERTY ACCESS. ACCESS
20	WOULD BE REQUIRED FOR STABILIZATION OR
21	REMEDIATION.
22	THIS SITE REMAINS A HIGH PRIORITY
23	FOR REMEDIATION AND PRESENTS A SIGNIFICANT THREAT
24 25	TO THE HEALTH AND SAFETY OF THE PUBLIC AND THE ENVIRONMENT DUE TO POTENTIAL FIRE AND VECTOR

Τ.	HARBORAGE AND BREEDING.
2	IN ORDER TO SATISFY THE CEQA
3	REQUIREMENT, THE BOARD CEQA STAFF HAS PREPARED A
4	NEGATIVE DECLARATION FOR THE REMEDIATION OF THE
5	SITE, AND THE PUBLIC COMMENT PERIOD WILL CONTINUE
6	ON THE NEG DEC THROUGH JANUARY 20TH. ANY PUBLIC
7	COMMENTS THAT ARE RECEIVED WILL BE AVAILABLE AT
8	THE BOARD MEETING.
9	STAFF RECOMMENDS THE BOARD APPROVE
10	THE SITE AS DESCRIBED FOR REMEDIATION UNDER THE
11	WASTE TIRE STABILIZATION AND ABATEMENT PROGRAM.
12	THIS CONCLUDES MY PRESENTATION. IF YOU HAVE ANY
13	QUESTIONS.
14	MEMBER RELIS: MR. CHAIR, I HAVE A COUPLE
15	OF JUST QUICK QUESTIONS.
16	ONE IS WHY HAVE WE BEEN UNABLE TO
17	GET ACCESS? COULD YOU JUST COMMENT ON THAT?
18	MS. TOBIAS: WE'RE STILL WORKING WITH
19	THESE PARTIES IN TERMS OF A LEGAL SETTLEMENT, SO
20	IT'S REALLY PART OF THE WHOLE SITUATION AND NOT
21	REALLY I THINK THE OWNERS AT THIS POINT ARE
22	BEING COOPERATIVE IN A SENSE OF TRYING TO WORK
23	TOWARDS A SOLUTION. BUT I THINK IT'S MORE LET'S
24	GET THIS ALL RESOLVED AT THE SAME TIME RATHER
THAN 25	ALLOWING ACCESS NOW AND THEN WORRYING ABOUT THAT

1	THEY WON'T HAVE SOME ABILITY TO BE PART OF THE
2	SOLUTION IN THE LONG RUN.
3	MEMBER RELIS: MY SECOND QUESTION
4	CONCERNS, I GUESS, THE PROCEDURE. IF WE APPROVE
5	THE ACT THE RECOMMENDED ACTION TODAY, IF WE
6	ALLOCATE THE TIRE MONEY AND THEN THERE'S A MASTER
7	CONTRACT, AND THEN WE HAD PREVIOUSLY ALLOCATED
8	75,000 TOWARDS THIS SITE, IS THAT ALL CORRECT?
9	MS. RICE: YES.
10	MEMBER RELIS: OKAY. NOW, WHAT WILL
11	HAPPEN NEXT THEN? YOU ARE GOING TO BE NEGOTIATING
12	CONCERNING VARIOUS OPTIONS THAT WE COULD TAKE.
13	WILL WE SEE THIS AGAIN OR WHAT?
14	MS. RICE: SIMILAR TO ANY OTHER TIRE SITE
15	THAT WE'VE BROUGHT FOR YOUR CONSIDERATION IN THE
16	PAST, THE ITEM DOES NOT SPEAK TO THE EXACT NATURE
17	IN WHICH THE CLEANUP WILL OCCUR. WE'RE SIMPLY
18	SEEKING YOUR AUTHORITY TO LOOK INTO THE APPRO-
19	PRIATE CLEANUP FOR THIS, WHETHER IT BE THE
20	EXISTING '94-'95 CONTRACT OR THE NEW CONTRACT,
21	WHICH WE HOPE TO ENTER INTO SHORTLY, CONTRACT OR
22	CONTRACTS, OR SOME OTHER MECHANISM THAT MAY SEEM
23	APPROPRIATE FOR THIS SITE GIVEN SOME OF THE
UNIQUE	
24 25	NUANCES OF THE SITE AND THE ISSUES THAT WE'RE FACING.

1	SO AT THIS TIME ALL WE ARE
2	REQUESTING IS YOUR OKAY TO CONTINUE LOOKING INTO
3	THOSE OPTIONS. DEPENDING ON WHAT OPTION APPEARS
4	TO BE THE RIGHT ONE TO TAKE WOULD DICTATE WHETHER
5	OR NOT WE NEEDED TO COME BACK TO YOU FOR FURTHER
6	APPROVAL. FOR EXAMPLE, I WOULD ASSUME THAT IF WE
7	WERE SIMPLY GOING TO USE ONE OF THE CONTRACTING
8	MECHANISMS THAT YOU HAD ALREADY APPROVED, THAT
9	WOULD NOT NECESSARILY REQUIRE COMING BACK TO THE
10	COMMITTEE AND THE BOARD. HOWEVER, IF SOMETHING
11	DIFFERENT IS DONE, WE WOULD CERTAINLY FIND THE
12	APPROPRIATE WAY TO EITHER COME FORWARD OR INFORM
13	YOU IN WHATEVER MANNER WOULD BE APPROPRIATE. SO
14	WE WILL CERTAINLY KEEP YOU AND YOUR STAFFS
15	INFORMED OF OUR PROGRESS.
16	MEMBER RELIS: AND THE AMOUNT OF MONEY
17	INVOLVED, WOULD THAT STAY AT 75,000 OR COULD THAT
18	GO UP OR DOWN DEPENDING?
19	MS. RICE: THE 75,000 WAS SIMPLY FOR
20	STABILIZATION OF THE SITE. TO CLEAN UP THIS SITE
21	WOULD TAKE CONSIDERABLY MORE MONEY. AND DEPENDING
22	UPON WHAT THE FINAL DETERMINATION IS OF HOW TO
23	PROCEED, WE WOULD EITHER RECOMMEND FOLDING THAT
24	75,000 IN OR NOT. SO THAT 75 COULD BECOME PART OF

THE CLEANUP PROPOSAL.

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1	MEMBER PENNINGTON: WHAT IS THE IS THE
2	ITEM THAT'S BEFORE US ACTUALLY AUTHORIZING
3	EXPENDITURE OF UP TO \$2 MILLION.
4	MS. RICE: AGAIN, SIMILAR TO ALL THE
5	ITEMS THAT WE'VE BROUGHT BEFORE YOU FOR TIRE
6	CLEANUP, WE INCLUDE IN THE ITEMS AN ESTIMATE OF
7	THE TOP END OF THE COST, WHICH IS SIMPLY BASED ON
8	A PRICE PER TIRE FOR DISPOSAL. IN ALL INSTANCES
9	ON PRIOR CLEANUPS, WE HAVE COME IN SUBSTANTIALLY
10	UNDER THE AMOUNT LISTED IN THE ITEM THAT YOU SEE.
11	SO WE'RE SIMPLY ATTEMPTING TO GIVE YOU A SENSE OF
12	WHAT IS, IN A SENSE, THE WORST-CASE SCENARIO. WE
13	WOULD CERTAINLY HOPE THAT IT WOULD COME IN MUCH,
14	MUCH LESS AND CERTAINLY FROM OUR PAST EXPERIENCE
15	TO DATE BELIEVE THAT WOULD BE THE CASE.
16	MEMBER RELIS: BUT IF IT'S CONSISTENT
17	WITH OUR PROCEDURES APPROVED, THEN THE AMOUNT
18	IF A DECISION WERE MADE ON SOMETHING CONSISTENT
19	WITH THAT, YOU'RE AUTHORIZED TO SPEND UP TO
20	WHATEVER WE HAVE AVAILABLE THEN FOR THIS CLEANUP.
21	IS THAT
22	MS. RICE: WITHIN THE AMOUNTS OF MONEY
23	THAT YOU HAVE APPROVED FOR A TIRE PILE
24 25	REMEDIATION.  MEMBER RELIS: SO BASICALLY IT COULD

1	AMOUNT TO A MAJOR PORTION OF WHAT WE HAVE
2	AVAILABLE.
3	MS. RICE: THIS IS ONE OF THE MORE
4	SIGNIFICANT SITES IN THE STATE, SO YES.
5	MEMBER RELIS: I UNDERSTAND.
6	MS. RICE: IT WOULD FOR THE CURRENT YEAR
7	BE A CONSIDERABLE PORTION OF THE CLEANUP PROGRAM
8	FOR THAT ENTIRE YEAR, THAT'S CORRECT.
9	CHAIRMAN FRAZEE: TO FOLLOW UP ON THAT,
10	THE PREVIOUSLY APPROVED TIRE CLEANUP CONTRACTS DO
11	NOT HAVE ENOUGH MONEY IN THEM TO ACCOMPLISH THIS?
12	MS. RICE: THE ENTIRE CLEANUP, NO. AND
13	IN FACT, IF WE PROCEEDED WITH WHAT YOU HAVE
14	ALREADY APPROVED TO DATE, THAT MONEY WOULD EASILY
15	BE FULLY EXPENDED BEFORE WE COULD BEGIN THIS.
16	CHAIRMAN FRAZEE: SO IF IT REQUIRED MORE
17	THAN WHAT'S ALREADY BEEN APPROVED, THERE WOULD BE
18	A NEED TO COME BACK TO THE BOARD FOR AN ADDITIONAL
19	APPROPRIATION.
20	MS. RICE: WHAT WILL COME BACK TO YOU IS
21	THE AWARD OF THE '96-'97 CONTRACT, WHICH IN YOUR
22	NOVEMBER ACTION, I BELIEVE, YOU APPROVED A CERTAIN
23	AMOUNT FOR TIRE PILE CLEANUP, AND THAT AMOUNT OF
24 25	MONEY WILL SOON BE GOING OUT TO BID FOR FOLKS TO

1	CHAIRMAN FRAZEE: NOW, IS THAT THE
2	\$750,000 ITEM THAT HAS BEEN RECOVERED?
3	MS. RICE: IT'S THAT PLUS THE AMOUNT THAT
4	YOU APPROVED FROM THE BUDGET, SO IT COULD BE THE
5	TWO AMOUNTS TOGETHER.
6	CHAIRMAN FRAZEE: OKAY.
7	MEMBER PENNINGTON: WHICH IS A MILLION
8	FIVE. I'M WONDERING WHY WE JUST DON'T TAKE OPTION
9	2 THOUGH; AND WHEN WE HAVE ACCESS AND THAT ISSUE
10	IS CLEANED UP AND WE BETTER KNOW WHAT THE MONEY
11	SITUATION IS, COME BACK AND TELL US AND WE CAN
12	APPROVE IT THEN.
13	MS. TOBIAS: I THINK WHAT WE'RE LOOKING
14	FOR AT THIS POINT IS SOME APPROVAL OF SOME KIND OF
15	FINANCIAL COMMITMENT ON THE PART OF THE BOARD IN
16	ORDER TO GO FORWARD WITH THE LEGAL SETTLEMENT.
17	IT'S REALLY DIFFICULT TO KIND OF WORK IN A VACUUM
18	OF NOT KNOWING HOW MUCH THE BOARD WOULD WANT TO
19	SPEND ON THE CLEANUP. SO I THINK IF YOU
WANTED TO	
20	NOT NECESSARILY AUTHORIZE THE WHOLE AMOUNT
TODAY,	
21	WHAT I WOULD SUGGEST IS THAT YOU AUTHORIZE
THIS	
22	MAYBE ON A CONCEPTUAL BASIS SO THAT WE CAN GO
23	AHEAD AND NEGOTIATE ON THE LEGAL SETTLEMENT,

## BRING

24 IT BACK TO YOU, AND GET YOUR FINAL APPROVAL

ON IT.

25 BUT I NEED TO HAVE SOME KIND OF SENSE OF WHAT

1	COULD BE SPENT IN ORDER TO FINALIZE THE
2	NEGOTIATIONS WITH THESE PARTIES.
3	MEMBER PENNINGTON: I DON'T KNOW. I
4	MIGHT ARGUE WITH THAT. I MIGHT RATHER SIT IN
5	THEIR POSITION AND KNOW HOW MUCH MONEY THE BOARD
6	HAS, AND THAT GIVES ME SOME IDEA WHEN I'M
7	NEGOTIATING. WHAT ARE THEY WILLING TO PUT UP?
8	ARE THEY GOING TO TELL US WHAT THEY'RE WILLING TO
9	PUT UP?
10	MS. TOBIAS: WE HAVE SOME IDEA OF WHAT
11	THE PARTIES ARE WILLING TO PUT UP AT THIS POINT,
12	AND THAT'S BASICALLY WHAT WE'VE BEEN WORKING WITH
13	ON THE ISSUE IN TERMS OF TRYING TO COME UP WITH
14	SOME KIND OF LEGAL SETTLEMENT. THIS ONE IS JUST
15	SLIGHTLY DIFFERENT THAN ALL THE REST OF THEM. WE
16	HAVE OWNER INVOLVEMENT HERE. THEY WANT TO BE A
17	PART OF THE CLEANUP. THEY ARE PUTTING UP
18	RESOURCES OF THEIR OWN THAT WILL BE A PORTION OF
19	THIS CLEANUP AS OPPOSED TO MOST WHERE WE GO IN AND
20	CLEAN IT UP AND LOOK FOR SOME KIND OF COST
21	RECOVERY.
22	SO, YOU KNOW, AT THIS POINT THE
23	REASON WE USED THE HIGHER AMOUNT OF MONEY IS THAT
24 25	THAT'S JUST THAT'S THE FIGURES WE'VE USED BEFORE. I THINK, AS DOROTHY MENTIONED, THE

CLEANUPS HAVE BEEN COMING IN SUBSTANTIALLY BELOW THAT. AND I THINK THAT YOU'LL ACTUALLY BE FAIRLY HAPPY IF WE CAN WORK THIS OUT WITH THE PARTIES IN TERMS OF SEEING WHAT THE FINAL SOLUTION IS. BUT AT THIS POINT IT'S DIFFICULT TO GO MUCH FURTHER WITH THE PARTIES WHEN WE REALLY DIDN'T KNOW, YOU KNOW, WHAT THE BOARD WAS WILLING TO PUT IN AS FAR AS THE BOARD'S PORTION OF THE CLEANUP. WE HAVE OTHER PARTIES WHO ARE NEGOTIATING ON THIS.

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MEMBER RELIS: MR. CHAIR, I THINK MR. PENNINGTON RAISES A GOOD POINT. AND I GUESS I HADN'T OUITE UNDERSTOOD THE LEGAL TIE TO THE CLEANUP AS CLEARLY AS HAS BEEN PRESENTED. GUESS I WOULD BE IN FAVOR OF CERTAINLY GOING AHEAD WITH THE NEGOTIATIONS. I'M NOT SURE THAT WE WOULD WANT TO PLAY OUR WHOLE HAND ON WHAT WE'D BE WILLING TO COMMIT TO THIS TODAY. SO IN CONCEPT I HAVE NO PROBLEM WITH IT, BUT --

MEMBER PENNINGTON: I MEAN I THINK WE WANT TO CLEAN THESE UP, BUT WE'RE TALKING ABOUT POSSIBLY NOT HAVING ANY MONEY BY THE TIME WE GET TO THIS. SO TO SAY, WELL, THIS IS WHAT WE'RE WILLING TO SPEND, WHAT WE'RE WILLING TO SPEND IS MAYBE WHAT WE HAVE OR --

MS. TOBIAS: WE HAVE -- THERE IS A TIME

1	ISSUE BASICALLY. WE HAVE THERE ARE IN THE
2	PROPOSALS THAT HAVE COME FORWARD, THERE ARE
3	PARTIES THAT ARE READY TO BASICALLY START WORK ON
4	THIS PARTICULAR PROJECT. THE PROJECT MIGHT BE
5	DONE OVER A PERIOD OF SEVERAL YEARS; BUT IN ORDER
6	TO GET IT STARTED, THERE NEEDS TO BE THE COMMIT-
7	MENT ON THE BOARD'S PART. WITHOUT THAT, THE
OTHER	
8	PARTIES ARE BASICALLY SAYING, "WELL, IF WE DON'T
9	KNOW, YOU KNOW, WHAT OTHER RESOURCES ARE
10	AVAILABLE, THEN, YOU KNOW, SHOULD WE REALLY BE
11	PUTTING OUR RESOURCES INTO THIS?" SO TO A
CERTAIN	
12	EXTENT, IT IS CHICKEN OR THE EGG.
13	I THINK IF YOUR CONCERN IS THAT
14	WE'RE NOT GOING TO GET THE BEST DEAL IN THE
SENSE	
15	OF TELLING SOMEBODY HOW MUCH MONEY WE HAVE
16	AVAILABLE, I THINK IT'S STAFF'S INTENT TO GET
THE	
17	BEST ECONOMICAL DEAL WE CAN. AND WHAT WE'D
GOING	
18	OFF OF IS THE COSTS THAT HAVE COME IN THUS FAR,
19	WHICH I THINK DOROTHY SAID WERE, WHAT, WHAT WAS
20	THE CURRENT COST THAT YOU'RE

21	MS. REHBERG: THEY'RE AVERAGING ABOUT
22	\$1.22 A TIRE.
23	MS. TOBIAS: SO THAT'S REALLY FAR BELOW
24 25 MILLION.	THE TOTAL AMOUNT.  MEMBER RELIS: THAT WOULD BE 1.2

1	IF IT WERE TO COME IN?
2	MS. TOBIAS: RIGHT. BUT AGAIN, THAT'S
A	
3	TOTAL COST PER TIRE. THERE ARE OTHER PARTIES
WHO	
4	ARE GOING TO BE PUTTING IN COSTS AND RESOURCES.
5	THE BOARD'S NOT CARRYING THE TOTAL CLEANUP COST
OF	
6	THIS SITE. THERE ARE OTHER PARTIES THAT WOULD
BE	
7	PUTTING IN THEIR RESOURCES AS WELL.
8	SO AGAIN, WHAT I WOULD SUGGEST IS
9	SOME KIND OF CONCEPTUAL APPROVAL, THAT THIS
SHOULD	
10	MOVE AHEAD AT THIS TIME, THEN ALLOW US TO COME
11	BACK WITH WHAT THE NEGOTIATED SETTLEMENT WOULD
BE,	
12	AND GET YOUR APPROVAL AT THAT TIME.
13	MEMBER PENNINGTON: I THINK I'D FEEL
MORE	
14	COMFORTABLE WITH THAT. SO LET'S SEE. I SHOULD
15	MAKE A MOTION THEN. KEEP TALKING AND GET
YOURSELF	
16	IN TROUBLE.
17	CHAIRMAN FRAZEE: PRIOR TO THAT, THIS
IS	

18	MY FIRST UNDERSTANDING THAT THE OWNERS OF THE
SITE	
19	HAD RESOURCES AVAILABLE TO PUT INTO IT. HAVE WE
20	LOOKED AT THAT FROM THE ASPECT OF WE'VE
COMMITTED	
21	75,000 TOWARDS STABILIZATION OF THE SITE? I
WOULD	
22	THINK IF THEY HAD RESOURCES, WE OUGHT TO BE
23	PRESSING THEM FOR THAT STABILIZATION. I DON'T
24 25	WANT TO GET TOO FAR INTO NEGOTIATIONS.  MS. TOBIAS: THAT'S MY PROBLEM. IF YOU

1	LIKE, I WOULD RATHER RECESS TO CLOSED SESSION TO
2	DISCUSS THIS IF YOU WOULD LIKE MORE DETAIL ON IT
3	BECAUSE IT IS A LEGAL SETTLEMENT, AND I DON'T
4	REALLY WANT TO JEOPARDIZE IT BY EXPLAINING IN
5	DETAIL WHAT KNOWLEDGE I HAVE OF IT. SO IF YOU'D
6	LIKE TO HEAR MORE DETAIL ABOUT IT, I'D BE MORE
7	THAN HAPPY TO DO THAT.
8	CHAIRMAN FRAZEE: IF WE PRIORITIZE IT AND

CHAIRMAN FRAZEE: IF WE PRIORITIZE IT AND NOT DO ANY MORE THAN SAY THIS IS THE NO. 1 SITE AND THAT'S, IN EFFECT, WHAT WE'RE DOING HERE.

MS. RICE: FROM A PROGRAMMATIC

PERSPECTIVE, WE FELT COMFORTABLE BRINGING THIS

FORWARD BECAUSE IT IS A VERY SIGNIFICANT SITE, AND

IT'S LOCATED NEAR SENSITIVE THINGS. AND WE HAVE A

LOT OF CONCERN ABOUT IT, SO WE DID FEEL IT WAS A

VERY HIGH PRIORITY AND WAS NOT OUT OF ORDER TO

BRING IT.

MEMBER PENNINGTON: IT'S A VERY HIGH

PRIORITY. I'M NOT QUESTIONING THE PRIORITY OF IT,

NOR AM I QUESTIONING THE STAFF'S ABILITY TO

NEGOTIATE IT. IT'S JUST THAT, YOU KNOW, THIS IS

NOT THE ONLY ONE. WE HAVE OTHERS THAT ARE BANGING

ON OUR DOOR WANTING OUR MONEY TO CLEAN IT UP, AND

THEY TOO ARE JUST RANKED RIGHT UP THERE WITH THIS

TIRE PILE. AND IT'S KIND OF LIKE WHICH ONE IS

1	GOING TO GET THEIR ACT TOGETHER FIRST. WE'LL
2	START MOVING ON WHOEVER WE CAN MOVE ON FIRST. BUT
3	IT SEEMS THERE'S THIS LEGAL STUFF GOING ON HERE
4	THAT WE'RE NOT, AS THE BOARD, REALLY AWARE OF
5	WHAT'S GOING ON THERE, AND I HATE TO COMMIT UP TO
6	\$2 MILLION.
7	MEMBER RELIS: MAY I MAKE A SUGGESTION,
8	GIVEN COUNSEL HAS SUGGESTED THAT WE MAY WANT TO
9	RECESS ON THIS? NOW, I DON'T KNOW IF IT'S THE
10	COMMITTEE WANTS TO DO THAT, TAKE FIVE MINUTES AND
11	RECESS AND GET AN UPDATE.
12	MS. TOBIAS: YOU KNOW, I THINK IN FIVE TO
13	TEN MINUTES I COULD BASICALLY TELL YOU WHAT I KNOW
14	ABOUT THE SITUATION AND THE STATUS OF THE NEGOTIA-
15	TION. IF YOU WOULD LIKE TO DO THAT, WE COULD DO
16	THAT.
17	CHAIRMAN FRAZEE: LOOKING AT THE TIME.
18	MAYBE WE COULD ACCOMPLISH THAT ALONG WITH THE
19	LUNCH BREAK AT THE SAME TIME.
20	MEMBER PENNINGTON: OKAY.
21	MR. CHANDLER: SO WE'LL KEEP THIS ITEM
22	OPEN, NOT TAKE ANY ACTION NOW, MOVE ON TO ANOTHER
23	ITEM, AND WE'LL CONDUCT A BRIEF CLOSED SESSION.
24	CHAIRMAN FRAZEE: LET'S MAYBE CLEAN UP A

FEW MORE ITEMS AND GET A LITTLE CLOSER TO LUNCH

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1	HOUR; AND WHEN WE BREAK FOR LUNCH, WE CAN ALSO GO
2	TO EXECUTIVE SESSION FOR PURPOSE OF DISCUSSING
3	THIS.
4	BACK NOW TO ITEM 3, AND THIS IS THE
5	CONSIDERATION OF A NEW WASTE FACILITY PERMIT FOR
6	THE UNITED WASTE RECYCLING AND TRANSFER INCORPOR-
7	ATED IN LOS ANGELES COUNTY.
8	LET ME ALSO INDICATE THAT WE'RE
9	STARTING SOMEWHAT OF A NEW PROCEDURE TODAY IN
10	ASKING THE LEA'S, IF THEY'RE PRESENT AND WISH TO
11	PARTICIPATE IN THE ITEM, TO COME FORWARD ALONG
12	WITH STAFF TO BE AVAILABLE TO ANSWER QUESTIONS AND
13	MAKE PART OF THE PRESENTATION. STAFF REPORT.
14	MS. RICE: THANK YOU, MR. CHAIRMAN.
15	GEORGIANNE TURNER WILL MAKE THE PRESENTATION FOR
16	BOARD STAFF. CONNIE ROCKE, REPRESENTING THE LEA,
17	IS HERE TO ASSIST.
18	MS. TURNER: GOOD MORNING. I WANTED TO
19	MAKE A NOTE THAT THERE ARE TWO ADDITIONAL
20	ATTACHMENTS TO THIS ITEM THAT SHOULD HAVE BEEN
21	PASSED OUT PREVIOUS TO STARTING THE MEETING. ONE
22	IS THE PROPOSED PERMIT AND ONE IS THE RESOLUTION,
23	PERMIT DECISION 97-17.
24 25	UNITED WASTE RECYCLING TRANSFER IS OWNED AND OPERATED BY ATHENS DISPOSAL. THE SITE

1	IS LOCATED ON A 14.3-ACRE PARCEL, WHICH IS
2	PARTIALLY IN THE CITY OF INDUSTRY AND PARTIALLY IN
3	THE UNINCORPORATED AREA OF L.A. COUNTY. THE
4	PROPOSED PERMIT WILL ALLOW THE FACILITY TO RECEIVE
5	UP TO 1,920 TONS PER DAY OF MUNICIPAL SOLID WASTE,
6	AND THE WASTE WILL BE PROCESSED FOR 24 HOURS A
7	DAY. THE PERMIT DOES LIMIT THE WASTE RECEIVED AT
8	THE FACILITY BETWEEN 7 A.M. AND 7 P.M. MONDAY
9	THROUGH FRIDAY AND 7 A.M. TO 6 P.M. SATURDAY AND
10	SUNDAY.
11	THE OPERATOR IS PLANNING TO RECOVER
12	BETWEEN 25 AND 40 PERCENT OF THE INCOMING
13	MATERIAL, MOST OF WHICH WILL BE METAL, PAPER,
14	PLASTIC, GLASS, CARDBOARD, AND NEWSPRINT.
15	AT THE TIME THIS ITEM WENT TO PRINT,
16	THERE WERE TWO OUTSTANDING ISSUES. ONE, WE WERE
17	WAITING ON A PROPOSED PERMIT. AND THE SECOND
18	ISSUE WAS THE CONFORMANCE WITH THE GENERAL PLAN
19	AND COUNTY SOLID WASTE MANAGEMENT PLAN. THESE
20	ISSUES HAVE BEEN RESOLVED. THEREFORE, BASED ON
21	THE LEA AND THE BOARD STAFF'S DETERMINATION THAT

THE FACILITY IS IN CONFORMANCE WITH THE COUNTY

PLAN AND IS CONSISTENT AND IN COMPLIANCE WITH

CEQA, WE RECOMMEND THAT THE BOARD ADOPT PERMIT

GENERAL PLAN AND THE COUNTY SOLID WASTE MANAGEMENT

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1	DECISION 97-17, CONCURRING IN THE ISSUANCE OF
2	SOLID WASTE FACILITIES PERMIT 19-AA-0863.
3	AND I BELIEVE A REPRESENTATIVE OF
4	THE OPERATOR, THE CONSULTANT, CAROLYN INGRAM
5	SEITZ, IS HERE, ALTHOUGH I DID NOT SEE HER.
6	CHAIRMAN FRAZEE: WE DO HAVE A SPEAKER
7	SLIP THAT INDICATES THAT SHE WOULD SPEAK ONLY IF
8	NECESSARY. ALSO, WE HAVE A SPEAKER SLIP FROM JOE
9	SLOAN REPRESENTING THE APPLICANT AND FROM DENNIS
10	CHIAPPETTA, REPRESENTING UNITED WASTE ALSO. I
11	THINK THOSE WERE ALL RESOURCE PEOPLE IN CASE WE
12	WANTED TO ASK ANY QUESTIONS.
13	THIS IS THE FACILITY THAT HAD SOME
14	LOCAL OPPOSITION AND WAS THE SUBJECT OF
15	LEGISLATION THAT FAILED DURING THIS LAST SESSION
16	OF THE LEGISLATURE REGARDING THIS IS NOT THE
17	ONE. THERE WAS ONE IN THAT SAME AREA. DIAMOND
18	BAR. DO YOU WISH TO MAKE ANY ANY QUESTIONS?
19	MEMBER PENNINGTON: I DON'T HAVE ANY
20	QUESTIONS. I MOVE THE ADOPTION OF PERMIT
DECISION	
21	97-17.
22	MEMBER RELIS: I'LL SECOND.
23	CHAIRMAN FRAZEE: WE HAVE A MOTION AND A
24	SECOND ON THE ADOPTION OF PERMIT DECISION 97-17.

SECRETARY WILL CALL THE ROLL, PLEASE.

25

1	THE SECRETARY: BOARD MEMBER PENNINGTON.
2	MEMBER PENNINGTON: AYE.
3	THE SECRETARY: BOARD MEMBER RELIS.
4	MEMBER RELIS: AYE.
5	THE SECRETARY: CHAIRMAN FRAZEE.
6	CHAIRMAN FRAZEE: AYE. MOTION IS
7	CARRIED; AND WITHOUT OBJECTION, WE'LL RECOMMEND IT
8	TO THE CONSENT CALENDAR FOR THE FULL BOARD.
9	AND THEN OUR NEXT ITEM, ITEM 4, IS
10	CONSIDERATION OF THE SOLID WASTE FACILITIES PERMIT
11	FOR THE CITY OF CLOVIS IN FRESNO COUNTY.
12	MS. RICE: THANK YOU, MR. CHAIRMAN.
13	VIRGINIA ROSALES WILL MAKE THE STAFF PRESENTATION.
14	STEVE ROSE, REPRESENTING THE LEA, IS ALSO PRESENT
15	AT THE TABLE.
16	MS. ROSALES: GOOD MORNING, MR. CHAIRMAN,
17	COMMITTEE MEMBERS. AGENDA ITEM NO. 4 IS A REVISED
18	PERMIT FOR THE CITY OF CLOVIS LANDFILL IN FRESNO
19	COUNTY.
20	THE FACILITY IS OWNED AND OPERATED BY
21	THE CITY OF CLOVIS. THIS PROPOSED PERMIT WOULD
22	ALLOW FOR AN INCREASE IN TONNAGE FROM AN ANNUAL
23	AVERAGE OF 51 TONS TO A DAILY AVERAGE OF 204 TONS
24 25	WITH A PEAK OF 354 TONS PER DAY. A POINT OF CLARIFICATION. THE

1	PROPOSED PERMIT DEFINES BOTH THE PERMITTED AREA
2	AND THE DISPOSAL FOOTPRINT. THE ACTUAL ACREAGE OF
3	THE PERMITTED AREA IS 57 ACRES AND NOT 55 ACRES,
4	SO THERE IS NO INCREASE OR EXPANSION IN THE
5	PERMITTED AREA OF THE DISPOSAL FOOTPRINT AS STATED
6	ON PAGE 2 OF THE AGENDA ITEM.
7	ADDITIONALLY, THIS PROPOSED PERMIT
8	WOULD SPECIFY A FINAL ELEVATION OF 510 FEET MEAN
9	SEA LEVEL, SPECIFY THE TRAFFIC VOLUME, EXTEND THE
10	CLOSE DATE FROM 2003 TO 2017, ALLOW FOR IMPLEMEN-
11	TATION OF A HOUSEHOLD HAZARDOUS WASTE SCREENING
12	PROGRAM, AND ALLOW FOR THE ONGOING USE OF AN
13	ALTERNATIVE DAILY COVER, WHICH IS THE GEOSYNTHETIC
14	TARPS.
15	THIS FACILITY IS OPEN MONDAY THROUGH
16	FRIDAY 8 A.M. TO 4:30 P.M., INCLUDING HOLIDAYS,
17	AND IS CLOSED ON THE WEEKENDS. THE FACILITY IS
18	ONLY OPEN TO THE CITY REFUSE COLLECTION TRUCKS AND
19	ALSO, NOT MENTIONED IN THE ITEM, TO SEVEN PRIVATE
20	HAULERS THAT THE CITY HAS AN AGREEMENT WITH.
21	ON AUGUST 28TH THE BOARD STAFF, IN
22	CONJUNCTION WITH THE LEA STAFF, CONDUCTED A
23	PREPERMIT INSPECTION OF THE FACILITY. THE
24 25	INSPECTION IDENTIFIED TWO VIOLATIONS OF PUBLIC RESOURCES CODE AND SEVEN VIOLATIONS OF STATE

1	MINIMUM STANDARDS. ISSUANCE OF THE PROPOSED
2	PERMIT WOULD CORRECT THE VIOLATIONS OF THE PUBLIC
3	RESOURCES CODE.
4	THE SEVEN VIOLATIONS THAT WERE
5	IDENTIFIED EVOLVED AROUND THE PROCEDURES FOR
6	EXCLUDING HAZARDOUS WASTE, COVER, EXPLOSIVE GAS
7	CONTROL, RECORDKEEPING, AND INTERMEDIATE COVER.
8	ON NOVEMBER 4, 1996, THE LEA ISSUED A NOTICE AND
9	ORDER ADDRESSING THE LONG-TERM GAS VIOLATION THAT
10	REQUIRED THE OPERATOR TO SUBMIT AN INTERIM GAS
11	MONITORING AND CONTROL PLAN BY JANUARY 1, 1997, TO
12	BOTH THE LEA AND BOARD STAFF. THE LEA RECEIVED
13	THEIR COPY ON DECEMBER 30TH AND HAS DELIVERED OUR
14	COPY TO US THIS MORNING.
15	ON NOVEMBER 20, 1996, THE LEA
16	CONDUCTED A MONTHLY INSPECTION WHICH REVEALED ALL
17	THE VIOLATIONS OF STATE MINIMUM STANDARDS HAD BEEN
18	CORRECTED. IT SHOULD BE NOTED THERE ARE NO
19	STRUCTURES WITHIN A THOUSAND FEED OF THE FACILITY.
20	SOME UPDATES ON THE ITEM: STAFF
21	FIND THAT FINANCIAL ASSURANCE DEMONSTRATION
22	SATISFY TITLE 14 REQUIREMENTS. THE CITY OF
23	CLOVIS, ACTING AS THE LEAD AGENCY, PREPARED A
24 25	MITIGATED NEGATIVE DECLARATION FOR THE PROPOSED PROJECT. THE DOCUMENT WAS CIRCULATED THROUGH THE

1	STATE CLEARINGHOUSE FOR AGENCY REVIEW AND COMMENT.	
2	THE MITIGATED NEGATIVE DECLARATION WAS ADOPTED,	
3	AND THE PROJECT WAS APPROVED ON SEPTEMBER 30,	
4	1993. THE CEQA DOCUMENTS ARE ADEQUATE FOR THE	
5	BOARD'S EVALUATION.	
6	FINALLY, STAFF WOULD LIKE TO MENTION	
7	THERE ARE SOME WATER QUALITY CONCERNS AT THE SITE.	
8	LOW CONCENTRATIONS OF SOME VOLATILE ORGANIC	
9	COMPOUNDS HAVE BEEN DETECTED IN THE GROUNDWATER	
10	MONITORING WELLS BETWEEN THE LANDFILL AND LITTLE	
11	DRY CREEK, WHICH IS TO THE SOUTH OF THE LANDFILL.	
12	BASED UPON THE FACT STAFF HAD NOT	
13	HAD THE OPPORTUNITY TO REVIEW THE INTERIM GAS	
14	MONITORING AND CONTROL PLAN AND OTHER SUPPLEMENTAL	
15	INFORMATION RECEIVED YESTERDAY THAT WOULD ALLOW	
16	STAFF TO COMPLETE THE ANALYSIS OF THE REPORT OF	
17	DISPOSAL SITE INFORMATION, THE STAFF RECOMMEND	
18	THIS AGENDA ITEM BE MOVED FORWARD TO THE FULL	
19	BOARD WITHOUT A RECOMMENDATION.	
20	THIS CONCLUDES STAFF'S	
PRESENTATION.		
21	ALSO PRESENT IS MR. JIM PALUMBO, THE ASSISTANT	
22	PUBLIC UTILITIES DIRECTOR, REPRESENTING THE	
23	OPERATOR AND HIS REPRESENTATIVE, VECTOR	
24	ENGINEERING.	

25 CHAIRMAN FRAZEE: WE HAVE A REQUEST

FROM

1	MR. PALUMBO TO SPEAK TO THIS ISSUE, REPRESENTING
2	THE CITY OF CLOVIS.
3	MR. PALUMBO: THANK YOU, MEMBERS OF THE
4	COMMITTEE. I JUST WANTED TO SUPPORT THE STAFF
5	RECOMMENDATION TO MOVE THIS FORWARD AND ALSO
6	REITERATE THAT WE HAVE DEVELOPED PLANS THAT ARE
7	CURRENTLY BEING REVIEWED. WE'VE MET THE FIRST
8	MILESTONE FOR THE INTERIM GAS MITIGATION PLAN.
9	THAT'S BEING REVIEWED. AND WE CONTINUE TO WORK
10	DILIGENTLY TOWARDS THAT PROCESS.
11	CURRENTLY THERE ARE NO HEALTH AND
12	SAFETY ISSUES INVOLVED RELATIVE TO THE GAS
13	PROBLEM, AND BUT WE ARE MOVING FORWARD TO DEAL
14	WITH THOSE ISSUES. I'D BE HAPPY TO ANSWER ANY
15	SPECIFIC QUESTIONS THAT THE COMMITTEE MAY HAVE OR
16	STAFF.
17	MEMBER RELIS: WHILE WE HAVE ALL THE
18	PARTIES HERE, I HAVE A FEW QUESTIONS. FIRST
19	CONCERNS, AS I READ THE STAFF REPORT, THERE'S NO
20	SCALE AT THIS SITE. IS THERE A SCALE TODAY?
21	MR. PALUMBO: NO, SIR.
22	MEMBER RELIS: THAT STRIKES ME AS A
23	LITTLE UNUSUAL FOR A LANDFILL THIS SIZE TO NOT
24 25	HAVE A SCALE AT THIS STAGE OF OUR DEVELOPMENT. I'M WONDERING DO YOU HAVE PLANS TO GET A SCALE?

1	MR. PALUMBO: I BELIEVE ULTIMATELY WE'LL
2	HAVE A SCALE AND PROBABLY IN NOT THE TOO DISTANT
3	FUTURE. WE'RE CURRENTLY HAULING IN ABOUT A
4	HUNDRED FIFTY TONS A DAY. WE HAVE SUBMITTED AND
5	HAVE APPROVED AN ALTERNATIVE PROCESS FOR
6	DETERMINING OUR INFLOW AND ARE CURRENTLY ABIDING
7	BY THAT.
8	MEMBER RELIS: BUT YOU'RE PLANNING TO GO
9	TO YOU WOULD LIKE A PEAK OF 354 TONS A DAY; IS
10	THAT CORRECT? AND STILL NO IMMEDIATE PLANS FOR A
11	SCALE. JUST I'M NOT GOING ANYWHERE WITH THAT.
12	JUST SURPRISING TO ME THAT WE'RE NOT YET IN THE
13	AGE OF SCALES.
14	SECOND, THERE ARE NO BUILDINGS
15	ANYWHERE NEAR THE SITE WHERE THESE HIGH GAS LEVELS
16	HAVE BEEN FOUND, NO STRUCTURES OF ANY SORT?
17	MR. PALUMBO: THERE IS ONE ON-SITE OFFICE
18	FACILITY THAT IS IN A DIRECTION COUNTER TO THE
19	DIRECTION OF THE GAS MIGRATION. IT IS A MOBILE
20	FACILITY. IT'S OFF THE GROUND. THERE AREN'T ANY
21	OTHER STRUCTURES THAT ARE WITHIN THE AREA WITHIN A
22	THOUSAND FEET.
23	MEMBER RELIS: AND THEN FINALLY, THE WAY
24 25	I READ THE PROPOSAL, THAT YOU WOULD HAVE YOUR GAS CONTROL EXTRACTION SYSTEM WOULD BE STARTED UP IN

1	ANTICIPATED JUNE 1, '98. IS THAT STILL
2	MR. PALUMBO: WE PLAN ON MOVING FORWARD
3	WITH A PLAN. IT MAY NOT BE EXACTLY THAT
4	PARTICULAR PROGRAM, BUT WE ARE REVIEWING SOME
5	ALTERNATIVES AT THIS POINT.
6	MEMBER RELIS: I DON'T READ THIS AS A
7	PLAN. I READ IT AS THE SYSTEM. IS THAT CORRECT?
8	MS. ROSALES: THE WAY THE NOTICE AND
9	ORDER WAS ISSUED, THAT'S WHERE STAFF OBTAINED THAT
10	INFORMATION. AND THAT'S THOSE WERE THE DATES
11	REFLECTED IN THE NOTICE AND ORDER.
12	MEMBER RELIS: YOURS IS NOT A YOU ARE
13	REFERRING TO THE OPERATION OF THE GAS CONTROL
14	SYSTEM, NOT A PLAN TO OPERATE IT.
15	MR. RHODES: COMMITTEE AND MR. RELIS,
16	STEVEN RHODES WITH FRESNO COUNTY LEA. AS A MEANS
17	TO MOVE THIS PERMIT FORWARD, A NOTICE AND ORDER
18	WAS ISSUED WITH VERY SPECIFIC TIME FRAMES THAT WE
19	WORKED WITH BOARD STAFF ON. THE INTENT OF THAT IS
20	TO HAVE TIME FRAMES IN ORDER FOR THERE TO BE
21	MILESTONES WITH WHICH THE OPERATOR MUST COMPLY
22	WITH.
23	THERE HAS BEEN FOR A LONG PERIOD
OF	

24 TIME A GAS ISSUE HERE. THE GAS ISSUES HAVE BEEN

Please note: These transcripts are not individually reviewed and approved for accuracy.

LOOKED AT FROM A PERSPECTIVE OF RELATIVE RISK.

1	THE SITE HAS NO RESIDENCES; IT HAS NO STRUCTURES
2	WITHIN A THOUSAND FEET AND PROBABLY FARTHER THAN
3	THAT IF WE WERE TO GO AHEAD AND LOOK AT THE
4	TOPOGRAPHY AND MAPS IN THE SURROUNDING AREAS.
5	THEY ARE CURRENTLY, FROM WHAT WE'VE RECEIVED,
6	LOOKING AT AN OPTION OF LINING THE EXISTING
7	LANDFILL THAT'S ON THE PROPERTY. THAT WOULD BE
8	REMOVING THE SOURCE OF THE METHANE. THEY ARE ALSO
9	LOOKING AT A PURCHASE OF THE SURROUNDING
10	PROPERTIES, WHICH THEY WOULD GAIN THE CONTROL OF
11	THE PROPERTY THAT WOULD BE AT RISK OF THAT METHANE
12	MIGRATION. SO
13	MEMBER RELIS: AREN'T THERE TWO RISKS
14	WITH METHANE OR GAS MIGRATION? ONE IS AND THE
15	OTHER IS OUTSIDE OF OUR PURVIEW ITS EFFECT ON
16	WATER.
17	MR. RHODES: RIGHT.
18	MEMBER RELIS: FIRST WOULD BE THREAT TO
19	PUBLIC HEALTH AND DANGER.
20	MR. RHODES: RIGHT. NOW, THE EXISTING
21	MONITORING THAT IS ALREADY TAKING PLACE, THEY'VE
22	DONE NOT ONLY THE VADOSE ZONE MONITORING, BUT
23	THEY'VE ALSO DONE BREEDING ZONE MONITORING. AND
24 25	TO DATE THERE'S BEEN NO BREEDING ZONE METHANE LEVELS.

1	MEMBER RELIS: SO JUST ONCE AGAIN, MAYBE
2	I MISREAD THE STAFF WRITEUP. AND BECAUSE IT
3	STATES, I THOUGHT, QUITE CLEARLY THE START-UP FOR
4	THE LANDFILL GAS CONTROL EXTRACTION SYSTEM WAS
5	JUNE 1, '98, BUT WHAT YOU'VE SAID THEY MIGHT DIG
6	IT UP BY BUYING LAND. SO NOW I'M THOROUGHLY
7	MR. ROSALES: WE JUST GOT THIS THIS
8	MORNING AND HAVE NOT HAD THE OPPORTUNITY TO LOOK
9	AT IT.
10	MEMBER RELIS: THE CHRONIC PROBLEM.
11	MS. ROSALES: STAFF IS MAKING THE
12	RECOMMENDATION
13	MEMBER RELIS: WE GET THE INFORMATION IN
14	SO LATE, WE CAN'T INTERPRET IT.
15	MR. PALUMBO: IF I MAY ADD, IT IS OUR
16	INTENT TO COMPLY WITH THE MILESTONES THAT HAVE
17	BEEN DEVELOPED. WE'VE COMPLIED WITH THE FIRST
18	ONE. WE'RE ONLY SUGGESTING THAT THERE MAY BE
19	ANOTHER SOLUTION THAT WE FEEL MIGHT BE BETTER
THAN	
20	THE GAS EXTRACTION.
21	MEMBER RELIS: BUT YOU SEE OUR PROBLEM
IS	
22	WE DON'T KNOW WHAT THE MILESTONES ARE. IF I
PRESS	
23	AND TAKE IT LITERALLY, I THINK IT'S ONE

## MILESTONE,

BUT THEN I HEAR IT MIGHT BE SOMETHING ELSE.

AND

25 AGAIN, WE DON'T HAVE THE INFORMATION TO BE ABLE

TO

1	MAKE THESE ASSESSMENTS. SO I'M ALL IN FAVOR OF
2	THE GOING FORWARD WITHOUT RECOMMENDATION.
3	CHAIRMAN FRAZEE: ANYTHING ELSE?
4	QUESTIONS? IF NOT, THANK YOU VERY MUCH. WAS THAT
5	A MOTION THEN?
6	MEMBER RELIS: YES.
7	MEMBER PENNINGTON: I'LL SECOND IT.
8	CHAIRMAN FRAZEE: MOTION AND SECOND TO
9	MOVE THIS ITEM FORWARD TO THE FULL BOARD WITHOUT
10	RECOMMENDATION THEN. HAVE A LITTLE MORE TIME FOR
11	EVALUATION. IF THE SECRETARY WOULD CALL THE ROLL,
12	PLEASE.
13	THE SECRETARY: BOARD MEMBER PENNINGTON.
14	MEMBER PENNINGTON: AYE.
15	THE SECRETARY: BOARD MEMBER RELIS.
16	MEMBER RELIS: AYE.
17	THE SECRETARY: CHAIRMAN FRAZEE.
18	CHAIRMAN FRAZEE: AYE. MOTION IS
19	CARRIED.
20	LET'S TAKE ITEM 5 HERE, AND THEN
21	THIS WILL BE THE LAST ITEM BEFORE WE DO OUR LUNCH
22	BREAK AND OUR EXECUTIVE SESSION. THIS IS THE
23	CONSIDERATION OF A REVISED SOLID WASTE FACILITY
24 25	PERMIT FOR THE VALLEY TREE AND CONSTRUCTION DISPOSAL SITE IN KERN COUNTY.

1	MS. RICE: THANK YOU, MR. CHAIRMAN.
2	TERRY SMITH WILL PRESENT THE ITEM FOR STAFF. BILL
3	O'RULLIAN, REPRESENTING THE LEA, IS ALSO PRESENT.
4	MR. SMITH: MORNING. ITEM NO. 5 REGARDS
5	THE CONSIDERATION OF A REVISED SOLID WASTE
6	FACILITY PERMIT FOR THE VALLEY TREE AND
7	CONSTRUCTION DISPOSAL SITE LOCATED IN KERN COUNTY.
8	PLEASE NOTE THAT THE RESOLUTION FOR THIS ITEM IS
9	BEING PASSED OUT AS IT WAS NOT INCLUDED IN THE
10	AGENDA PACKET.
11	CONCURRENCE WITH THIS PERMIT
12	REVISION WILL ALLOW THE FOLLOWING CHANGES:
13	REDUCTION IN MAXIMUM TONNAGE FROM 830 TO 750 TONS
14	PER DAY, CHANGE IN OPERATING HOURS FROM 7 A.M. TO
15	4 P.M. SIX DAYS A WEEK TO 8 A.M. TO 5 P.M. MONDAY
16	THROUGH FRIDAY, AND OTHER WASTE ACCEPTED ON
17	APPOINTMENT ONLY AFTER THOSE HOURS, UPDATE OF
18	PERMIT LANGUAGE FORMAT, EXTENSION OF ESTIMATED
19	INERT DISPOSAL AREA, CLOSURE DATE DUE TO INCREASED
20	RECYCLING EFFORTS AT THE SITE, INCREASE IN SITE
21	ACREAGE FROM 7.5 TO 16.24 ACRES, ADDITION OF
22	SCALES, AND THE ADDITION OF A LARGE VOLUME
23	TRANSFER STATION.
24	THIS PROPOSED PERMIT REVISION
WILL 25	REFLECT THE EVOLUTION OF THE INERT DISPOSAL

1	INTO A LARGE VOLUME TRANSFER STATION. THE
2	OPERATION OF THE INERT DISPOSAL AREA IS NOW
3	CONSIDERED AN AUXILIARY OPERATION TO TRANSFER AND
4	PROCESSING AND RECYCLING EFFORTS CURRENTLY
5	CONDUCTED AT THE SITE.
6	THE ITEM, AS INCLUDED IN THE
7	COMMITTEE AGENDA PACKET, DOES NOT CONTAIN A STAFF
8	RECOMMENDATION BECAUSE AT THE TIME THE ITEM WAS
9	WRITTEN, STAFF HAD NOT RECEIVED ALL THE NECESSARY
10	INFORMATION TO MAKE ALL THE FINDINGS. SPECIFI-
11	CALLY A VIOLATION OF STATE MINIMUM STANDARDS FOR
12	STATION MAINTENANCE WAS DISCOVERED DURING THE LEA
13	AND BOARD STAFF JOINT INSPECTION, PREPERMIT
14	INSPECTION. AND ALSO, THE CEQA PORTION OF THE
15	APPLICATION PACKAGE HAD REVIEW WAS STILL
16	PENDING.
17	STAFF HAVE NOW COMPLETED THEIR
18	REVIEW. ON JANUARY THE 2D, 1997, THE LEA RETURNED
19	TO THE SITE AND DETERMINED THAT DURING A MONTHLY
20	INSPECTION THAT THE FACILITY IS IN COMPLIANCE WITH
21	ALL OF THE STATE MINIMUM STANDARDS. ON DECEMBER
22	18, 1996, THE LEA FAX'D AN ADDENDUM TO THE 1977
23	EIR, WHICH ADDRESSES STAFF'S CONCERN REGARDING
24	POTENTIAL TRAFFIC, NOISE, BIOLOGICAL IMPACTS

ASSOCIATED WITH THE NEW OPERATING HOURS AS PRO-

25

Т	POSED IN THE PERMIT REVISION.
2	AFTER REVIEWING THE PROPOSED
3	PROJECT, THE LEA AND BOARD STAFF HAVE DETERMINED
4	THAT THE FACILITY IS IN CONFORMANCE WITH THE KERN
5	COUNTY SOLID WASTE MANAGEMENT PLAN, THE FACILITY
6	IS CONSISTENT WITH KERN COUNTY'S GENERAL PLAN,
7	PROJECT DESIGN AND OPERATION ARE IN COMPLIANCE
8	WITH STATE MINIMUM STANDARDS, AND THE CALIFORNIA
9	ENVIRONMENTAL QUALITY ACT REQUIREMENTS HAVE BEEN
10	SATISFIED. STAFF HAVE ANALYZED THE PROPOSED
11	PERMIT AND SUPPORTING DOCUMENTS AND FOUND THEM
12	ACCEPTABLE FOR BOARD'S CONSIDERATION OF
13	CONCURRENCE.
14	IN CONCLUSION, STAFF RECOMMEND THAT
15	THE BOARD ADOPT PERMIT DECISION NO. 97-28,
16	CONCURRING IN THE ISSUANCE OF SOLID WASTE FACILITY
17	PERMIT NO. 15-AA-0153. THE OWNER AND OPERATOR OF
18	THE SITE, MR. ART JONES, IS PRESENT AND AVAILABLE
19	TO ANSWER QUESTIONS IF YOU MAY HAVE ANY.
20	CHAIRMAN FRAZEE: QUESTIONS? MR.
21	O'RULLIAN, DID YOU HAVE ANY COMMENTS ON THIS ITEM?
22	MR. O'RULLIAN: I WOULD LIKE TO SPEAK AND
23	SAY THAT THIS PERMIT HAS BEEN A LONG TIME IN
24 25	COMING. THERE HAVE BEEN DELAYS CREATED THAT WERE OUTSIDE THE JURISDICTION OF THE LEA OR CIWMB,

1	PRIMARILY RESTING WITH THE REGIONAL WATER QUALITY
2	CONTROL BOARD. WE'RE SATISFIED WITH THE OPERATION
3	OF THE SITE.
4	THE ORIGINAL CONCERNS THAT WERE
5	RAISED, AS MR. SMITH MENTIONED, WERE IN OUR MINDS
6	MINOR OPERATIONAL THINGS THAT HAVE BEEN CORRECTED.
7	THE SITE HAS OPERATED FOR OVER 20 YEARS, AND IT IS
8	ONE OF THE FEW PRIVATELY OWNED DISPOSAL AND
9	TRANSFER OPERATIONS IN KERN COUNTY AND IN THE
10	SOUTHERN SAN JOAQUIN.
11	CHAIRMAN FRAZEE: OKAY. THANK YOU. WE
12	DO HAVE A PERMIT DECISION PREPARED NOW. MOTION IS
13	APPROPRIATE ON THAT.
14	MEMBER PENNINGTON: OKAY. I'LL MOVE
15	ADOPTION OF PERMIT DECISION 97-28.
16	MEMBER RELIS: SECOND.
17	CHAIRMAN FRAZEE: MOTION AND SECOND ON
18	APPROVAL OF THIS ITEM. IF THE SECRETARY WILL CALL
19	THE ROLL.
20	THE SECRETARY: BOARD MEMBER PENNINGTON.
21	MEMBER PENNINGTON: AYE.
22	THE SECRETARY: BOARD MEMBER RELIS.
23	MEMBER RELIS: AYE.
24 25	THE SECRETARY: CHAIRMAN FRAZEE. CHAIRMAN FRAZEE: AYE. MOTION IS

1	CARRIED. AND WITHOUT OBJECTION, WE'LL RECOMMEND
2	CONSENT TO THE FULL BOARD ON THAT ITEM.
3	NOW, SHALL WE TAKE A, FIRST OF ALL,
4	A BREAK FOR AN EXECUTIVE SESSION BRIEFLY AND THEN
5	RECESS FOR LUNCH AND RETURN AT 1:30. OKAY. BACK
6	AT 1:30.
7	(LUNCH RECESS TAKEN.)
8	CHAIRMAN FRAZEE: THE MEETING WILL COME
9	TO ORDER, PLEASE. THE POINT THAT WE ADJOURNED FOR
10	THE LUNCH BREAK, WE WERE IN THE MIDDLE OF AGENDA
11	ITEM 11, AND WE DO HAVE A REQUEST TO SPEAK
12	REGARDING THIS ITEM FROM JOSEPH GOODWIN,
13	REPRESENTING THE BRADDOCK GROUP. MR. GOODWIN AT
14	THIS TIME.
15	MR. GOODWIN: MR. CHAIRMAN, BOARD, THANK
16	YOU FOR THE PRIVILEGE OF SPEAKING BRIEFLY TO YOU
17	TODAY. I DO REPRESENT THE BRADDOCK GROUP, AND MY
18	RESPONSIBILITIES ARE TO DEVELOP WEST COAST
19	OPERATIONS FOR TIRE AND RUBBER RECYCLING AND
20	END-USE PRODUCTS. WE ARE DOING VERY WELL IN
21	DEVELOPING A PLAN OF PUTTING A SITE IN CENTRAL
22	CALIFORNIA FOR CONSUMER AND END-USE PRODUCTS.
AND	
23	TO THAT END, WE HAVE A HIGH INTEREST IN THE
24 25	BRACKETT TIRE PILE. WE ALSO, IN VIEW OF THAT

1	PLAN, HAVE AS A RESULT OF THAT DEVELOPMENT
2	PLAN, WE'VE DEVELOPED A FIRE STABILIZATION PLAN
3	WHICH IS COMPLETE AND SIGNED OFF BY CDF AND COULD
4	BE IMPLEMENTED IN A MATTER OF THREE TO FIVE WEEKS
5	FROM THE POINT THAT THIS BOARD HAS ACCESS TO THAT
6	PROPERTY.
7	SO I WANTED TO LET YOU KNOW THAT
8	WE'RE HERE. WE'RE IN PROCESS AND WE WILL BE
9	PUTTING A PLANT SOMEWHERE IN CALIFORNIA. ONE OF
10	THE CONTRACTS WE CURRENTLY HAVE IS WITH NIKE IN
11	THE EAST OF THE UNITED STATES TO RECYCLE TENNIS
12	SHOES, AND WE'RE BEING OFFERED THAT CONTRACT IN
13	THE WESTERN UNITED STATES AS WELL. AND SO, AGAIN
14	I JUST WANTED TO MAKE SURE THAT YOU KNEW THAT WE
15	WERE IN THAT PROCESS. AND IF YOU HAVE ANY
16	QUESTIONS, I'D BE HAPPY TO ANSWER THEM.
17	CHAIRMAN FRAZEE: QUESTIONS? IF NOT,
18	THANK YOU VERY MUCH.
19	NOW, THE ITEM 11 IS BEFORE THE
20	COMMITTEE FOR DISCUSSION OR ACTION.
21	MEMBER PENNINGTON: MR. CHAIRMAN, I'D
22	LIKE TO MAKE A MOTION. AND THE MOTION WOULD GO:
23	THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD
24 25	IS FULLY SUPPORTIVE OF THE EFFORT TO CLEAN UP THE BRACKETT TIRE PILE; AND, THEREFORE, THE COMMITTEE

1	INSTRUCTS THE LEGAL STAFF TO CONTINUE ITS EFFORTS
2	TO NEGOTIATE A SETTLEMENT TO THE EXISTING LEGAL
3	ACTION AND REPORT BACK TO THE COMMITTEE. AND AT
4	THAT TIME THE COMMITTEE WILL RECOMMEND TO THE FULL
5	BOARD THE APPROVAL OR DISAPPROVAL OF A PROPOSED
6	SETTLEMENT AND ANY FINANCIAL INVOLVEMENT
7	NECESSARY.
8	MEMBER RELIS: SECOND THAT.
9	CHAIRMAN FRAZEE: THE INTENT, THEN, OF
10	THAT MOTION IS THAT THIS ITEM NOT BE FORWARDED TO
11	THE BOARD UNTIL SUCH TIME AS WE HAVE FURTHER
12	INFORMATION BACK FROM STAFF, CORRECT?
13	MEMBER PENNINGTON: CORRECT.
14	CHAIRMAN FRAZEE: THAT'S ALL THE
15	DISCUSSION, THEN, ON THAT MOTION, IF WE COULD
HAVE	
16	A ROLL CALL, PLEASE.
17	THE SECRETARY: BOARD MEMBER
PENNINGTON.	
18	MEMBER PENNINGTON: YES.
19	THE SECRETARY: BOARD MEMBER RELIS.
20	MEMBER RELIS: AYE.
21	THE SECRETARY: CHAIRMAN FRAZEE.
22	CHAIRMAN PENNINGTON: AYE. MOTION IS
23	CARRIED. THAT WILL BE TAKEN.

NOW, WE'RE, I BELIEVE, TO -- WHERE

24

Τ	MS. RICE: ITEM 6.
2	CHAIRMAN FRAZEE: ITEM 6 IS THE NEXT
3	ITEM. THIS IS THE CONSIDERATION OF THE ISSUANCE
4	OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE
5	OSTROM ROAD SANITARY LANDFILL IN YUBA COUNTY.
6	STAFF REPORT, PLEASE.
7	MS. RICE: THANK YOU. JOHN WHITEHILL
8	WILL MAKE THE PRESENTATION FOR BOARD STAFF.
9	DEBORAH BIERSTEKER REPRESENTING THE LEA IS ALSO
10	PRESENT.
11	MR. WHITEHILL: GOOD AFTERNOON, COMMITTEE
12	MEMBERS. THE OSTROM ROAD LANDFILL SITE IS LOCATED
13	ABOUT FIVE MILES EAST OF HIGHWAY 65 ADJACENT TO
14	THE SOUTH BOUNDARY OF BEALE AIR FORCE BASE IN AN
15	AGRICULTURAL AREA OF EAST YUBA COUNTY. THIS NEW
16	PERMIT WAS ISSUED IN 1993 FOR THIS FACILITY, AND
17	THE LANDFILL BEGAN ACCEPTING WASTE IN 1995.
18	THE LEA AND OPERATOR PROPOSE TO
19	REVISE THE 1993 PERMIT TO INCORPORATE THE
20	FOLLOWING PROPOSED CHANGES: THE LANDFILL HAS BEEN
21	RECLASSIFIED BY THE WATER BOARD FROM A CLASS III
22	TO A CLASS II DISPOSAL SITE, WHICH WILL ALLOW THE
23	LANDFILL TO NOW ACCEPT CONTAMINATED SOIL, ASH,
24 25	OTHER DESIGNATED AND SPECIAL WASTES. THE PERMIT WILL ALSO ALLOW THE OPERATOR TO ACCEPT FRIABLE

Τ	ASBESIOS. THE PERMITTED PEAK TONNAGE WILL REMAIN
2	THE SAME, BUT THE AVERAGE TONNAGE WILL INCREASE,
3	THE CLOSURE DATE WILL CHANGE, TRAFFIC AND HOURS
4	WILL CHANGE IN THIS PERMIT, AND THE PERMIT WILL
5	ALLOW THE USE OF ALTERNATIVE DAILY COVER.
6	IN SUMMARY, THE LEA AND THE BOARD
7	STAFF HAVE DETERMINED THE FOLLOWING: THAT THE
8	LEAD AGENCY HAS COMPLIED WITH THE REQUIREMENTS OF
9	CALIFORNIA ENVIRONMENTAL QUALITY ACT, THAT THE
10	PROPOSED PERMIT IS CONSISTENT WITH THE STANDARDS
11	ADOPTED BY THE BOARD, THE OPERATION OF THIS
12	FACILITY IS CONSISTENT WITH THE APPROVED COUNTY
13	INTEGRATED WASTE MANAGEMENT PLAN. THE BOARD AND
14	LEA STAFF HAVE DETERMINED THAT THE DESIGN AND
15	OPERATION IS IN COMPLIANCE WITH STATE MINIMUM
16	STANDARDS FOR SOLID WASTE HANDLING AND DISPOSAL.
17	AT THE TIME THAT THIS AGENDA ITEM
18	WENT TO PRINT, THE OPERATOR HAD NOT YET SUBMITTED
19	THE PAPERWORK NECESSARY TO VERIFY THAT THE
20	FINANCIAL MECHANISM FOR CLOSURE AND POSTCLOSURE
21	MAINTENANCE WAS ADEQUATELY FUNDED. HOWEVER, BOARD
22	STAFF HAS SINCE RECEIVED AND REVIEWED THE
23	DOCUMENTATION AND FOUND IT ADEQUATE.
24 25	BEFORE I RECOMMEND CONCURRENCE IN THE ISSUANCE OF THE PROPOSED PERMIT, OUR LEGAL

1	OFFICE HAS ASKED ME TO SPEAK FOR THE RECORD THAT
2	THE PERMIT CONTAINS CONDITIONS WHICH COULD BE
3	CONSIDERED OUTSIDE THE BOARD'S SCOPE OF REGULATORY
4	AUTHORITY AS AMENDED BY ASSEMBLY BILL 1220.
5	AB 1220 ADDED PROVISIONS TO THE
6	PUBLIC RESOURCES CODES STATING THAT THE REGIONAL
7	BOARDS AND THE STATE WATER BOARD SHALL BE THE SOLE
8	AGENCY REGULATING SOLID WASTE FOR THE PURPOSE OF
9	PROTECTING THE WATERS OF THE STATE. AND THE THREE
10	PROPOSED CONDITIONS IN QUESTION AT THIS POINT ARE
11	17(B)(2), 17(B)(8), AND 17(B)(20). NEVERTHELESS,
12	STAFF HAS REVIEWED THE PROPOSED PERMIT AND
13	SUPPORTING DOCUMENTATION AND FOUND THEM TO BE
14	ACCEPTABLE. AND STAFF RECOMMEND THAT THE BOARD
15	ADOPT RESOLUTION NO. 97-19, CONCURRING IN THE
16	ISSUANCE OF SOLID WASTE FACILITY PERMIT NO.
17	58-AA-0011.
18	DEBORAH BIERSTEKER IS SITTING
ACROSS	
19	FROM ME AND WOULD PROBABLY LIKE TO SPEAK MORE
20	ABOUT THOSE CONDITIONS IN QUESTION, AND ALSO
THERE	
21	ARE REPRESENTATIVES OF THE OPERATOR HERE TO
ANSWER	
22	QUESTION.

CHAIRMAN FRAZEE: WOULD THE LEA LIKE

23

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TO

TALK ABOUT THOSE THREE CONDITIONS?

MS. BIERSTEKER: YES, CHAIRMAN AND

1 COMMITTEE MEMBERS. I'M DEBORAH BIERSTEKER, THE
2 YUBA/SUTTER LEA. AND I'D LIKE TO GO OVER THOSE
3 THREE CONDITIONS AND GIVE A LITTLE HISTORY ON
4 THOSE.

2.0

2.2

FOR THE BENEFIT OF EVERYONE, I'M

GOING TO START WITH 17(B)(20), AND I'LL READ THAT

CONDITION. IT'S ALL STORMWATER RUNOFF IN THE

WASTE CELL SHALL BE TREATED AS LEACHATE UNLESS

PHYSICAL MEASURES, EXAMPLE, BERMS AND FACE SLOPE

ORIENTATION, PREVENT THE POTENTIAL OF INTER
MINGLING OF STORMWATER THAT HAS BEEN IN CONTACT

WITH WASTE AND STORMWATER WHICH HAS NOT BEEN IN

CONTACT WITH WASTE.

AND THIS IS NOT SOLELY A WATER

QUALITY ISSUE, THAT THE STORMWATER RUNOFF FROM

THIS LANDFILL IS DISCHARGED TO LAND. SO I'M NOT

LOOKING AT IT AS SOLELY A WATER QUALITY ISSUE.

THE -- NORMALLY I WOULD LOOK FOR SOMETHING LIKE

THIS TO BE ADDRESSED ADEQUATELY IN THE RDSI, HOW

THEY WERE GOING TO MANAGE RUNOFF FROM THE ACTIVE

FACE VERSUS RUNOFF FROM AREAS THAT DON'T HAVE

EXPOSED WASTE. IT WAS NOT ADEQUATELY ADDRESSED IN

THE RDSI, NOR WAS IT ADDRESSED ADEQUATELY IN THE

WDR'S, NOT SPECIFIC ENOUGH TO ACTUALLY REQUIRE

SOME KIND OF PHYSICAL BARRIERS OR PHYSICAL

1	MEASURES TO PREVENT THE COMMINGLING OF THESE TWO
2	TYPES OF WATER. AND THIS CONDITION WAS ADDED TO
3	THE SOLID WASTE FACILITY PERMIT AT THE
4	RECOMMENDATION OF ONE OUR MEMBERS OF OUR BOARD OF
5	SUPERVISORS.
6	AND THEN GOING ON TO 17(B)(8), AND
7	THIS IS A SHORT ONE: AT NO TIME SHALL THE WASTE
8	BE PLACED WITHIN 100 FEET OF THE HIGH WATER LEVEL
9	OF BEST SLOUGH.
10	AND I'M LOOKING AT THIS AS NOT
11	SOLELY A WATER QUALITY ISSUE BECAUSE FOR
12	PROTECTING THE WASTE CELL FROM INUNDATION AND
13	WASHOUT. THE WDR'S DO HAVE A ONE HUNDRED FOOT
14	SETBACK FROM BEST SLOUGH TO THE WASTE CELL. THEIR
15	REQUIREMENT DOES NOT STATE HIGH WATER. WHEN I
16	ASKED THEM FOR THEIR INTERPRETATION, THEY SAID
17	THAT IT'S COMMON PRACTICE THAT IT IS FROM THE HIGH
18	WATER MARK. AND WHEN I ASKED FOR THAT IN WRITING,
19	THEY WERE NOT ABLE TO PUT THAT IN WRITING. THEY
20	FELT THAT THAT WOULD PROBABLY NOT HOLD UP EVEN
21	THOUGH THE COMMON SENSE INTERPRETATION IS THAT IT
22	BE FROM HIGH WATER.
23	IF THEY WOULD HAVE BEEN ABLE TO
24 25	PROVIDE ME A CONCRETE INTERPRETATION OR SOMETHING THAT WE COULD RELY ON, I WOULD HAVE FELT THAT I

1	WOULDN'T HAVE THIS CONDITION IN HERE AT ALL.
2	RIGHT NOW THE DESIGN OF THE WASTE CELL IS 75 FEET
3	FROM THE 100-YEAR FLOODPLAIN OF BEST SLOUGH. AND
4	I DON'T FEEL THAT 75 FEET IS ADEQUATE PROTECTION.
5	I THINK 100 FEET IS VERY MINIMAL CONSIDERING THAT
6	WE REQUIRE A ONE HUNDRED FOOT SETBACK FROM A LEACH
7	LINE TO A WATERWAY. AND WE'RE TALKING ABOUT A
8	MUCH GREATER SOURCE OF POTENTIAL CONTAMINATION
9	HERE, A LANDFILL, SO I DON'T FEEL THIS IS
10	EXCESSIVE. THIS MIGHT BE ABLE TO BE HANDLED
11	BETTER IN A DIFFERENT WAY IF THE WDR'S WERE MORE
12	CLEAR OR SOMETHING LIKE THAT, BUT I FELT THIS WAS
13	THE ONLY WAY TO DEAL WITH THIS AT THIS TIME.
14	MEMBER RELIS: COULD I JUST ASK. SINCE
15	YOU ARE REFERRING TO THAT MATTER AND WE HAVE A
16	MAJOR FLOOD IN THE AREA, WHAT IS THE CURRENT
17	MS. BIERSTEKER: PROXIMITY?
18	MEMBER RELIS: YES.
19	MS. BIERSTEKER: IT'S PRETTY CLOSE. THE
20	LANDFILL IS JUST EAST OF WHERE WE'RE HAVING OUR
21	CURRENT FLOODING. THE FLOODING GOES TO HIGHWAY
22	70, AND ACTUALLY IT GOES PAST HIGHWAY 70 AND TO
23	HIGHWAY 65. AND THIS LANDFILL IS JUST TO THE
EAST	
24 25	OF HIGHWAY 65 PROBABLY FIVE MILES IN A RELATIVELY FLAT AREA. I MEAN WE'VE PROVEN THAT IT'S

1	FLOODED TWICE THERE IN YUBA COUNTY. I MEAN THESE
2	AREAS ARE PRONE TO FLOODING. I DO BELIEVE WE
3	MIGHT HAVE A LITTLE RISE IN ELEVATION, MAYBE A
4	FOOT OR TWO, BUT BASICALLY IT'S FLAT WHEN YOU ARE
5	DRIVING OUT THERE. SO I MEAN WE DO HAVE CONCERNS.
6	MOVING ON TO THE LAST CONDITION:
7	THIS FACILITY MUST COMPLY WITH ALL MONITORING
8	REQUIREMENTS ESTABLISHED BY THE REGIONAL WATER
9	QUALITY CONTROL BOARD ORDER NO. 96218, WASTE
10	DISCHARGE REQUIREMENTS. SHOULD IT BE DETERMINED
11	UNDER CHAPTER 15 OF THE CALIFORNIA CODE OF
12	REGULATIONS THAT THE FACILITY HAS CAUSED
13	GROUNDWATER CONTAMINATION WHICH CONDITION BE
14	IMMEDIATELY MITIGATED, THEN THE OPERATIONS MAY BE
15	REQUIRED TO CEASE UNTIL THE APPROPRIATE MITIGATION
16	MEASURES ARE IMPLEMENTED. SHOULD IT BE DETERMINED
17	THAT THE CONTAMINATION CANNOT BE MITIGATED, THEN
18	THE FACILITY MAY BE REQUIRED TO CLOSE PERMANENTLY.
19	I GRANT YOU THIS IS A WATER QUALITY
20	ISSUE ON THIS ONE. THIS CONDITION WAS IN THE
21	PREVIOUS SOLID WASTE FACILITY PERMIT THAT WAS
22	ISSUED IN 1993. THE APPLICANT, NORCAL, SAID
23	NOTHING ABOUT IT AT THAT TIME. IT WAS NOT
BROUGHT	
24 25	UP AS AN ISSUE AT THIS BOARD, AND NEITHER WAS IT REQUESTED. WHEN THEY REQUESTED THE REVISION OF

1	THE PERMIT, IT WAS BASICALLY TO REVISE THE PERMIT
2	TONNAGE AND TO CHANGE THIS FACILITY FROM A CLASS
3	III TO A CLASS II. I WAS NOT AWARE THAT THEY
4	WANTED ME TO CULL EXISTING CONDITIONS OUT OF THIS
5	PERMIT UNTIL THE LAST MINUTE.
6	THIS ISSUE MIGHT BE DEALT IT
7	MIGHT BE DEALT WITH BETTER SOMEWHERE ELSE. I
8	THE COUNTY ADMINISTRATOR AND THE DIRECTOR OF
9	ENVIRONMENTAL HEALTH HAS GONE OVER THESE
L O	CONDITIONS. THEY FEEL THAT THEY WOULD LIKE THESE
1	CONDITIONS IN HERE. MAYBE IF THEY STILL FEEL
12	STRONGLY ABOUT THAT, MAYBE IT NEEDS TO BE DEALT
13	WITH IN A RESOLUTION OR A LOCAL ORDINANCE, YOU
L 4	KNOW, IF IT'S JUST NOT POSSIBLE TO KEEP THIS
L5	CONDITION IN. BUT IT IS KIND OF IRONIC THAT, YOU
L6	KNOW, IT WAS IN THERE IN '93 AND NO ONE SAID
L7	ANYTHING ABOUT IT. AND THE SETBACK, THE 100-FOOT
L8	SETBACK, CONDITION WAS ALSO IN THE PERMIT. SO
L9	THOSE TWO CONDITIONS ARE THEY'RE REQUESTING
20	THAT THOSE BE TAKEN OUT OF AN EXISTING PERMIT.
21	AND THEN I MEAN IT'S NOT EASY
22	WRITING THESE PERMITS BECAUSE THERE'S
CONFLICT IN	
23	STATUTE. I UNDERSTAND AB 1220 AND THAT WE
ЭΟΝΙΤ	

24 WANT TO DUPLICATE AND OVERLAP AND WE DON'T

WANT TO

25 CONFLICT, BUT THEN WE ALSO HAVE PRC 44012

THAT

1	SAYS THE ENFORCEMENT AGENCY SHALL ENSURE THAT
2	PRIMARY CONSIDERATION BE GIVEN TO PROTECTING
3	PUBLIC HEALTH AND SAFETY AND PREVENTING
4	ENVIRONMENTAL DAMAGE AND THAT THIS BE THE GUIDING
5	CRITERIA IN WRITING A SOLID WASTE FACILITY PERMIT.
6	THAT'S WHAT I DID.
7	AND THEN WE HAVE PRC 44014(B). THE
8	PERMIT SHALL CONTAIN ALL TERMS AND CONDITIONS
9	WHICH THE ENFORCEMENT AGENCY DETERMINES TO BE
10	APPROPRIATE FOR THE OPERATION OF THE FACILITY.
11	THE OPERATOR SHALL COMPLY WITH ALL OF THESE TERMS
12	AND CONDITIONS OF THE PERMIT.
13	AND THEN WE ALSO HAVE OUR LEA
14	ADVISORY WHICH SAYS, "HOWEVER, SOMETIMES A PERMIT
15	CONDITION SERVES SEVERAL PURPOSES AND ITS
16	INCLUSION MIGHT NOT BE DUPLICATIVE."
17	SO WE'RE REALLY DEALING WITH A GRAY
18	AREA HERE, AND I GUESS KIND OF A POLICY ISSUE, HOW
19	WE WANT TO SEE PERMITS AND HOW WE WANT TO DO AT
20	THE BOARD. THAT'S ALL I HAVE TO SAY RIGHT NOW.
21	CHAIRMAN FRAZEE: THE DILEMMA THAT I
22	BELIEVE WE FACE IS AN INDICATION BY STAFF THAT
23	THESE THREE SUBJECT CONDITIONS ARE NOT
APPROPRIATE	

IN THIS PERMIT. IS THAT A FAIR STATEMENT? AND,

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25 IN FACT, ARE OFFERING A DISCLAIMER, THAT WE WOULD

NOT ENFORCE THOSE CONDITIONS. AND IF WE DON'T

ENFORCE THEM AND TAKE THAT POSITION, THEN I WOULD

HAVE TO ASSUME THAT THE LEA HAS NO AUTHORITY TO

ENFORCE THOSE CONDITIONS, AND THEY WOULD BE OF NO

VALUE IN THE PERMIT TO INCLUDE THEM.

2.0

2.1

2.2

THE OTHER PART OF THE DILEMMA THAT WE'RE IN IS THE FACT THAT, AS I UNDERSTAND IT, WE DO NOT HAVE THE AUTHORITY TO MODIFY, CHANGE, OR REMOVE CONDITIONS. IS THAT A FAIR STATEMENT? AT LEAST I'VE BEEN TOLD WE DON'T HAVE THE AUTHORITY TO ADD CONDITIONS, SO I'LL HAVE TO ASSUME THAT IF YOU DON'T HAVE THE AUTHORITY TO ADD, THEN YOU WOULD NOT HAVE THE AUTHORITY TO DELETE EITHER.

MS. RICE: OUR UNDERSTANDING, BASED ON WHAT JOHN STATED IN OPENING THE DISCUSSION ON THE PERMIT, WE FELT THERE WAS SUFFICIENT DOUBT AS TO WHETHER WE HAD THE AUTHORITY TO ENFORCE THESE PROVISIONS, AND I BELIEVE HE INDICATED THERE COULD BE AN ISSUE WITH SOME OF THEM. PART OF THE AMBIGUITY STEMS FROM EXACTLY WHAT MS. BIERSTEKER HAS BEEN DESCRIBING TO YOU. THERE ARE AREAS WHERE AN LEA OR BOARD STAFF MAY ARGUE A PROVISION IS NEEDED THAT APPEARS TO BE A WATER QUALITY PROVISION, BUT IT'S NEEDED FOR OTHER REASONS. AND I BELIEVE SHE ALLUDED TO THAT AND TO THE FACT THAT

OUR OWN ADVISORY SPEAKS TO THAT, THAT THAT MAY
OCCUR.

2.2

THE OTHER ISSUE THAT SHE SPOKE TO IS

THAT STATUTE IS, IN FACT, IN CONFLICT IN DIFFERENT

AREAS. IT DOES SPEAK TO A PERMIT BEING DRAFTED BY

AN LEA WITH THE TERMS AND CONDITIONS THEY FEEL ARE

APPROPRIATE AND IT INCLUDES BROAD LANGUAGE OF THAT

NATURE, AND THAT IT VERY CLEARLY SPEAKS TO THE

JURISDICTION OF THIS BOARD NOT INCLUDING WATER

OUALITY.

IN GENERAL, I WOULD LIKE TO ADD THAT THIS RAISES, AS SHE ALSO MENTIONED, A MUCH MORE FUNDAMENTAL POLICY ISSUE FOR THE BOARD THAT HAS LESS TO DO WITH THIS INDIVIDUAL PERMIT AND MORE TO DO WITH HOW WE DEAL WITH PERMITS GENERALLY AND WHAT ARE APPROPRIATE TERMS AND CONDITIONS IN PERMITS, WHICH I UNDERSTAND HAS NOT BEEN REVISITED FOR SOME TIME. AND I THINK WE WOULD FIND, IF WE DID A REVIEW OF ANY NUMBER OF PERMITS, INCLUDING MANY THAT ARE ON CALENDAR TODAY, WE WOULD FIND VERY SIMILAR ISSUES COMING UP.

IT IS, YOU KNOW, AS A RESULT OF THE OPERATOR HAVING SPECIFIC ISSUES WITH THESE CONDITIONS THAT IT'S RISEN TO YOUR LEVEL, BUT IT IS NOT THE CASE THAT THIS IS NOT A COMMON

OCCURRENCE IN PERMITS. AND WE ARE -- STAFF ARE
PERHAPS AT FAULT, MYSELF, FOR NOT HAVING PROVIDED
MORE WORK ON THIS ISSUE, BUT CLEARLY THAT NEEDS TO
BE DONE. WE NEED TO DO A REVIEW OF WHAT KINDS OF
THINGS ARE IN TERMS AND CONDITIONS AND SEE WHICH
OF THOSE RISE TO A LEVEL THAT WE NEED SOME
GUIDANCE FROM THE BOARD ON WHAT IS APPROPRIATE AND
WHAT IS NOT. AND THAT MAY OR MAY NOT LEAD TO THE
NEED FOR REGULATIONS TO CLARIFY MATTERS. I'M NOT
SURE AT THIS POINT. BUT THIS IS A MUCH BIGGER
ISSUE AND IS CERTAINLY NOT SOLELY AN ISSUE WITH
THIS PERMIT AND THE TERMS THAT THIS LEA HAS
BROUGHT FORWARD.

2.2

CHAIRMAN FRAZEE: AT THIS POINT WE'RE

FACED WITH A DECISION TO APPROVE OR NOT APPROVE

THIS PERMIT, BUT TO APPROVE IT WITH THESE

CONDITIONS AS WRITTEN, BUT WITH AT THIS POINT AN

ORAL DISCLAIMER, NOT EVEN A WRITTEN ONE, AND THOSE

THINGS, EVEN THOUGH THEY'RE IN THE RECORD, TEND TO

BE FORGOTTEN OVER A PERIOD OF TIME. YOU KNOW,

OBVIOUSLY I THINK THE LEA WOULD, IF THERE WERE A

VIOLATION OF ONE OF THESE CONDITIONS, WOULD

ATTEMPT TO ENFORCE AND THEN WE'D BE BACK TO THE

ARGUMENT WHAT DID THE MINUTES OF THE MEETING SAY,
WHAT'S THE RECORD SAY.

1	MS. TOBIAS: I THINK THAT THE ORIGINAL
2	PROPOSAL AND, STAFF, CORRECT ME IF I'M WRONG
3	WAS TO PUT IN THE RESOLUTION SO THAT IT WOULD BE A
4	WRITTEN RECORD OF THIS.
5	I THINK THAT WHAT MS. RICE AND STAFF
6	HAVE DISCUSSED IS TRYING TO WORK WITH THE LEA
7	BETWEEN NOW AND THE BOARD MEETING IN TRYING TO
8	RESOLVE SOME OF THESE ISSUES. YOU KNOW, TO A
9	CERTAIN EXTENT, WE HAVE TO LOOK AT THESE IN TERMS
10	OF A PLAIN MEANING AND, YOU KNOW, READING THEM ON
11	THE FACE OF THE DOCUMENT.
12	I'VE LISTENED TO DEBORAH'S REASONS
13	AND WHY SHE'S GOT CERTAIN CONDITIONS IN THERE.
14	WHEN I LOOKED AT THEM, YOU KNOW, TO A CERTAIN
15	EXTENT, THEY LOOKED PRETTY DUPLICATIVE OF WDR
16	CONDITIONS. AT THAT POINT, FROM A LEGAL
17	STANDPOINT, I HAVE TO KIND OF SAY, "WELL, WE CAN'T
18	APPROVE SOMETHING. WE'RE SPECIFICALLY RESTRICTED
19	IN APPROVING ANYTHING THAT'S WITHIN THE
20	JURISDICTION OF THE STATE WATER BOARD." SO AT
21	THAT POINT I HAVE TO SAY WE REALLY CAN'T APPROVE,
22	NOR COULD WE ENFORCE THOSE KINDS OF CONDITIONS.
23	I THINK WE COULD TRY DOING SOME WORK
24 25	ON THIS BETWEEN NOW AND THE BOARD MEETING TO SEE IF WE CAN RESOLVE SOME OF THIS OR AT LEAST COME UP

Τ	WITH I ALSO THINK THAT DOROTHY IS CORRECT IN
2	THAT NOW THAT WE'RE FINISHING OFF THE 1220
3	REGULATIONS, WE HAVE SOME WORK TO DO WITH THE
4	LEA'S IN TERMS OF PERMIT CONDITIONS AND, YOU KNOW,
5	WHAT SHOULD BE IN THERE AND WHAT THE BOARD REALLY
6	DOESN'T HAVE JURISDICTION OR AUTHORITY TO APPROVE.
7	MEMBER PENNINGTON: MR. CHAIRMAN, IF
8	THERE'S NO OTHER PERSON TO SPEAK, I'D LIKE TO GO
9	AHEAD AND MOVE THIS. DID YOU HAVE A SLIP IN ON
10	THIS ITEM, LARRY?
11	MR. SWEETSER: NO, WE DID NOT. WE WERE
12	WAITING TO SEE HOW THE DISCUSSION WENT.
13	CHAIRMAN FRAZEE: SPEAK NOW OR FOREVER
14	HOLD YOUR PIECE.
15	MR. SWEETSER: I ALWAYS MUCH PREFER TO
16	STAND IN THE BACK OF THE ROOM AND JUST SAY DO YOU
17	HAVE ANY QUESTIONS. MY NAME IS LARRY SWEETSER,
18	DIRECTOR OF REGULATORY AFFAIRS FOR NORCAL WASTE
19	SYSTEMS. AND I WANT TO MAKE SURE EVERYBODY IS
20	ASSURED THAT THIS IS NOT ANY ISSUE PER SE IN
21	REGARDS TO LEA'S OR OPERATORS OR ANY REAL
22	ENVIRONMENTAL OR HEALTH AND SAFETY THREATS GOING
23	ON OUT THERE. THIS IS THE BROADER ISSUE, AND I
24 25	THINK DOROTHY HIT IT EXACTLY, THE BIGGER ISSUE OF HOW DO YOU DEAL WITH THESE THINGS NOW. 1220 IS

1 UPON US. NOW WE HAVE TO FIGURE OUT HOW TO
2 IMPLEMENT IT. A DELINEATION OF RESPONSIBILITY IS
3 GOING TO BE A HARD ONE TO DEAL WITH. THESE
4 CONDITIONS AND OTHERS, AS DOROTHY HAD SAID, HAVE
5 BEEN IN PERMITS FOR A LONG TIME.

PART OF THE PURPOSE THAT WE THOUGHT
OF 1220 WAS TO TRY AND GET IT TO A POINT WHERE WE
DON'T HAVE TO GO THROUGH THIS ENDLESS CYCLE OF
TAKING A PERMIT AND HAVING A CONDITION TO ONE
PERMIT GOING TO ANOTHER PERMIT, LIKE A WATER BOARD
PERMIT, AND HAVING A CONDITION LIKE THAT, MAKE ONE
CHANGE, WE HAVE TO GO BACK AND MAKE ANOTHER CHANGE
TO ANOTHER PERMIT. THAT GETS VERY EXPENSIVE ON US
AS OPERATORS.

SO WE'RE LOOKING TO BREAK THAT

CYCLE, AND THAT'S WHY THIS ISSUE HAS COME TO THE

POINT IT HAS, AS WELL AS THE NATURE OF SOME OF

THOSE ISSUES, TWO OF THE POINTS WERE RAISED. SO

UNTIL NOW -- THERE IS A HEALTH AND SAFETY CODE

PART OF THE PUBLIC RESOURCES CODE SECTION THAT I

PROVIDED SOME OF YOU, BUT IT BASICALLY IS THE

STATEMENT FROM THEIR DEALING WITH DELINEATION OF

RESPONSIBILITY AND HAVING PERMITS AND PLANS NOT BE

DUPLICATIVE OR IN CONFLICT WITH THE WATER BOARD.

THAT'S PRETTY CLEAR TO US AS FAR AS THOSE ISSUES

1 GO, THAT THERE SHOULDN'T BE ANY DUPLICATION IN
2 THAT REGARDS OR ANY CONFLICT.

2.5

AND SO WITH THAT, THE SPECIFIC ISSUE
WE'VE GOT, WE'RE NOT AS CONCERNED -- AND I SEE
SOME OF THE WASTE BOARD ISSUES AND AUTHORITY
DEALING WITH THE FIRST PROVISION OF 17, THE
STORMWATER AND LEACHATE. THERE ARE GOING TO BE
SOME ISSUES THERE THAT I THINK THE WASTE BOARD
NEEDS TO LOOK AT, AND THOSE ARE THE KIND OF ISSUES
WE'LL CONTINUE THROUGH AS WE IMPLEMENT 1220, WHERE
THERE'S SOME INPUT OR PURVIEW OF ONE BOARD OVER
ANOTHER.

ISSUE NO. 2, THE ONE WITH DEALING WITH THE WATER BOARD AND WHAT HAPPENS IF WE HAVE SOME SORT OF EXCEEDANCE. THE FIRST STATEMENT IS FINE. THAT'S TYPICAL, JUST REITERATION OF WHAT CAN HAPPEN OUT THERE. THE REST OF THE SENTENCE CAN BE A PROBLEM. GROUNDWATER MONITORING IS NOT THE EASIEST THING TO DO. I'VE GOT SOMEONE TO ADDRESS THAT SPECIFIC ISSUE HERE IF WE NEED TO. BUT IN CASES OF LIKE WITH A LYSIMETER OR SOMETHING ELSE, THEY HAVE A LOT OF FALSE POSITIVES THAT CAN EXIST. THIS PROVISION COULD SAY, AND WE -- THAT WE'D HAVE TO SHUT DOWN THAT FACILITY BASED UPON ONE ISSUE THAT MAY NOT BE VERIFIED. AND I DON'T

1	THINK THAT'S WHAT ANYBODY WANTS TO BE DOING, BUT
2	THAT COULD BE AN INTERPRETATION YEARS FROM NOW AS
3	WE DEAL WITH THIS FACILITY. SO WE'RE TRYING TO
4	GET THIS PERMIT CLEANED UP AND TRYING TO GET
THOSE	
5	PROVISIONS OUT OF THERE.
6	THE SECOND ITEM DEALING WITH THE
7	HIGH WATER MARK, PART OF THAT SENTENCE WAS IN
OUR	
8	WDR. IT JUST WAS NOT REFERENCED AS THE HIGH
WATER	
9	MARK. FOR WHATEVER REASONS, THE WATER BOARD
DID	
10	NOT ADDRESS THAT SPECIFIC IN THE PROVISION OF
HOW	
11	WE SHOULD BE LOOKING AT THAT. AND WHAT THAT
DOES,	
12	IT CREATES A NUMBER OF OPERATIONAL CONSTRAINTS
FOR	
13	OUR FACILITY AS FAR AS CAPACITY OR ENGINEERING
14	GOES. SO THE FIRST TIME IT CAME UP IS PART OF
15	THIS PERMIT.
16	SO WHAT WE'RE LOOKING AT IS
TRYING	
17	TO GET A COUPLE OF THESE PROVISIONS OUT OF

## THERE,

18	BUT THOSE TWO, MAINLY TWO AND EIGHT. STATEMENT
OF	
19	UNENFORCEABILITY FOR THOSE PROVISIONS REALLY
20	DOESN'T HELP EVEN IF IT'S MADE CLEAR THAT THE
21	BOARD OR THE LEA UNDER THE PUBLIC RESOURCES
CODE	
22	CANNOT ENFORCE THOSE CONDITIONS, AND THERE MAY
BE	
23	OTHER AUTHORITY. THAT REALLY DOESN'T HELP US
IN	
24	THE SHORT TERM FOR THIS ISSUE OR ANY OF US IN
THE 25 TAKING A	LONG TERM WITH THIS ISSUE. WE NEED TO BE

1	LOOK AT THE BROADER 1220 ISSUE ON HOW YOU
2	IMPLEMENT THAT.
3	IT DOESN'T COME OFF VERY WELL TO
4	HAVE PERMITS OUT THERE WITH CONDITIONS THAT ARE
5	UNENFORCEABLE. JUST IT'S NOT A GOOD POLICY FOR
6	THAT.
7	WE'RE NOT QUESTIONING ALSO THE LEA'S
8	AUTHORITY TO IMPOSE MORE STRINGENT CONDITIONS.
9	THAT'S ALWAYS BEEN A CASE. YOU HAVE TO DO THAT.
10	YOU HAVE TO ACCOUNT FOR SITE CONDITIONS WHEN IT'S
11	THE WASTE BOARD'S PURVIEW. AND THESE TWO ISSUES,
12	WE FEEL IT'S THE WATER BOARD'S PURVIEW. AND IF
13	THERE'S A QUESTION OF ENFORCEABILITY OR THE NEED
14	TO HAVE THOSE CONDITIONS STRENGTHENED, WE THINK IT
15	WOULD BE APPROPRIATE FOR REFERRAL BACK TO THEM TO
16	LOOK, NOT FOR THE WASTE BOARD TO SECOND GUESS WHAT
17	THE WATER BOARD IS DOING.
18	WE JUST FINISHED OUR WDR. THESE
19	ISSUES WERE NOT RAISED BEFORE THEM. AND SO WE'RE
20	NOW HAVING TO COME BEFORE YOU TRYING TO GET THESE
21	PROVISIONS STRAIGHTENED OUT.
22	IF YOU HAVE ANY SPECIFIC QUESTIONS
23	REGARDING THE SITE, I HAVE DON GAMBLIN, WHO'S BEEN
24 25	WORKING ON THIS PERMIT FOR A WHILE AT THE SITE, THAT CAN ADDRESS ANY OF THOSE. WITH THAT, WE

1	LEAVE IT IN YOUR HANDS.
2	MEMBER RELIS: JUST OBSERVATION. THIS IS
3	A RATHER NEW INSTANCE. I'VE BEEN ON PERMITS
4	COMMITTEE FOR FIVE AND A HALF YEARS, AND I'VE
5	NEVER ENCOUNTERED A SITUATION LIKE THIS. AND I
6	KNOW THAT WE'VE ENCOUNTERED SITUATIONS WHERE WE
7	WONDERED ABOUT CONDITIONS, BUT IT WAS ALWAYS THE
8	INSTRUCTION AT LEAST WE RECEIVED FROM COUNSEL, AND
9	I REMEMBER MANY DISCUSSIONS WHEN WE WERE A LITTLE
10	BIT IN THE WATER BUSINESS OR THERE WAS THE GRAY
11	AREA AT THAT TIME, AND THAT WE DID NOT ALTER
12	CONDITIONS. THESE ARE NOT CONDITIONAL PERMITS.
13	THEY WERE PRESENTED FACE VALUE.
14	SO I WOULD HOPE THAT IF THERE IS
15	TIME IN THE INTERVENING WEEK TO HAVE THE PARTIES
16	SIT DOWN AND DEAL WITH THE PERMIT ISSUES, BUT I
17	WOULD FEEL VERY RELUCTANT TRYING TO ALTER
18	CONDITIONS BASED ON OUR LONG HISTORY HERE. I
NEED	
19	TO DO THAT IN SOME BROADER POLICY CONTEXT. SO
20	I'LL LEAVE IT AT THAT.
21	MEMBER PENNINGTON: MR. CHAIRMAN, I
THINK	
22	IT'S PRETTY CLEAR THAT THESE ARE WATER BOARD
23	ISSUES AND THAT THEY HAVE TO BE DEALT WITH IN
SOME	

24	FASHION	J. I I	100	T'T TH	INK	WE'RE	THE	RIG	HT	ONE	S	ТО
DO												
25	THAT.	ALSO,	I	DON'T	BEI	JIEVE	THAT	WE	WOU	LD		I

1	WOULD EVER FEEL VERY COMFORTABLE HAVING A
2	RESOLUTION SAYING WE'RE NOT GOING TO ENFORCE
3	SOMETHING. IF WE'RE MANDATED TO DO SOMETHING AND
4	SAY WE'RE NOT GOING TO DO IT, I THINK THAT'S BAD.
5	THEREFORE, I'M GOING TO OFFER A
6	MOTION THAT MOVES THE ITEM ON TO THE FULL BOARD
7	AND ASK THAT THE LEA, OUR STAFF, AND THE OPERATOR
8	GET TOGETHER AND SEE IF THEY CAN'T FIND A WAY TO
9	WORK THIS OUT SO THAT IT'S MORE AMENABLE TO
10	EVERYBODY AND IT'S UNDER THE RIGHT JURIS- DICTION.
11	CHAIRMAN FRAZEE: THAT IS A MOTION.
12	MEMBER RELIS: SO WOULD THAT BE, IN
13	EFFECT, WITHOUT RECOMMENDATION?
14	MEMBER PENNINGTON: CORRECT.
15	MEMBER RELIS: I'LL SECOND THAT.
16	CHAIRMAN FRAZEE: HAVE A MOTION AND
17	SECOND TO MOVE ITEM 6, THE OSTROM ROAD SANITARY
18	LANDFILL, TO THE FULL BOARD WITHOUT
19	RECOMMENDATION.
20	MEMBER PENNINGTON: AND WITH THOSE
21	INSTRUCTIONS, THAT THE STAFF AND LEA AND OPERATOR
22	GET TOGETHER.
23	CHAIRMAN FRAZEE: SECRETARY WILL CALL THE
24 25	ROLL ON THAT.  THE SECRETARY: BOARD MEMBER PENNINGTON.

1	MEMBER PENNINGTON: AYE.
2	THE SECRETARY: BOARD MEMBER RELIS.
3	MEMBER RELIS: AYE.
4	THE SECRETARY: CHAIRMAN FRAZEE.
5	CHAIRMAN PENNINGTON: AYE. MOTION IS
6	CARRIED.
7	NOW, WE'RE READY TO GO TO AGENDA
8	ITEM 7, THE CONSIDERATION OF A REVISED SOLID WASTE
9	FACILITY PERMIT FOR THE WESTERN REGIONAL SANITARY
10	LANDFILL IN PLACER COUNTY.
11	MS. RICE: THANK YOU. SADIE GALOS WILL
12	MAKE THE PRESENTATION FOR STAFF. DAVE ALTMAN,
13	REPRESENTATIVE OF THE LEA, IS ALSO HERE.
14	MS. GALOS: YES. GOOD MORNING, MR.
15	CHAIRMAN AND COMMITTEE MEMBERS. I PASSED OUT THE
16	RESOLUTION THAT WASN'T IN THE AGENDA PACKET. IT'S
17	RESOLUTION NO. 97-27.
18	WESTERN REGIONAL SANITARY LANDFILL
19	IS LOCATED IN AN UNINCORPORATED AREA OF PLACER
20	COUNTY BETWEEN LINCOLN AND ROSEVILLE. IT'S IN AN
21	AGRICULTURAL AREA. THE FACILITY BEGAN OPERATING
22	IN 1979, AND THE CURRENT PERMIT WAS ISSUED IN
23	1983. THE MUNICIPAL SOLID WASTESTREAM FROM THE
24	CITIES OF AUBURN, KOFAX, LINCOLN, LOOMIS,
ROCKLIN, 25	ROSEVILLE, AND THE UNINCORPORATED AREAS OF

1	COUNTY FIRST PASS THROUGH THE ADJACENT MATERIALS
2	RECOVERY FACILITY WHERE WEIGHING AND FEE
3	COLLECTION OPERATIONS OCCUR. UNRECOVERABLE
4	RESIDUES FROM THE MRF ARE DELIVERED TO THE
5	LANDFILL BY TRANSFER TRUCKS.
6	THE PROPOSED PERMIT REVISION BEFORE
7	THE COMMITTEE TODAY WOULD CHANGE THE OPERATOR FROM
8	WESTERN PLACER RECOVERY COMPANY TO THE WESTERN
9	PLACER WASTE MANAGEMENT AUTHORITY, INCREASE THE
10	MAXIMUM ALLOWABLE TONNAGE FROM 350 TONS PER DAY TO
11	1200 TONS PER DAY, CHANGE THE HOURS OF OPERATION,
12	INCREASE THE PERMITTED DEPTH OF EXCAVATION FROM 35
13	TO 42 FEET BELOW EXISTING GRADES, AND INCREASE THE
14	PERMITTED FINAL GRADE ELEVATION FROM 35 TO 60 FEET
15	ABOVE EXISTING GRADES TO A MAXIMUM ELEVATION OF
16	180 FEET ABOVE MEAN SEA LEVEL.
17	REVISION WOULD ALSO REDUCE THE
18	FACILITY BOUNDARY SIZE FROM 320 ACRES TO 291
19	ACRES. IT WOULD ALSO INCLUDE CONSTRUCTION OF
20	BASELINERS AND FINAL COVER FOR LANDFILL MODULES,
21	INCLUDES ADDITION OF LEACHATE COLLECTION AND GAS
22	CONTROL SYSTEM, AND CONSTRUCTION OF 3- TO 6-FOOT
23	VISUAL SCREENING MOUNDS ALONG THE LANDFILL
24	PERIMETER. AND ALSO IF APPROVED BY THE CENTRAL

VALLEY REGIONAL WATER QUALITY BOARD, DESIGNATED

1	WASTE WOULD BE ACCEPTED PURSUANT TO PROPOSED WASTE
2	DISCHARGE REQUIREMENTS THAT PROPOSE IN PART TO
3	RECLASSIFY PORTIONS OF THE LANDFILL FROM CLASS III
4	TO CLASS II. PROPOSED DESIGNATED WASTES INCLUDES
5	MAINLY SLUDGE AND ASH.
6	THE LOCAL ENFORCEMENT AGENCY AND
7	BOARD STAFF INSPECTED THE FACILITY ON DECEMBER 11,
8	1996, AND FOUND IT IN COMPLIANCE WITH STATE
9	MINIMUM STANDARDS. HOWEVER, THE NOVEMBER 1996 GAS
10	SAMPLING RESULTS FROM CONSULTING ENGINEERS,
11	HOLDREDGE & KULL, INDICATE TWO GAS MONITORING
12	WELLS WITH READINGS OF METHANE GAS IN EXCESS OF 5
13	PERCENT OF THE FACILITY BOUNDARY, WHICH IS A
14	VIOLATION OF TITLE 14 OF THE CALIFORNIA CODE OF
15	REGULATIONS SECTION 17258.23.
16	THEN ON DECEMBER 18, 1966, AFTER THE
17	COMMITTEE AGENDA ITEM WENT TO PRINT, MONITORING
18	INDICATED GAS LEVELS WERE IN COMPLIANCE AT THAT
19	TIME. SO TO ADDRESS THE FLUCTUATING GAS
READINGS	
20	WHICH AT TIMES EXCEED COMPLIANCE LEVELS, THE
LEA	
21	HAS ISSUED NOTICE AND COMPLIANCE SCHEDULE ORDER
22	NO. 96-01, DATED DECEMBER 20, 1996.
23	THE NOTICE AND ORDER CONTAINS
24	CORRECTIVE ACTION AND COMPLIANCE DEADLINES. IT

Please note: These transcripts are not individually reviewed and approved for accuracy.

25 STATES THAT IN THE EVENT LANDFILL GAS IS
BROUGHT

1	UNDER CONTROL FOR A PERIOD OF THREE CONSECUTIVE
2	MONTHS, THE INTENT OF THE NOTICE AND COMPLIANCE
3	ORDER WILL BE CONSIDERED FULFILLED AND THE
4	REMAINING TASK COMPLETION DATES ARE NO LONGER
5	BINDING.
6	THE LEA AND BOARD STAFF HAVE
7	DETERMINED THAT THE FACILITY'S DESIGN AND
8	OPERATION ARE CURRENTLY IN COMPLIANCE WITH STATE
9	MINIMUM STANDARDS FOR SOLID WASTE HANDLING AND
10	DISPOSAL. THE FACILITY IS IDENTIFIED AND
11	DESCRIBED IN THE PLACER COUNTY SITING PLAN AND IS
12	IN CONFORMANCE WITH THE PLACER COUNTY GENERAL
13	PLAN, AND THE ENVIRONMENTAL IMPACT REPORT
PREPARED	
PREPARED	FOR COMPLIANCE WITH THE CALIFORNIA ENVIRONMENTAL
	FOR COMPLIANCE WITH THE CALIFORNIA ENVIRONMENTAL QUALITY ACT IS ADEQUATE FOR THE BOARD'S
14	
14 15	QUALITY ACT IS ADEQUATE FOR THE BOARD'S
14 15 16 17	QUALITY ACT IS ADEQUATE FOR THE BOARD'S EVALUATION.
14 15 16 17	QUALITY ACT IS ADEQUATE FOR THE BOARD'S  EVALUATION.  IN CONCLUSION, STAFF RECOMMEND THAT
14 15 16 17 18	QUALITY ACT IS ADEQUATE FOR THE BOARD'S  EVALUATION.  IN CONCLUSION, STAFF RECOMMEND THAT  THE BOARD ADOPT RESOLUTION 97-27, CONCURRING IN
14 15 16 17 18	QUALITY ACT IS ADEQUATE FOR THE BOARD'S  EVALUATION.  IN CONCLUSION, STAFF RECOMMEND THAT  THE BOARD ADOPT RESOLUTION 97-27, CONCURRING IN  THE ISSUANCE OF SOLID WASTE FACILITY PERMIT
14 15 16 17 18 19 20 21	QUALITY ACT IS ADEQUATE FOR THE BOARD'S  EVALUATION.  IN CONCLUSION, STAFF RECOMMEND THAT  THE BOARD ADOPT RESOLUTION 97-27, CONCURRING IN  THE ISSUANCE OF SOLID WASTE FACILITY PERMIT  31-AA-0210. I BELIEVE MR. BUD FRISCHE IS HERE IN
14 15 16 17 18 19 20 21	QUALITY ACT IS ADEQUATE FOR THE BOARD'S  EVALUATION.  IN CONCLUSION, STAFF RECOMMEND THAT  THE BOARD ADOPT RESOLUTION 97-27, CONCURRING IN  THE ISSUANCE OF SOLID WASTE FACILITY PERMIT  31-AA-0210. I BELIEVE MR. BUD FRISCHE IS HERE IN  THE AUDIENCE AND TOM MARTIN WHO REPRESENTS THE
14 15 16 17 18 19 20 21 22 23	QUALITY ACT IS ADEQUATE FOR THE BOARD'S EVALUATION.  IN CONCLUSION, STAFF RECOMMEND THAT THE BOARD ADOPT RESOLUTION 97-27, CONCURRING IN THE ISSUANCE OF SOLID WASTE FACILITY PERMIT 31-AA-0210. I BELIEVE MR. BUD FRISCHE IS HERE IN THE AUDIENCE AND TOM MARTIN WHO REPRESENTS THE OWNER AND PROPOSED OPERATOR, AND MR. CHRIS CHOATE

25 CHAIRMAN FRAZEE: YOU WISH TO MAKE A

Τ	STATEMENT?
2	MR. ALTMAN: I HAVE NO STATEMENT
3	SPECIFICALLY OTHER THAN I'LL ANSWER ANY QUESTIONS
4	YOU MAY HAVE.
5	MEMBER RELIS: MR. CHAIR, I HAVE A
6	QUESTION FOR THE LEA. WHAT'S YOUR BASIS ON THE
7	GAS SITUATION TO PICK THREE MONTHS? WHAT'S THE
8	SCIENCE BEHIND THAT?
9	MR. ALTMAN: NO SPECIFIC SCIENCE OTHER
10	THAN WHAT WE'VE SEEN IN THE PAST. WE'VE HAD A
11	COUPLE WELLS THAT HAVE GONE BELOW THE 5-PERCENT
12	LEVEL AND THEN HAVE GONE BACK UP, AND WE JUST WANT
13	TO SEE A CONSISTENT READING FOR A WHILE PRIOR TO
14	SAYING IT'S FINE, IT'S GONE AWAY.
15	MEMBER RELIS: BUT IS THERE DO YOU
16	ADJUST AT ALL FOR SEASONS, OR IS IT JUST THREE
17	MONTHS IS A GOOD NUMBER, THAT SHOULD BE LONG
18	ENOUGH? I TAKE IT THAT'S WHAT
19	MR. ALTMAN: BASICALLY THAT WAS THE
20	DECISION IS THREE MONTHS SOUNDED REASONABLE.
21	MEMBER RELIS: DO WE HAVE EXPERIENCE?
22	JUST ASK STAFF. FROM OTHER SITUATIONS LIKE THIS,
23	HOW LONG DO WE HOW LONG DOES THE TIME RANGE?
24 25	OR IS THERE ANY WHAT'S OUR EXPERIENCE WHERE WE WAIT TO SEE IF AN AREA BECOMES ELEVATED AGAIN OR

1	NOT?
2	MS. RICE: I DON'T KNOW THAT THERE'S A
3	SPECIFIC STANDARD. IT'S PROBABLY FAIRLY CASE
4	SPECIFIC.
5	CHAIRMAN FRAZEE: IS THERE NOT CONTINUING
6	MONITORING, THOUGH?
7	MR. ALTMAN: YES, THERE IS.
8	CHAIRMAN FRAZEE: EVEN AFTER THE THREE
9	MONTHS IS ONLY FOR THE PURPOSE OF LIFTING THE
10	NOTICE AND ORDER.
11	MR. ALTMAN: THAT'S CORRECT.
12	CHAIRMAN FRAZEE: THEN IF YOU HAVE A
13	CONTINUED OCCURRENCE OF ELEVATED GAS, YOU MIGHT
14	AGAIN REIMPOSE THAT?
15	MR. ALTMAN: THAT'S CORRECT. ALSO IF
16	NEED BE, ALL THE VARIOUS TASKS THAT ARE SET UP IN
17	THE NOTICE AND ORDER WILL INCLUDE CLOSURE OF SOME
18	OF THE EARLY MODULES WHICH ARE IN THE AREA WHERE
19	WE'RE SEEING A GAS PRODUCTION, THE ADDITION OF
20	SOME INFILL WELLS WHICH WE THINK WILL DRAW THE GAS
21	BACK FROM THE PERIMETER BACK TOWARDS THE CENTER OF
22	THE SITE TO DISPOSE OF IT, AND THEN FINAL THE
23	LAST CONDITIONS OF THE NOTICE AND ORDER WOULD BE
<ul><li>24</li><li>25</li></ul>	THEY SHALL NOT HAVE ANY GAS MIGRATING OFF-SITE IN EXCESS OF 5 PERCENT.

1	CHAIRMAN FRAZEE: WERE ANY OF THE
2	INDIVIDUALS WHO ARE HERE WITH INTEREST IN THE SITE
3	WISH TO SPEAK ON THIS ITEM? WE DO NOT HAVE
4	SPEAKER SLIPS.
5	MR. FRISCHE: I HAVE NO COMMENT.
6	MEMBER PENNINGTON: ONE THING THAT
7	STRIKES ME KIND OF STRANGE, IF I READ THE STAFF
8	REPORT RIGHT, THE WPWMA, WHICH IS THE WESTERN
9	PLACER WASTE MANAGEMENT AUTHORITY, IS ALSO THE
10	LEAD AGENCY. THEY'RE THE OWNER AND OPERATOR AND
11	THEY'RE THE LEAD AGENCY; IS THAT RIGHT?
12	MR. ALTMAN: THAT'S CORRECT. THE WAY
13	CEQA IS ESTABLISHED, A GOVERNMENT AGENCY CAN BE
14	THE LEAD AGENCY. CURRENTLY THEY'RE NOT THE
15	OPERATOR.
16	CHAIRMAN FRAZEE: THIS PERMIT MAKES THEM
17	THE OPERATOR.
18	MR. ALTMAN: THAT'S CORRECT.
19	MEMBER PENNINGTON: KIND OF LIKE THE FOX
20	GUARDING THE HEN HOUSE.
21	CHAIRMAN FRAZEE: WE HAVE THE ITEM BEFORE
22	US, THEN, IF THERE'S A MOTION.
23	MEMBER RELIS: I'LL MOVE CONCURRENCE.
24 25	MEMBER PENNINGTON: I'LL SECOND. CHAIRMAN FRAZEE: WE HAVE A MOTION AND

1	SECOND. WE HAVE THE RESOLUTION NOW. THIS WOULD
2	BE ON ADOPTION OF RESOLUTION 97-27. SECRETARY
3	WILL CALL THE ROLL, PLEASE.
4	THE SECRETARY: BOARD MEMBER PENNINGTON.
5	MEMBER PENNINGTON: AYE.
6	THE SECRETARY: BOARD MEMBER RELIS.
7	MEMBER RELIS: AYE.
8	THE SECRETARY: CHAIRMAN FRAZEE.
9	CHAIRMAN PENNINGTON: AYE. MOTION IS
10	CARRIED. ANY OBJECTION TO RECOMMENDING CONSENT ON
11	THIS ITEM? IF NOT, WE WILL DO THAT, RECOMMEND
12	CONSENT TO THE FULL BOARD.
13	NOW, WE ARE READY FOR ITEM 8, THE
14	CONSIDERATION OF A NEW STANDARDIZED PERMIT FOR THE
15	CITY OF MODESTO CO-COMPOSTING FACILITY.
16	MS. RICE: THANK YOU. BOB HOLMES WILL
17	MAKE THIS PRESENTATION FOR STAFF. WE ARE EA, SO
18	THERE IS NO LEA PRESENT.
19	MR. HOLMES: GOOD AFTERNOON, MR. CHAIR
20	AND MEMBERS OF THE COMMITTEE. FOR ITS INITIAL
21	OPERATIONS, THE CITY OF MODESTO INTENDS TO
22	CO-COMPOST CLASS B BIOSOLIDS FROM ITS SECONDARY
23	WASTEWATER TREATMENT SYSTEM AND GREEN MATERIAL
24 25	FEEDSTOCKS GENERATED BY THE RESIDENTIAL AND LIGHT COMMERCIAL WASTESTREAMS WITHIN THE CITY.

1	THE FACILITY IS LOCATED AT THE
2	CITY'S SECONDARY WASTEWATER TREATMENT FACILITY IN
3	SOUTH STANISLAUS COUNTY. CO-COMPOSTING OPERATIONS
4	WOULD OCCUR ON 30 ACRES OF THE TREATMENT
5	FACILITY'S 1300 ACRES. THE CITY OWNS
6	APPROXIMATELY 4,000 ACRES AT THIS LOCATION.
7	THE REQUESTED DAILY CAPACITY OF THE
8	SITE IS 500 TONS OR 1,000 CUBIC YARDS, WITH THE
9	SITE HOLDING CAPACITY OF 21,666 TONS OR 43,332
10	YARDS. THE PEAK ANNUAL THROUGHPUT WOULD BE
11	APPROXIMATELY 13,000 TONS OR 26,000 YARDS.
12	POULTRY OR COW MANURE MAY BE USED IN
13	THE EVENT THAT AN ADDITIONAL SOURCE OF NITROGEN IS
14	REQUIRED. ONCE THE BIOSOLIDS CO-COMPOSTING
15	OPERATIONS ARE UNDER WAY FOR CITY FEEDSTOCKS, THE
16	CITY WILL EVALUATE THE ECONOMIC FEASIBILITY OF
17	ACCEPTING FEEDSTOCKS FROM OTHER SOURCES, INCLUDING
18	GREEN MATERIALS FROM OTHER COMMUNITIES, MANURES,
19	PLANT WASTE FROM THE FOOD PROCESSING INDUSTRY, AND
20	OTHER GREEN MATERIALS.
21	THERE IS ONE CEQA RELATED ISSUE
22	ASSOCIATED WITH THIS PROPOSED PERMIT. BOARD STAFF
23	HAVE IDENTIFIED SOME APPARENT DIFFERENCES IN THE
24 25	JANUARY 1995 CERTIFIED NEGATIVE DECLARATION AND THE PERMIT APPLICATION. BOARD STAFF WORKED WITH

1	THE CITY TO CLARIFY THESE APPARENT DIFFERENCES;
2	AND AS A RESULT, THE CITY PREPARED AN ADDENDUM TO
3	THE NEG DEC.
4	THE ADDENDUM IS A CONSENT ITEM ON
5	THE MODESTO CITY COUNCIL'S BOARD MEETING THIS
6	EVENING. SO WE SHOULD HAVE A DECISION BY THE CITY
7	COUNCIL AND A DETERMINATION OF CEQA COMPLIANCE
8	BEFORE THE BOARD MEETING ON THE 22D.
9	BOARD STAFF HAVE DETERMINED THAT THE
10	FACILITY MEETS ALL OTHER REQUIREMENTS, INCLUDING
11	CONFORMANCE WITH THE COUNTY'S INTEGRATED WASTE
12	MANAGEMENT PLAN AND CONFORMANCE WITH STATE MINIMUM
13	STANDARDS. BECAUSE OF THE PENDING ACTION BY THE
14	CITY COUNCIL, WE DO NOT HAVE A RECOMMENDATION FOR
15	YOU AT THIS TIME AND WOULD URGE YOU TO FORWARD IT
16	TO THE BOARD WITH NO RECOMMENDATION.
17	THE CITY IS NOT IN ATTENDANCE TODAY.
18	I THINK THEY HAVE THEIR HANDS FULL WITH SOME OF
19	THE FLOODING, AND THEY HAVE THEIR PRIMARY
20	TREATMENT FACILITY IS UNDERWATER RIGHT NOW, SO I
21	THINK THEY'RE DEALING WITH THAT. THAT CONCLUDES
22	MY PRESENTATION.
23	MEMBER RELIS: IS THIS SITE UNDERWATER
24 25	NOW? DOES ANYONE KNOW?  MR. HOLMES: I CAN'T BE CERTAIN. IT IS

1	ADJACENT TO THE SAN JOAQUIN SOUTH OF THE AREA
2	WHERE THERE WAS A LEVEE BREAK, SO I DON'T BELIEVE
3	THERE'S WIDESPREAD FLOODING IN THIS AREA. THERE'S
4	NOTHING THERE IN TERMS OF THIS FACILITY OTHER
5	THAN
6	MEMBER RELIS: JUST CURIOUS. MR. CHAIR,
7	I'D MOVE FORWARD WITHOUT RECOMMENDATION.
8	MEMBER PENNINGTON: SECOND.
9	CHAIRMAN FRAZEE: WE HAVE A MOTION AND
10	SECOND TO MOVE THIS ITEM, THE MODESTO
11	CO-COMPOSTING FACILITY, TO THE BOARD'S AGENDA
12	WITHOUT RECOMMENDATION AT THIS TIME. IF THERE'S
13	NO OBJECTION, WE'LL SUBSTITUTE THE PREVIOUS ROLL
14	CALL ON THIS ITEM.
15	NOW WE'RE READY FOR ITEM 9. THIS IS
16	THE CONSIDERATION OF CONCURRENCE IN THE ISSUANCE
17	OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE
18	CITY OF SANTA CRUZ CLASS III SANITARY LANDFILL IN
19	SANTA CRUZ COUNTY.
20	MS. RICE: THANK YOU. JEFF HACKETT WILL
21	PRESENT THIS ITEM AND THE NEXT ITEM.
22	MR. HACKETT: GOOD AFTERNOON. CITY OF
23	SANTA CRUZ LANDFILL IS OWNED AND OPERATED BY THE
24 25	CITY OF SANTA CRUZ AND IS LOCATED ABOUT THREE MILES WEST OF THE CITY. THE SITE FIRST BEGAN

1	OPERATIONS BACK IN THE 1920S AS A BURN DUMP AND
2	RECEIVED ITS FIRST SOLID WASTE FACILITIES PERMIT
3	IN 1978. THE PERMIT WAS SUBSEQUENTLY REVISED IN
4	1994 TO REFLECT SEVERAL CHANGES IN DESIGN AND
5	OPERATION, INCLUDING A PEAK LOADING OF 400 TONS
6	PER DAY AND A MAXIMUM ELEVATION OF 510 FEET MEAN
7	SEA LEVEL.
8	THE PERMIT BEFORE YOU IS TO REFLECT
9	SEVERAL CHANGES IN THE DESIGN AND OPERATION
10	PROPOSED AT THIS TIME, INCLUDING AN INCREASE IN
11	THE SOLID WASTE DISPOSAL FOOT- PRINT FROM 40 ACRES
12	TO 67 ACRES, WHICH WILL EXTEND THE SITE LIFE TO
13	THE YEAR 2037, ONGOING USE OF GEOSYNTHETIC
14	BLANKETS AS AN ALTERNATIVE DAILY COVER, ACCEPTANCE
15	OF NONHAZARDOUS LEATHER PROCESSING SLUDGE FROM
16	SALZ LEATHERS INCORPORATED AS PART OF THE
17	INDUSTRIAL WASTESTREAM, AND A CHANGE IN THE FINAL
18	GRADING PLAN FROM 500 FEET PEAK AND GRADUAL SLOPE
19	TO A 510-FOOT PLATEAU.
20	THE FACILITY IS A CANYON FILL
21	OPERATION, AND THE CITY PLANS TO CONVERT THE
22	FORMER LEACHATE EVAPORATION PONDS ON THE EASTERN
23	PORTION OF THE PROPERTY TO A SUBTITLE D LINED
24	WASTE MANAGEMENT UNIT.

ENFORCEMENT AGENCY SECTION STAFF

25

1	CONDUCTED AN INSPECTION OF THE FACILITY ON
2	DECEMBER 30, 1996, AND NO VIOLATIONS OF STATE
3	MINIMUM STANDARDS WERE IDENTIFIED. THE FACILITY
4	IS OPERATING UNDER A CEASE AND DESIST ORDER ISSUED
5	BY THE WATER BOARD, AND THE WATER BOARD HAS
6	INDICATED THAT THE CITY HAS MADE SATISFACTORY
7	PROGRESS IN COMPLIANCE WITH THE SCHEDULES OUTLINED
8	IN THE CEASE AND DESIST ORDERS.
9	BOARD STAFF HAVE NOT RECEIVED ANY
10	COMPLAINTS REGARDING THIS FACILITY. THE FOLLOWING
11	FINDINGS HAVE BEEN MADE: CEQA HAS BEEN COMPLIED
12	WITH, THE FACILITY IS IN CONFORMANCE WITH THE
13	SANTA CRUZ COUNTY GENERAL PLAN OR THE CITY OF
14	SANTA CRUZ GENERAL PLAN EXCUSE ME THE
15	FACILITY IS IN CONFORMANCE WITH THE SANTA CRUZ
16	COUNTY SOLID WASTE MANAGEMENT PLAN.
17	STAFF RECOMMEND THE BOARD ADOPT
18	SOLID WASTE FACILITY PERMIT DECISION NO. 97-23,
19	CONCURRING IN THE ISSUANCE OF SOLID WASTE FACILITY
20	PERMIT NO. 44-AA-0001. MR. JIM SANDOVAL OF THE
21	CITY OF SANTA CRUZ IS HERE TO ANSWER ANY
22	QUESTIONS.
23	CHAIRMAN FRAZEE: ANY QUESTIONS?
24 25	MEMBER RELIS: MR. CHAIR, I'D JUST LIKE TO OBSERVE THAT AGAIN EARLIER IN MY TIME HERE AT

1	THE BOARD, THIS WAS A REAL PROBLEM LANDFILL, HAD A
2	LIVE WATER STREAM, I THINK, RUNNING THROUGH IT.
3	AND WE BECAME LEA AND TOOK OVER THE MANAGEMENT
4	HERE OR THE OVERSIGHT, REGULATORY OVERSIGHT, AND
5	I'M REAL PLEASED TO SEE THE RESULT, ESPECIALLY
6	AFTER THE HEAVY RAINS THAT HAVE HIT AND APPARENTLY
7	NO FURTHER PROBLEMS THERE. SO I THINK IT'S QUITE
8	A FINE ACCOMPLISHMENT BY OUR STAFF.
9	MS. RICE: THANK YOU, PAUL. JEFF AND
10	OTHER EA STAFF HAVE DONE A GREAT JOB.
11	MR. HACKETT: THIS UNIT SHOULD ALSO BE
12	COMMENDED BECAUSE THEY HAVE DONE A REMARKABLE
JOB	
13	AS FAR AS BUDGETING AND GETTING ALL THESE
ISSUES	
14	RESOLVED, SO IT SHOULD BE REFLECTED.
15	MEMBER PENNINGTON: WITH THAT, I'LL
MOVE	
16	CONCURRENCE WITH PERMIT DECISION NO. 97-23 IN
THE	
17	ISSUANCE OF REVISED SOLID WASTE FACILITY PERMIT
18	NO. 44-AA-0001.
19	MEMBER RELIS: SECOND.
20	CHAIRMAN FRAZEE: WE HAVE A MOTION AND
21	SECOND FOR CONCURRENCE IN THE ISSUANCE OF THE

PERMIT. THE QUESTION, INASMUCH AS WE'RE EA,

22

CAN

WE PUT THIS ON THE CONSENT CALENDAR TO THE

BOARD?

24 IS THAT ALL RIGHT OR DO WE NEED TO GO TO THE

FULL

25 BOARD?

1	MS. TOBIAS: GENERALLY UP TILL NOW THE
2	COMMITTEES HAVE SENT FORWARD THESE TO THE FULL
3	BOARD BECAUSE WE ARE ACTING IN THAT CAPACITY. IF
4	YOU, AS THE COMMITTEE, WOULD LIKE TO SUGGEST TO
5	THE BOARD THAT IN THE FUTURE, IF THERE'S NO
6	CONTROVERSY ABOUT THEM, THAT YOU SEND THEM UP ON
7	CONSENT CALENDAR, YOU MIGHT WANT TO DO THAT AND
8	MAKE IT CLEAR AND ASK THE BOARD WHETHER THAT'S,
9	YOU KNOW, FINE FOR THEIR PURPOSES.
10	CHAIRMAN FRAZEE: AT THIS POINT, SINCE
11	IT'S BEEN PREVIOUS PROCEDURE, WE SHOULD PUT THIS
12	ON REGULAR CALENDAR
13	MS. TOBIAS: AND THEN YOU MAY WANT TO
ASK	
14	IF THAT'S THE PLEASURE OF THE COMMITTEE.
15	CHAIRMAN FRAZEE: ASK ABOUT THAT.
16	OKAY. WE DO HAVE A MOTION BEFORE US.
SECRETARY	
17	WILL CALL THE ROLL.
18	THE SECRETARY: BOARD MEMBER
PENNINGTON.	
19	MEMBER PENNINGTON: AYE.
20	THE SECRETARY: BOARD MEMBER RELIS.
21	MEMBER RELIS: AYE.
22	THE SECRETARY: CHAIRMAN FRAZEE.
23	CHAIRMAN PENNINGTON: AYE. MOTION IS

24 CARRIED. AND THIS WILL NOT BE A CONSENT ITEM.

NOW, ITEM 10 IS THE

CONSIDERATION OF

Τ	CONCURRENCE IN THE ISSUANCE OF A REVISED SOLID
2	WASTE FACILITY PERMIT FOR INDEPENDENT TRUCKING
3	TRANSFER STATION AND RECYCLING FACILITY IN SAN
4	JOAQUIN COUNTY. THIS IS ANOTHER ONE OF THOSE
5	WHERE THE BOARD IS THE EA.
6	MR. HACKETT: THIS FACILITY FIRST BEGAN
7	OPERATION BACK IN 1935 AND RECEIVED ITS FIRST
8	PERMIT IN 1978. THE PERMIT WAS SUBSEQUENTLY
9	MODIFIED IN 1991 AND AUTHORIZED THE FACILITY TO
10	ACCEPT UP TO 250 TONS OF RECYCLING MATERIALS.
11	IN ORDER TO MEET THE GROWING DEMANDS
12	OF RESOURCE RECOVERY, THE OPERATOR PROPOSED TO
13	INCREASE THE PERMITTED TONNAGE FROM 250 TONS TO
14	500 TONS PER DAY. TO MANAGE THIS INCREASED
15	TONNAGE, THE OPERATOR PROPOSED TO EXPAND THE
16	PROCESSING AND STORAGE AREA FROM .93 ACRES TO 1.97
17	ACRES. THE FACILITY RECEIVES PREDOMINANTLY SOURCE
18	SEPARATED MATERIALS SUCH AS ALUMINUM, CARDBOARD,
19	GLASS, PAPER, AND PLASTICS FROM COMMERCIAL,
20	RESIDENTIAL, INDUSTRIAL, AND CONSTRUCTION AND
21	DEMOLITION CUSTOMERS.
22	IN 1995 THE FACILITY ACCEPTED AN
23	AVERAGE OF 57 TONS PER DAY WITH A PEAK DAILY
24 25	LOADING OF 250 TONS. NONRECYCLABLE MATERIALS ARE STORED IN 20-CUBIC-YARD METAL CONTAINERS FOR NO

1	MORE THAN 48 HOURS BEFORE BEING TRANSPORTED TO THE
2	FORWARD, INC. LANDFILL. IN 1995 NONRECYCLABLE
3	MATERIALS REPRESENTED LESS THAN 2 PERCENT OF THE
4	ENTIRE TONNAGE HANDLED AT THE FACILITY.
5	ENFORCEMENT AGENCY SECTION STAFF
6	CONDUCTED AN INSPECTION OF THE FACILITY ON
7	DECEMBER 20, 1996, AND NO VIOLATIONS WERE
8	IDENTIFIED. BOARD STAFF HAVE NOT RECEIVED ANY
9	COMPLAINTS REGARDING THIS FACILITY.
10	IN SUMMARY, THE FOLLOWING FINDINGS
11	HAVE BEEN MADE: CEQA HAS BEEN COMPLIED WITH,
12	FACILITY IS IN CONFORMANCE WITH THE CITY OF
13	STOCKTON GENERAL PLAN, THE FACILITY IS IN
14	CONFORMANCE WITH THE SAN JOAQUIN COUNTY SOLID
15	WASTE MANAGEMENT PLAN. THE STAFF RECOMMEND THE
16	BOARD ADOPT SOLID WASTE FACILITY PERMIT DECISION
17	NO. 97-24, CONCURRING IN THE ISSUANCE OF SOLID
18	WASTE FACILITY PERMIT NO. 39-AA-0016. MR. BILL
19	SALEY OF INDEPENDENT TRUCKING COMPANY IS PRESENT
20	TO ANSWER ANY QUESTIONS YOU MAY HAVE.
21	CHAIRMAN FRAZEE: JUST A QUESTION. I
22	NOTICE THE TYPES OF MATERIAL RECEIVED HERE
23	INCLUDES TIRES. IS AT WHAT POINT OR IS IT
24	NECESSARY FOR AN OPERATOR TO HAVE A TIRE
HANDLER'S	

PERMIT AS WELL AS A TRANSFER STATION, OR IS IT

25

1	INCLUSIVE IN THE TRANSFER STATION PERMIT?
2	MS. RICE: THE TIRE HAULER REGULATIONS
3	ARE VERY DISTINCT FROM THE SOLID WASTE FACILITY
4	REGULATIONS, AS I UNDERSTAND IT. I DON'T KNOW
IF	
5	THERE ARE ANY STAFF HERE WHO CAN SPEAK TO THE
6	DETAILS, BUT THE REQUIREMENTS FOR GETTING ONE
ARE	
7	SPELLED OUT IN STATUTE AND REGULATION. AND I
8	ASSUME IF THERE IS A NEED FOR A HAULER'S
LICENSE,	
9	THAT WOULD HAVE BEEN POINTED OUT. WE CAN
10	CERTAINLY LOOK INTO IT.
11	MR. HACKETT: CURRENTLY THEY'RE NOT
12	ACCEPTING TIRES. THAT WAS BACK IN THE 1978
13	PERMIT, AND THEY WANTED TO LEAVE THAT OPTION
OPEN	
14	AT THIS POINT IN TIME, BUT CURRENTLY THEY'RE NOT
15	RECEIVING ANY.
16	CHAIRMAN FRAZEE: DOES THE OPERATOR
WISH	
17	TO COMMENT ON THIS AT ALL? HE'S SAYING NO.
18	MEMBER PENNINGTON: MR. CHAIRMAN, I'LL
19	MOVE CONCURRENCE IN THE ADOPTION OF PERMIT
20	DECISION NO. 97-24.
21	MEMBER RELIS: I'LL SECOND.

22	CHAIRMAN FRAZEE: WE HAVE A MOTION AND
23	SECOND ON PERMIT DECISION 97-24. IF THERE'S NO
24	OBJECTION, WE'LL SUBSTITUTE ROLL CALL. AND THI
25	IS ANOTHER ONE OF THOSE THAT WE'LL NOT PUT ON

1	CONSENT UNTIL WE BRING UP THE ITEM REGARDING THE
2	APPROPRIATENESS OF THAT.
3	ITEM 11 WE HAVE COVERED.
4	NOW, ON ITEM 12, THIS IS THE
5	CONSIDERATION OF ADOPTION OF THE NEGATIVE
6	DECLARATION AND THE PROPOSED FINANCIAL ASSURANCES
7	ENFORCEMENT REGULATIONS FOR SOLID WASTE LANDFILLS
8	FINANCIAL ASSURANCE VIOLATIONS. AND THERE ARE
9	ACTUALLY TWO SEPARATE ACTIONS, THE FIRST OF WHICH
10	WILL BE
11	MS. RICE: THANK YOU. DIANA
12	VAUGHN-THOMAS WILL MAKE THE PRESENTATION.
13	MS. VAUGHN-THOMAS: THANK YOU. GOOD
14	AFTERNOON, CHAIRMAN FRAZEE, MEMBERS PENNINGTON AND
15	RELIS.
16	THIS ITEM IS THE CONSIDERATION OF
17	THE ADOPTION OF THE NEGATIVE DECLARATION NO.
18	96092039, WHICH HAS BEEN DISTRIBUTED TO INTERESTED
19	PARTIES WITH RESPECT TO THE FINANCIAL ASSURANCE
20	ENFORCEMENT REGULATIONS.
21	AS YOU ARE AWARE, WE DID SEND OUT
22	THESE REGULATIONS FOR AN ADDITIONAL 15-DAY COMMENT
23	PERIOD. WE MADE A CHANGE TO THE FACTORS THAT ARE
24 25	USED TO DETERMINE INITIAL PENALTY FOR A VIOLATION, AND THAT IS WE DELETED THE FACTOR OF THE INABILITY

1	TO PAY. THAT WAS BASED ON DISCUSSIONS FROM THE
2	NOVEMBER AND THE NOVEMBER COMMITTEE MEETING AND
3	BOARD MEETING.
4	YOU WERE HANDED EARLIER AN ADDENDUM
5	TO THE NEGATIVE DECLARATION. THIS HAS TO BE
6	COMPLETED TO COMPLY WITH THE CEQA REQUIREMENTS
7	BECAUSE OF THE CHANGE IN THE REGULATION. AND THE
8	PROPOSED CHANGES TO THE FINAL REGULATIONS ARE
9	MINOR TECHNICAL CHANGES INTENDED FOR THE PURPOSE
10	OF CLARIFICATION. THEREFORE, THE CHANGES DO NOT
11	HAVE A SIGNIFICANT EFFECT ON THE EVALUATION OF OUR
12	FINDINGS PRESENTED IN THE PREVIOUS INITIAL STUDY
13	AND NEGATIVE DECLARATION PREPARED FOR THE PROPOSED
14	PROJECT.
15	THE ADDITIONAL 15-DAY COMMENT PERIOD
16	WAS FROM DECEMBER 13TH THROUGH DECEMBER 30TH. AND
17	I NOTICE IN THE AGENDA ITEM IT SAYS DECEMBER 20TH
18	THROUGH JANUARY 3D; HOWEVER, IT WAS MAILED A WEEK
19	EARLIER, SO IT WAS ACTUALLY THE 13TH DECEMBER
20	13TH THROUGH DECEMBER 30TH.
21	I HAVE NOT RECEIVED ANY ADDITIONAL
22	COMMENTS; THEREFORE, THIS ITEM IS BEING PRESENTED
23	TO YOU AS AN ITEM TO BE FORWARDED TO THE FULL
24 25	BOARD FOR ADOPTION OF THE NEGATIVE DECLARATION AND ADOPTION OF THE FINANCIAL ASSURANCE ENFORCEMENT

Τ	REGULATIONS.
2	CHAIRMAN FRAZEE: QUESTIONS ON THIS?
3	WE DO NOT HAVE A REQUEST TO SPEAK ON
4	THIS ITEM. NO DISCUSSION. A MOTION ON THE
5	NEGATIVE DECLARATION.
6	MEMBER PENNINGTON: I'LL MOVE ADOPTION OF
7	THE NEGATIVE DEC.
8	MEMBER RELIS: I'LL SECOND.
9	CHAIRMAN FRAZEE: THAT'S RESOLUTION
10	97-29. NO OBJECTION, WE'LL SUBSTITUTE ROLL CALL
11	ON THAT.
12	AND THEN THE ADOPTION OF THE
13	REGULATIONS.
14	MEMBER PENNINGTON: I'LL MOVE ADOPTION OF
15	THE FINANCIAL ASSURANCE ENFORCEMENT REGULATIONS.
16	MEMBER RELIS: SECOND.
17	CHAIRMAN FRAZEE: AND THAT IS RESOLUTION
18	97-30. AND IF NO OBJECTION, WE'LL SUBSTITUTE ROLL
19	CALL ON THAT. AND BOTH OF THOSE NEED TO GO TO THE
20	FULL BOARD FOR ACTION ALSO NOT ON CONSENT.
21	NOW, WE ARE READY TO GO TO ITEM 13,
22	THE CONSIDERATION OF AN UPDATE TO THE SCHEDULE FOR
23	PLACEMENT OF OPERATIONS AND FACILITIES IN
24 25	REGULATORY TIERS AND DEVELOPMENT OF MINIMUM STANDARDS.

1	MS. RICE: THANK YOU. BOB HOLMES WILL
2	MAKE THE PRESENTATION.
3	MR. HOLMES: GOOD AFTERNOON AGAIN. I
4	HAVE A VERY SIMPLE PRESENTATION FOR YOU THIS
5	AFTERNOON ON THIS ONE. YOU HAVE BEFORE YOU YOU
6	HAVE BEING PASSED OUT TO YOU NOW LAST YEAR'S
7	SCHEDULE, THE ONE THAT
8	CHAIRMAN FRAZEE: I WAS AFRAID YOU
9	WERE
10	MR. HOLMES: THE BOARD ADOPTED JANUARY
11	OF '96. THAT WAS AN UPDATE. THE FIRST TIME
12	THE FIRST SCHEDULE YOU SAW WAS IN JANUARY OF '95.
13	SO YOU HAVE BEFORE YOU WHAT IS TURNING OUT TO BE
14	AN ANNUAL UPDATE OF THIS SCHEDULE. AND BASICALLY
15	WE WERE JUST ASKING FOR YOUR INPUT AND DIRECTION
16	ON THE SCHEDULE ITSELF, AND WE'LL ENTERTAIN ANY
17	COMMENTS THAT YOU HAVE AND TRY TO ACCOMMODATE
18	THOSE RESOURCES PERMITTED.
19	LIKE TO POINT OUT THAT THERE ARE TWO
20	PACKAGES THAT DO NOT APPEAR IN THE JANUARY '97
21	DRAFT, THAT BEING THE ASH REGULATIONS WHICH YOU
22	HAVE BEFORE YOU LATER ON THIS AFTERNOON. THAT WAS
23	NOT INCLUDED BECAUSE THE MAJORITY OF THE TASKS
24 25	INCLUDED IN THE DRAFT FOR ASH HAVE BEEN COMPLETED, SO WE DIDN'T FIND IT NECESSARY TO INCLUDE THIS

1	ONE.
2	THE SECOND ONE, THAT IS THE SECOND
3	MAJOR PACKAGE THAT'S NOT ON THAT DRAFT IS THE
4	EMERGENCY GREEN MATERIALS STORAGE REGULATIONS THAT
5	WERE DISCUSSED AT LAST MONTH'S COMMITTEE MEETING.
6	THAT IS NOT INCLUDED BECAUSE THAT ONE HAD A LIFE
7	OF ITS OWN. WE'RE WORKING OUT THE SCOPE OF THAT,
8	AND YOU WILL HAVE SOMETHING BACK BEFORE YOU AT THE
9	FEBRUARY MEETING ON THAT ITEM.
10	WE ONE OTHER POINT TO MAKE IS THE
11	MOVEMENT AND THE CHANGE OF THE NAME. THE PREVIOUS
12	SCHEDULE USED THE TERM "WOODY WASTE" TO REFER TO
13	THE ORGANIC MATERIALS OTHER THAN COMPOSTING.
14	WE'VE CHANGED THE NAME OF THAT TO ORGANICS, AND
15	YOU CAN SEE IT MOVED UP ABOVE CONSTRUCTION AND
16	DEMOLITION AND LANDFILL IN TERMS OF SCHEDULING.
17	THERE HAS BEEN SOME DISCUSSION IN
18	BRIEFINGS THAT IN TERMS OF VOLUME,
19	CONSTRUCTION/DEMOLITION IN LANDFILL MAY HAVE A
20	BIGGER IMPACT IN CALIFORNIA. SO IF, AT YOUR
21	PLEASURE, HEAR SOME DISCUSSION ON THAT ISSUE.
22	THAT CONCLUDES MY PRESENTATION.
23	MEMBER RELIS: MR. CHAIR, I DO HAVE A FEW
24 25	THOUGHTS ON THIS, AND THEY'RE NOT WELL DEVELOPED BECAUSE, FRANKLY, WASN'T UNTIL WE GOT INTO THIS

MORE LENGTHY DISCUSSION ON THE ASH AND WE HAD SOME INVOLVEMENT FROM CDFA THAT IT SEEMED LIKE WE WERE MOVING MORE OR LESS ON TRACK. I KNOW WE'RE GOING TO HAVE A DISCUSSION SOON ON OUR 50-PERCENT INITIATIVE. AND IN CONSIDERATION OF THE BOARD ATTEMPTING TO GALVANIZE AND CLARIFY ITS RESOURCES IN SUPPORT OF THE PUSH TOWARDS 50 PERCENT AND THAT THAT HAS PERMIT AND REGULATORY ASPECTS AND MARKET FUNCTIONS AND COVERS THE WHOLE SPECTRUM OF OUR ACTIVITIES, AND GIVEN THE LIKELIHOOD THAT CDFA WILL BE INVOLVED IN DISCUSSIONS OR MAY ON BIOSOLIDS AS WELL, I'M WONDERING IF WE SHOULD NOT CONSIDER ADJUSTING OUR SCHEDULE.

I DON'T HAVE A SPECIFIC

RECOMMENDATION TODAY, BUT GIVEN THE FACT THAT IN ORDER TO GET TO 50 PERCENT, WE NEED CERTAIN PERMIT FUNCTIONS ABSOLUTELY NAILED DOWN, IN MY VIEW AT LEAST, IN ORDER TO FACILITATE THE PUSH TO 50. AND THE C&D IS DEFINITELY UP THERE AND RESOLVING THE BUSINESS WITH THE COMPOSTING OR MULCH OPERATIONS, THOSE TWO, ALONG WITH THE MRF AND TRANSFER, SEEM TO ME TO BE OF PARAMOUNT IMPORTANCE TO OUR MISSION EVEN THOUGH WE HAVE -- I DON'T MEAN TO DIMINISH OUR REGULATORY RESPONSIBILITIES AND OVERSIGHTS OVER THE OTHERS; BUT IF WE'RE LOOKING AT FINITE

1	TIME, FINITE RESOURCES, I THINK WE HAVE TO
2	CONSIDER MAKING SOME TOUGH CALLS HERE. SO I'LL
3	JUST THROW THAT OUT.
4	CHAIRMAN FRAZEE: WELL TAKEN. I GUESS IF
5	WE HAD THE STAFF RESOURCES TO DO IT, WE'D LIKE TO
6	MOVE ALL THESE TOGETHER AND FORWARD IT AT THE SAME
7	TIME, AND WE KNOW THAT'S NOT POSSIBLE TO DO THAT.
8	AND I GUESS THIS IS THE TIME IF WE WANT TO MAKE
9	SOME ADJUSTMENTS IN THAT.
10	WHAT ARE YOUR VIEWS ON EXPANDING THE
11	GREEN WASTE AND THE STAFF'S VIEW ON THAT?
12	MEMBER RELIS: WE'RE GOING TO HEAR A
13	REPORT IN FEBRUARY.
14	CHAIRMAN FRAZEE: WE'RE GOING TO TRY TO
15	MOVE THAT ONE SORT OF AN END RUN.
16	MS. RICE: WELL, WE'RE PURSUING THE
17	EMERGENCY REGULATIONS ON ONE ASPECT OF IT AT YOUR
18	DIRECTION FROM A PRIOR COMMITTEE MEETING. AND AS
19	YOU WILL NOTE FROM THE SCHEDULE HERE, WE ARE
20	PROPOSING IN THIS SCHEDULE FOR YOUR CONSIDERATION
21	BEGINNING A MORE FULL-BLOWN REGULATORY EFFORT IN
22	JULY OF THIS YEAR TO LOOK AT ALL ASPECTS OF
23	TIERING MATERIALS THAT WEREN'T TIERED THROUGH THE
24 25	COMPOST REGS, ORGANICS. SO I GUESS THE QUESTIONS FOR YOU IS WHETHER JULY IS SOON ENOUGH TO BEGIN

Τ	THAT AND, AS PAUL MENTIONED, WHETHER YOU MIGHT
2	WANT TO SHIFT THE PRIORITY FROM BIOSOLIDS TO
3	INERTS, AND WE WOULD ADJUST THE SCHEDULE BASED ON
4	YOUR DIRECTION TODAY.
5	CHAIRMAN FRAZEE: I WOULD BE INCLINED TO
6	SAY THAT ONCE WE GET INTO THE MODE OF WORKING WITH
7	CDFA ON THE ASH REGULATIONS, I THINK THAT'S GOING
8	TO FOLD HOPEFULLY INTO THE SLUDGE THING AT THE
9	SAME TIME.
10	MS. RICE: WE'RE ASSUMING IT WOULD ONLY
11	MAKE SENSE TO INCLUDE ALL LAND APPLICATION WASTE
12	TYPES WITHIN THOSE DISCUSSIONS.
13	CHAIRMAN FRAZEE: ABSOLUTELY. SO I DON'T
14	KNOW IF WE WANT TO MAKE ANY SPECIFIC ADJUSTMENTS
15	TO WHAT'S BEEN PRESENTED HERE.
16	MEMBER RELIS: I WONDER IF MAYBE, GIVEN
17	THE FACT THAT THIS IS JUST BEFORE US AND THAT WE
18	HAVE RELATIVELY NEW INFORMATION, IF BY NEXT
19	MEETING STAFF IF OTHER COMMITTEE MEMBERS ARE
20	SUPPORTIVE OF THIS IDEA, TO SUGGEST AN ADJUSTMENT.
21	AND THAT IS, IF WE WERE TO MOVE C&D UP, THEN
22	BEARING IN MIND THE BIOSOLIDS AND THE ORGANICS
23	WOULD BE AND ASH, RATHER, WOULD BE PERHAPS
24 25 TO	FOLDED TOGETHER.  MS. RICE: WOULD YOU PERHAPS LIKE US

1	RETURN TO YOU IN EITHER FEBRUARY OR MARCH WHEN
2	THERE'S BEEN AN OPPORTUNITY TO MEET MORE WITH
3	CDFA?
4	MEMBER RELIS: AND WE'LL HAVE A CHANCE
5	ALSO TO DISCUSS THAT ITEM LATER, WHICH IS JUST
6	COMING UP.
7	MS. RICE: YOU'LL ALSO HAVE THE
8	DISCUSSION IN FEBRUARY ABOUT THE EMERGENCY REGS ON
9	THE GREEN MATERIAL, AND THAT MAY ADD TO YOUR
10	THINKING.
11	CHAIRMAN FRAZEE: WE DO HAVE SOME SPEAKER
12	SLIPS ON THIS. EVAN EDGAR, WHO'S GOING TO SAY "I
13	TOLD YOU SO."
14	MR. EDGAR: MY NAME IS EVAN EDGAR FROM
15	THE CALIFORNIA REFUSE REMOVAL COUNCIL, DIRECTOR OF
16	REGULATORY AFFAIRS.
17	I WOULD CONCUR WITH SHIFTING OF
18	RESOURCES TOWARDS THE ORGANICS. I BELIEVE WORKING
19	WITH THE BIOSOLIDS INDUSTRY THAT'S GOING TO BE A
20	LONG PROCESS WITH REGARDS TO THE ISSUES THERE AND
21	EMERGING ISSUES FROM CDFA AND WHAT WE SEE WITH THE
22	ASH REGULATIONS.
23	1996 WAS A LOST YEAR WITH REGARD TO
24	REGULATORY TIERS. BUT UNDER THE NEW LEADERSHIP OF

DOROTHY RICE, WE EMBRACE THIS NEW SCHEDULE. IT

25

1	NEEDS TO HAPPEN TO ACHIEVE THE 50-PERCENT GOAL. I
2	THINK MR. RELIS IS RIGHT-ON WITH HIS COMMENTS
3	ABOUT SHIFTING SOME RESOURCES TOWARDS THE HIGH
4	VOLUME ASPECTS OF DIVERSION, SUCH AS GREENWASTE
5	AND C&D. SO WITH THAT, I WOULD SUPPORT THE
6	SHIFTING OF RESOURCES TOWARDS ORGANICS AND C&D AND
7	DEFER BIOSOLIDS UNTIL CDFA WORKS OUT THEIR ISSUES
8	ON THE BIGGER SCOPES OF LAND APPLICATION. THANK
9	YOU.
10	CHAIRMAN FRAZEE: THANK YOU. AND ALSO
11	WILLIAM O'RULLIAN OF KERN COUNTY.
12	MR. O'RULLIAN: I WOULD LIKE TO VOICE
13	SUPPORT OF MR. EDGAR'S COMMENTS ON THE TIMING FOR
14	THIS. THE BIOSOLIDS ISSUE WILL PROBABLY DEVELOP
15	WITH THE FORMULATION OF A MANUAL OF GOOD PRACTICE,
16	WHICH THE CALIFORNIA WATER ENVIRONMENT ASSOCIATION
17	IS DRAFTING AT THIS TIME, AND I DON'T THINK IT
18	WILL BE FORTHCOMING UNTIL MARCH. SO IT GIVES I
19	THINK THIS WILL BE AN ISSUE THAT WILL TAKE AT
20	LEAST 90 DAYS TO DISCUSS, ESPECIALLY AS THAT
21	MANUAL GOES UNDER PEER REVIEW.
22	AND WE BELIEVE THAT IN OUR COUNTY,
23	IN KERN COUNTY, THAT SOME OF THE ISSUES SUCH AS

THE CONSTRUCTION/ DEMOLITION ISSUES AND THE GREEN

WASTE OR THE MULCHING OPERATIONS NEED IMMEDIATE

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25

1	ATTENTION. SO WE WOULD LIKE TO EXPRESS SUPPORT
2	FOR PRIORITIZING THOSE POSSIBLY AHEAD OF THE
3	BIOSOLIDS. THANK YOU.
4	CHAIRMAN FRAZEE: DISCUSSION? THIS IS ON
5	13. KATHY CURRIE TO SPEAK ON THIS ITEM.
6	MS. CURRIE: KATHY CURRIE, REPRESENTING
7	THE CALIFORNIA BIOMASS ENERGY ALLIANCE. THE LAST
8	ITEM CAUGHT ME KIND OF BY SURPRISE FRANKLY. I
9	HADN'T REALIZED THAT YOU WOULD BE CONSIDERING
10	TODAY A PROPOSAL THAT WOULD MELD DFA'S
11	CONSIDERATION OF ASH AND BIOSOLIDS.
12	I GUESS I WOULD LIKE SOME
13	CLARIFICATION ON JUST WHAT THE BOARD AND THE STAFF
14	THINK THAT THAT MEANS. ASH AND BIOSOLIDS RAISES
15	SIGNIFICANTLY DIFFERENT ISSUES AND THEY'RE VERY
16	DIFFERENT RESOURCES. THEY ARE BOTH LAND
17	APPLICATIONS, SO IN THAT RESPECT I CAN SEE MAYBE
18	WHERE YOU'RE COMING FROM. BUT BIOSOLIDS RAISE
19	OTHER ISSUES LIKE PATHOGENS THAT JUST AREN'T
20	PRESENT FOR ASH.
21	AS YOU KNOW, DFA HAS REQUESTED A
22	90-DAY DELAY IN THE ASH PROCESS. THAT'S NOT
23	NEARLY ENOUGH TIME FOR THEM TO ALSO ADDRESS
24 25	BIOSOLIDS. I THINK THAT BY SENDING A REQUEST OVER TO THEM THAT MIXES THOSE TWO, WE'RE GOING TO

SUFFER SIGNIFICANT ADDITIONAL DELAY IN THE ASH
REGULATORY PROCESS.

MR. CHANDLER: MR. CHAIRMAN, I THINK IN

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ITEM.

SOME WAYS WE'RE KIND OF CREEPING INTO THE VERY NEXT ITEM ON THE AGENDA, WHICH IS AN UPDATE FROM ME ON THE MEETING. I WOULD SUGGEST THAT MS. CURRIE WILL FIND THAT WE'LL HAVE A GOOD DISCUSSION THEN, AND THE VERY ISSUES THAT WE'RE TALKING ABOUT, YOU KNOW, WHAT CDFA SEES THEIR ROLE TO BE AND HOW BROAD THEY SEE THAT ROLE WILL TAKE THEM AND OVER WHAT TIME FRAMES IS REALLY WHAT I HOPE TO ENGENDER SOME DISCUSSION ON. SO SHE'S RAISING SOME GOOD POINTS, AND I THINK WE'RE GOING TO DEAL WITH THOSE. BUT I DON'T WANT TO CREEP INTO THAT AGENDA ITEM, IF YOU WILL, WHILE WE'RE STILL LOOKING AT THE SCHEDULE YOU HAVE BEFORE YOU. SHE RAISES A VERY LEGITIMATE POINT, WHICH IS THE IMPACT ON THE SCHEDULE AS VERY MUCH REAL GIVEN CDFA'S RECENT INTERESTS. CERTAINLY I'LL BE COVERING THE NATURE OF THAT MEETING IN YOUR NEXT

MS. CURRIE: I THINK THAT'S REASONABLE.

THE ONLY REASON THAT I HESITATE IS THAT IF YOU'RE

GOING TO BE TAKING AN ACTION ON THIS AND DIRECTING
STAFF TO TELL DFA ONE THING OR ANOTHER IN TERMS OF

1	HOW TO ADDRESS OR HOW YOU WOULD LIKE THEM TO
2	ADDRESS ASH AND BIOSOLIDS AND REVIEW THOSE TWO,
3	IT'S GOING TO BE INFLUENCED BY THE SUBSEQUENT
4	DISCUSSION. SO MAYBE YOU COULD THEN HOLD ANY VOTE
5	ON THAT.
6	MS. RICE: JUST TO CLARIFY, THIS ITEM
7	WOULD NOT LEAD TO ANY CONVERSATION WITH CDFA.
8	IT'S SIMPLY AN ACKNOWLEDGEMENT THAT A RULEMAKING
9	WE HAD ON OUR CALENDAR MAY VERY LIKELY BE AFFECTED
10	BY OTHER DISCUSSIONS WITH THEM, SO WE MAY WISH TO
11	PUT OFF THE PRIORITY OF WHEN WE BEGIN THAT
12	RULEMAKING. BUT WE WERE NOT PROPOSING UNDER ANY
13	APPROVAL THE COMMITTEE MAY GIVE US ON THIS ITEM TO
14	THEN PROCEED WITH CONTACTING THEM. THAT WOULD
15	OCCUR BASED ON THE DIRECTION ON THE ASH ITEM. SO
16	NOTHING THAT OCCURS HERE WOULD RESULT IN THE
17	OUTCOME THAT YOU MENTIONED. WE'RE SIMPLY SEEKING
18	DIRECTION ON WHICH RULEMAKINGS TO PROCEED WITH IN
19	WHICH TIME FRAME. AND GIVEN THE UNCERTAINTY WE
20	CURRENTLY HAVE ABOUT DIFFERENT WASTE TYPES AND
21	LAND APPLICATION, MEMBERS ARE RAISING THAT IT MAY
22	BE PRUDENT TO DO THAT LATER RATHER THAN SOONER.
23	MS. CURRIE: OKAY. SO THE OUTCOME OF
24 25	THIS WOULD NOT BE THAT YOU'D GO TO THEM SIMULTANEOUSLY ON ASH AND BIOSOLIDS?

T	CHAIRMAN FRAZEE: NO. 1 DIDN'T SEE THAT.
2	IN FACT, I THINK THE CONCLUSION OF WHAT WE'RE
3	GETTING HERE IS SORT OF A CONSENSUS THAT THE STAFF
4	WILL MOVE FORWARD WITH LOOKING AT HOW WE'RE GOING
5	TO ADJUST THOSE THINGS, BUT I DON'T SEE ANY FORMAL
6	VOTE AT THIS POINT.
7	MS. RICE: I UNDERSTOOD YOU WANTED US TO
8	RETURN IN FEBRUARY OR MARCH WITH THE SAME ITEM
9	WITHOUT TAKING ACTION TODAY.
10	MS. CURRIE: OKAY. THANKS VERY MUCH.
11	CHAIRMAN FRAZEE: ANY OTHER DISCUSSION ON
12	THIS ITEM?
13	MR. HOLMES: JUST HAVE A CLARIFYING
14	QUESTION. THEN YOU DON'T WANT THIS BACK BEFORE
15	YOU ON THE 22D OF JANUARY, AND WE'LL WAIT TILL
16	CHAIRMAN FRAZEE: RIGHT. BASED ON THE
17	DISCUSSIONS TODAY AND I, FOR ONE MEMBER OF THE
18	BOARD, CERTAINLY CONCUR WITH THE IDEA OF GETTING
19	THOSE OTHER THINGS MOVED AS BEST WE CAN. IT'S NOT
20	THE CASE OF LEAVING SOMETHING UNREGULATED OR IT'S
21	EASING REGULATIONS IN THOSE OTHER AREAS, AND TAKES
22	A LITTLE MORE TIME IN ORDER TO GET THE, I THINK AS
23	MR. RELIS INDICATED, THE HIGH VOLUME THINGS MOVED
24 25	A LITTLE FASTER, THAT ACCOMPLISHES OUR GOAL A LOT BETTER.

1	MEMBER RELIS: I JUST WAS GOING TO ASK IF
2	STAFF'S CLEAR ABOUT WHAT YOU WILL BE BRINGING.
3	MS. RICE: MY UNDERSTANDING WAS THAT YOU
4	ARE NOT PREPARED TO STATE TODAY THE ORDER OF THE
5	PRIORITIES. YOU'D LIKE TO WAIT AND HEAR WHAT
6	OCCURS ON THE ASH ITEM AND THE SUBSEQUENT
7	DISCUSSIONS WITH CDFA, AND YOU WOULD LIKE US TO
8	RETURN WITH THE DRAFT SCHEDULE TO YOU, I WOULD
9	SUGGEST, MARCH MAY BE BETTER THAN FEBRUARY BECAUSE
10	I DON'T KNOW HOW LONG IT'S GOING TO TAKE TO HAVE
11	THOSE SUBSEQUENT DISCUSSIONS WITH CDFA. WE CAN
12	CERTAINLY SHOOT FOR FEBRUARY AND THEN LET YOU KNOW
13	IF IT DOESN'T APPEAR TO BE ENOUGH INFORMATION THAT
14	IT WOULD BE FRUITFUL FOR YOU.
15	MEMBER RELIS: LET ME JUST ASK THEN. WE
16	HAVE AN ITEM STILL TO TAKE UP, SO WE ARE A LITTLE
17	OUT OF SEQUENCE HERE. BUT MY POINT WAS DIRECTED
18	TOWARDS THE PRIORITIES. AND YOU ARE SAYING THAT
19	WE WOULD NEED THESE DISCUSSIONS THAT MIGHT GO ON
20	INTO MARCH, BUT WHAT HAPPENS IN THE INTERVENING
21	TIME WITH THE WORKLOAD?
22	MS. RICE: WE ARE CURRENTLY WORKING UNDER
23	THE DRAFT SCHEDULE THAT YOU SEE. WE'RE ACTIVELY
24 25	WORKING ON THE MRF REGULATIONS, RECYCLING FACILITIES, ETC. WE'VE BEGUN PRELIMINARY WORK ON

1	BIOSOLIDS, BUT IT'S VERY PRELIMINARY. SO THERE
2	WOULDN'T BE A SIGNIFICANT STAFF IMPACT IF YOU
3	DECIDED TO SHIFT THAT PRIORITY. WE'RE CERTAINLY
4	WORKING ON THE ORGANICS ISSUES FROM THE
5	PERSPECTIVE OF THE EMERGENCY REGS, SO WE'RE IN A
6	LEARNING PROCESS THERE ALREADY. AND IF YOU WISHED
7	TO NEXT MONTH OR THE MONTH AFTER ACCELERATE WHEN
8	WE WOULD BEGIN THAT RULEMAKING, WE WOULD CERTAINLY
9	BE OPEN TO THAT.
10	MEMBER RELIS: I JUST WONDERED, PERHAPS I
11	FEEL STRONGER ON THIS THAN OTHERS, BUT THAT I

MEMBER RELIS: I JUST WONDERED, PERHAPS I
FEEL STRONGER ON THIS THAN OTHERS, BUT THAT I
WOULD NOT BE -- MY VIEW WOULD BE NOT TO BEGIN A
SERIOUS EFFORT IF IT INVOLVED A COMMITMENT OF
LARGE STAFF RESOURCES IN THE BIOSOLIDS AREA RIGHT
NOW GIVEN THAT I THINK THERE ARE THESE OTHER
PRIORITIES, SO I WOULDN'T WANT US TO BEGIN THAT
EFFORT AND TIE UP TIME.

MS. RICE: AND I THINK THAT FITS VERY
MUCH WITH THE DRAFT SCHEDULE WE HAVE, WHICH, AS
YOU WILL NOTE, SHOWS BEGINNING IN EARNEST IN MAY
OF '97. BUT WHAT WE'RE DOING RIGHT NOW IS JUST
GROUNDWORK, GATHERING INFORMATION, GETTING STAFF

Α

LITTLE BETTER INFORMED. BUT THE ACTUAL WORK

STARTING WORKSHOPS AND GETTING INPUT AND DRAFTING
REGULATIONS WAS NOT SCHEDULED TO BEGIN UNTIL MAY.

1	SO THERE WOULD NOT BE SIGNIFICANT IMPACT. AND WE
2	CAN CERTAINLY HAVE STAFF NOT DEVOTE A GREAT DEAL
3	OF TIME TO THE EFFORT BETWEEN NOW AND WHEN YOU
4	DISCUSS THIS AGAIN.
5	MEMBER RELIS: THAT WOULD BE MY
6	SUGGESTION.
7	CHAIRMAN FRAZEE: YEAH. OKAY. THE NEXT
8	ITEM ON OUR AGENDA IS A CONSIDERATION OF BOARD
9	ENFORCEMENT POLICY IMPLEMENTATION ELEMENTS
10	INCLUDING LEA ENFORCEMENT ADVISORY, LEA INSPECTION
11	AND ENFORCEMENT TRAINING SCHEDULE, PERMIT
12	COMPLIANCE STRATEGY, AND STATE OVERSIGHT ROLE
13	PROCEDURES.
14	MS. RICE: THANK YOU. PAUL WILLMAN WILL
15	MAKE THE PRESENTATION FOR STAFF.
16	MR. WILLMAN: GOOD AFTERNOON, COMMITTEE
17	MEMBERS. I'VE GOT A CORRECTION RIGHT NOW. IT'S
18	BASICALLY WITH A MIX-UP ON THE FLOW CHARTS THAT
19	WERE IN SOME OF THE ATTACHMENTS. AND THERE'S
20	THREE FLOW CHARTS, AND WE'VE SIMPLY TYPED IN THE
21	PAGE NUMBER IN THE AGENDA PACKET THAT IT SHOULD BE
22	INSERTED AS TO MAKE IT EASY. JUST IGNORE THE ONE
23	THAT'S IN THERE. THEY JUST KIND OF GOT SHUFFLED
24 25	AROUND IN THE PACKET. SO THESE WILL BE THE RIGHT ONES.

1	I'D LIKE TO GIVE YOU A LITTLE
2	BACKGROUND ON THIS ITEM BEFORE WE GET INTO THE
3	DETAILS. AS A RESULT OF BOARD DIRECTION TO
4	ADDRESS SOME OUTSTANDING ENFORCEMENT ISSUES AND AS
5	A RESULT OF THE PARTNERSHIP 2000 EFFORT BETWEEN
6	THE BOARD AND THE LEA'S, THE JOINT WORK GROUP WAS
7	FORMED TO LAUNCH THE BOARD ENFORCEMENT POLICY
8	CONCEPT IN AUGUST OF LAST YEAR.
9	IN OCTOBER ENFORCEMENT POLICY
10	FRAMEWORK WAS APPROVED BY THE COMMITTEE AND THE
11	BOARD WITH THE EXPECTATION THAT BOARD STAFF WOULD
12	COME BACK, BRING FORTH SOME SPECIFIC
13	IMPLEMENTATION ELEMENTS FOR CONSIDERATION THIS
14	MONTH.
15	IN REVIEW, THE ENFORCEMENT POLICY IS
16	GENERALLY INTENDED TO FULFILL THE RESPONSIBILITIES
17	REGARDING THE LEA ENFORCEMENT PROGRAMS TO, NO. 1,
18	PROVIDE TECHNICAL ASSISTANCE TRAINING AND SUPPORT
19	TO LEA'S; NO. 2, ENSURE THAT LEA'S KEEP THE
20	FACILITIES IN THEIR JURIS- DICTIONS IN COMPLIANCE;
21	3, EVALUATE THE EFFECTIVENESS OF THE LEA
22	ENFORCEMENT PROGRAMS; AND, 4, TAKE APPROPRIATE
23	ENFORCEMENT ACTIONS SHOULD AN LEA FAIL TO DO SO.
24 25	THAT'S KIND OF AN OVERVIEW OF THE GENERAL RESPONSIBILITIES.

1	ADDITIONALLY, THE POLICY ADDRESS THE
2	FOLLOWING FIVE SPECIFIC ISSUES WHICH ARE LISTED ON
3	PAGE 1 OF THE AGENDA ITEM: PROVIDE TECHNICAL
4	ASSISTANCE TRAINING AND GUIDANCE TO LEA'S ON
5	SPECIFIC INSPECTION AND ENFORCEMENT TOPICS,
6	CLARIFY THE BOARD'S STATE OVERSIGHT ROLE OF LEA
7	ENFORCEMENT PROGRAMS, DEVELOP STRATEGIES TO BRING
8	FACILITIES WITH CHRONIC VIOLATIONS INTO
9	COMPLIANCE; NO. 4, CONSIDER ENFORCEMENT
10	ALTERNATIVES FOR BRINGING FACILITIES WITH
11	SIGNIFICANT CHANGE PERMIT VIOLATIONS INTO
12	COMPLIANCE IN A MORE TIMELY MANNER; AND, FIFTH,
13	CLARIFY WHAT CRITERIA SHOULD BE APPLIED TO
14	DETERMINE THAT THE PROPOSED PERMIT IS CONSISTENT
15	WITH THE STATE MINIMUM STANDARDS.
16	IN OCTOBER BOARD STAFF OUTLINED SIX
17	ENFORCEMENT POLICY ELEMENTS WHICH WERE DESIGNED
TO	
18	FULFILL THE BOARD'S GENERAL RESPONSIBILITIES AND
19	ADDRESS THE FIVE SPECIFIC ISSUES I JUST WENT
OVER.	
20	THE ELEMENTS ARE LISTED AND DESCRIBED BEGINNING
ON	
21	PAGE 2 OF THE AGENDA ITEM. THIS ITEM PRESENTS
22	FOUR OF THE SIX ELEMENTS FOR YOUR CONSIDERATION
23	AND APPROVAL TO IMPLEMENT, INCLUDING INITIATION

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OF

THE DEVELOPMENT OF NECESSARY REGULATIONS.
THE FIRST ELEMENT, WHICH IS THE

1	ENFORCEMENT ADVISORY, THE THIRD ELEMENT, WHICH IS
2	THE INSPECTION AND ENFORCEMENT TRAINING PROGRAM,
3	THE FOURTH ELEMENT, WHICH IS THE PERMIT
COMPLIANCE	
4	STRATEGY, AND THE SIXTH ELEMENT, WHICH IS
THE	
5	STATE OVERSIGHT ROLE PROCEDURES, ARE
PRESENTED F	OR
6	YOUR CONSIDERATION TODAY.
7	ELEMENT 4, THE PERMIT
COMPLIANCE	
8	STRATEGY, IS STILL PARTIALLY UNDER
DEVELOPMENT	AND
9	WITH THE FIRST TWO OF THREE PARTS PRESENTED
FOR	
10	YOUR CONSIDERATION.
11	THIS PRESENTATION WILL FOCUS
ON THE	
12	FIVE SPECIFIC ISSUES LISTED ON PAGE 1 OF
YOUR	
13	AGENDA ITEM AND HOW THE VARIOUS ELEMENTS
14	COLLECTIVELY ADDRESS THOSE ISSUES. A
PRIMARY	
15	FUNCTION OF THE BOARD IN THE ENFORCEMENT
AREA IS	

16 TO EQUIP LEA'S WITH THE NECESSARY

## REGULATORY

17 TOOLS, TRAINING AND ASSISTANCE AND GUIDANCE

TO

18 SUCCESSFULLY RESOLVE ENFORCEMENT ISSUES IN

THEIR

19 RESPECTIVE JURISDICTIONS. AND THE POLICY

20 ADDRESSES THIS FIRST ISSUE WITH THE

FOLLOWING

21 ELEMENTS: FIRST IS THE LEA ENFORCEMENT

ADVISORY.

22 A FINAL DRAFT OF THIS GUIDANCE DOCUMENT IS

23 INCLUDED IN YOUR AGENDA ITEM AS ATTACHMENT

NO. 1.

24 IT IS A COMPREHENSIVE

DOCUMENT WHICH

25 GIVES CLARIFICATION AND GUIDANCE TO LEA'S

1	REGARDING CASE DEVELOPMENT AND THE VARIOUS
2	ENFORCEMENT OPTIONS AVAILABLE TO LEA'S. IT
3	INCLUDES SECTIONS ON THE DEVELOPMENT OF NOTICE AND
4	ORDERS AND ASSESSMENT OF ADMINISTRATIVE CIVIL
5	PENALTIES IN PARTICULAR. ALSO INCLUDED IS A
6	SECTION ON LEGAL AND TECHNICAL ASSISTANCE
7	AVAILABLE FROM THE BOARD. IT'S GOING TO BE USED
8	AS A SOURCE DOCUMENT IN THE FUTURE LEA TRAINING
9	SESSIONS THAT THE BOARD WILL BE PUTTING ON.
10	PARTS OF THE ADVISORY, PARTICULARLY
11	THE SECTION ON ADMINISTRATIVE CIVIL PENALTIES,
12	WILL BE THE BASIS FOR THE DEVELOPMENT OF FURTHER
13	REGULATIONS TO INCORPORATE CHANGES BROUGHT ABOUT
14	BY AB 59 AND PROVIDE CLARITY TO THE ENFORCEMENT
15	PROCESS. THE DOCUMENT WAS DEVELOPED IN
16	COLLABORATION WITH BOARD AND LEA ENFORCEMENT
17	POLICY WORK GROUP AND HAS GONE THROUGH AN
18	EXTENSIVE REVIEW AND COMMENT PROCESS, INCLUDING
19	REVIEW AND COMMENT BY ALL LEA'S IN THE STATE.
20	THE SECOND ELEMENT IS THE HEARING
21	PANEL ADVISORY. AND THE HEARING PANEL PROCESS IS
22	AN INTEGRAL PART OF THE ENFORCEMENT PROCESS THAT
23	AN LEA HAS TO DO. AND THIS ADVISORY WILL BE
24	DESIGNED TO LEAD AN LEA THROUGH THAT HEARING
PANEL	

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PROCESS, INCLUDING ANY APPEALS TO THE BOARD.

IT'S

1	ALSO GOING TO BE USED EVENTUALLY FOR LEA TRAINING
2	PURPOSES. ALTHOUGH THIS ADVISORY WAS ORIGINALLY
3	SCHEDULED FOR COMPLETION IN SPRING OF '97, THE
4	BOARD STAFF HAS PLACED IT ON HOLD AT THIS POINT
5	PENDING THE PURSUIT OF CERTAIN STATUTORY CHANGES.
6	THE THIRD ELEMENT, WHICH ASSISTS THE
7	LEA'S IN TRAINING AND GUIDANCE AND THINGS LIKE
8	THAT, IS THE LEA INSPECTION AND ENFORCEMENT
9	TRAINING PROGRAM. THIS PROGRAM EMPHASIZES THE
10	PARTNERSHIP AND COMPLIANCE BETWEEN LEA'S, THE
11	OPERATORS, AND THE BOARD. THERE'S A TRAINING
12	SCHEDULE INCLUDED AS ATTACHMENT 2 IN YOUR AGENDA
13	ITEM. AND THAT'S BEEN INTEGRATED INTO THE P&E
14	DIVISION'S MASTER TRAINING SCHEDULE AND INCLUDES
15	FOUR TRAINING SESSIONS OVER THE NEXT 18 MONTHS.
16	TRAINING WILL BE OFFERED ON EXPLOSIVE GAS
17	MONITORING AND CONTROL AND INTERPRETATION OF STATE
18	MINIMUM STANDARDS AND ENFORCEMENT OPTIONS AND
19	STRATEGIES.
20	THE NEXT ELEMENT IS THE PERMIT
21	COMPLIANCE STRATEGY. PART A OF THE PERMIT
22	COMPLIANCE STRATEGY FOCUSES ON A JOINT EFFORT
23	BETWEEN THE LEA AND BOARD STAFF TO BRING
24 25	FACILITIES WITH SIGNIFICANT CHANGE VIOLATIONS INTO COMPLIANCE. PART OF THIS EFFORT INVOLVES THE

1	IDENTIFICATION OF OBSTACLES TO GETTING PERMITS
2	REVISED AND OF SOLUTIONS TO OVERCOME THOSE
3	OBSTACLES. IN SUPPORT OF THE LEA'S PERMITTING
4	EFFORTS, BOARD STAFF WILL BE IMPLEMENTING SOME OF
5	THOSE SOLUTIONS OVER THE NEXT YEAR OR SO TO
6	CLARIFY AND EXPEDITE THE PERMIT REVISION PROCESS.
7	FINALLY, THE BOARD'S INSPECTION AND
8	ENFORCEMENT PROGRAM ALSO ASSISTS LEA'S. THIS IS A
9	BOARD PROGRAM THAT HAS, OF COURSE, BEEN IN PLACE
10	FOR SEVERAL YEARS AND SERVES TO TRAIN AND ASSIST
11	LEA'S IN A VARIETY OF WAYS. BOARD INSPECTIONS ARE
12	QUITE THOROUGH AND INTENSIVE AND PROVIDE LEA'S
13	WITH HANDS-ON TRAINING REGARDING INSPECTION
14	TECHNIQUES AND IN INTERPRETING AND APPLYING STATE
15	MINIMUM STANDARDS. BOARD STAFF ALSO ASSISTS LEA'S
16	IN DEVELOPING ENFORCEMENT STRATEGIES BY REVIEWING
17	AND COMMENTING ON DRAFT NOTICE AND ORDERS AND
18	OTHER ENFORCEMENT DOCUMENTS.
19	IN ADDITION TO THE FIVE ELEMENTS I
20	JUST TOUCHED ON, BOARD STAFF IS ALSO GOING TO BE
21	SUPPORTING AND ASSISTING LEA'S THROUGH THE
22	DEVELOPMENT OF NECESSARY REGULATIONS RELATED TO
23	IMPLEMENTING THE POLICY ELEMENTS AND CLARIFYING
24 25	THE ENFORCEMENT PROCESS.  THE SECOND ISSUE THAT THE POLICY

1	ADDRESSES IS CLARIFICATION OF THE BOARD'S
2	OVERSIGHT ROLE REGARDING LEA ENFORCEMENT PROGRAMS.
3	THE BOARD'S RESPONSIBLE TO ENSURE THAT LEA'S TAKE
4	APPROPRIATE ENFORCEMENT ACTION TO CAUSE THE
5	OPERATOR TO CORRECT DOCUMENTED VIOLATIONS. IN THE
6	PAST BOARD POLICIES IN THIS AREA HAS TENDED TO
7	FOCUS ON REQUIRING SPECIFIC ACTIONS BY THE LEA FOR
8	PARTICULAR TYPES OF VIOLATIONS. AS OUTLINED ON
9	IN THE AGENDA ITEM ON PAGES 7 AND 8, THERE ARE
10	SEVERAL VARIABLES WHICH NEED TO BE TAKEN INTO
11	ACCOUNT WHEN DETERMINING WHAT ENFORCEMENT ACTION
12	TO TAKE.
13	THEY INCLUDE THE FACT THAT THERE ARE
14	54 INDIVIDUAL LEA'S, EACH WITH ITS OWN ENFORCEMENT
15	PROGRAM PLAN, AND EACH PROGRAM PLAN HAS A VARIETY
16	OF WAYS OF ADDRESSING VIOLATIONS. THERE'S A
17	VARIETY OF AVAILABLE ENFORCEMENT OPTIONS AS
18	OUTLINED IN THE LEA ENFORCEMENT ADVISORY. ALSO,
19	EACH LEA HAS ITS OWN HISTORICAL KNOWLEDGE OF WHICH
20	ENFORCEMENT ACTIONS WORK BEST IN PARTICULAR
21	SITUATIONS.
22	ADDITIONALLY, THERE'S OVER 500
23	PERMITTED SOLID WASTE FACILITIES OF VARIOUS TYPES,
24 25 LAND	EACH WITH ITS OWN PARTICULAR OPERATOR, PERMIT, ENVIRONMENTAL CHARACTERISTICS, AND ADJACENT

1	USES.
2	FINALLY, FOR EACH TYPE OF
FACILITY,	
3	THERE ARE MANY DIFFERENT STANDARDS WHICH CAN
BE	
4	VIOLATED IN A NUMBER OF WAYS AND VARYING
DEGREES.	
5	IN ORDER TO TAKE ALL THESE FACTORS INTO
ACCOUNT, A	
6	GOOD DEAL OF FLEXIBILITY IS NEEDED, AND BOARD
7	STAFF FEELS THAT A ONE-SIZE-FITS-ALL,
PROSCRIPTIV	E
8	ENFORCEMENT POLICY MAY NOT BE THE BEST
APPROACH.	
9	THEREFORE, THE ENFORCEMENT ADVISORY, WHICH IS
10	ATTACHMENT 1, AND STATE OVERSIGHT ROLE
ELEMENT,	
11	WHICH IS ATTACHMENT 6 ATTACHMENT 4, EXCUSE
ME,	
12	ELEMENT NO. 6, EXPRESSLY ALLOW LEA'S
DISCRETION	IN
13	DETERMINING WHICH ENFORCEMENT ACTIONS TO TAKE
TO	
14	REMEDY VIOLATIONS.
15	CONSISTENT WITH THIS APPROACH,

THE 16 OVERSIGHT ROLE PROCEDURES SET FORTH 17 PERFORMANCE-BASED CRITERIA FOR DETERMINING WHETHER 18 AN LEA IS TAKING APPROPRIATE ENFORCEMENT ACTION. 19 THIS ELEMENT LISTED AS ATTACHMENT 4 IN YOUR AGENDA 20 PACKET INCLUDES A FLOW CHART OF THE PROCEDURES AS ONE OF THE FLOW CHARTS I JUST PASSED OUT THAT 21 HAS 22 A CORRECTION. THAT'S ON PAGE 269. THAT'S ONE THAT SHOULD GO IN. 23

24

25 BE

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PERFORMANCE-BASED CRITERIA, BOARD STAFF WILL

IN ORDER TO APPLY THESE

1	FOCUSING ON CHRONIC VIOLATIONS AND VIOLATIONS
2	WHICH THREATEN PUBLIC HEALTH, SAFETY, AND THE
3	ENVIRONMENT OR THE ENVIRONMENT. A CHRONIC
4	VIOLATION IS EITHER A STATE MINIMUM STANDARD
5	VIOLATION FOR WHICH A FACILITY WAS PLACED ON THE
6	INVENTORY, OR IT'S A SIGNIFICANT CHANGE VIOLATION
7	WHICH HAS BEEN ONGOING FOR FIVE MONTHS OR MORE.
8	IDENTIFICATION OF CHRONIC VIOLATION OR A THREAT
9	WILL PROMPT BOARD STAFF TO APPLY THE FIRST
10	CRITERIA, WHICH IS IS THE OPERATOR MAKING TIMELY
11	PROGRESS TOWARD ACHIEVING COMPLIANCE.
12	NOW, IF A SITE IS ON THE INVENTORY,
13	THE LEA AUTOMATICALLY HAS TO DEVELOP A COMPLIANCE
14	SCHEDULE, AND THAT WOULD BE THE BASE LINE WHICH TO
15	MEASURE THE OPERATOR'S PROGRESS AGAINST.
16	FOR CHRONIC SIGNIFICANT CHANGE
17	VIOLATIONS, THE PROPOSAL IS THE SAME, BASICALLY A
18	MINIMUM ENFORCEMENT RESPONSE THAT WOULD BE
19	REQUIRED WOULD BE SOME TYPE OF COMPLIANCE
20	SCHEDULE, IF NOT A NOTICE AND ORDER. LOTS OF
21	TIMES THE LEA ISSUES NOTICE AND ORDERS FOR THOSE
22	TYPES OF VIOLATIONS ANYWAY.
23	IF THERE WERE NO COMPLIANCE
24 25	SCHEDULE, WE WOULD URGE THE LEA TO DEVELOP ONE IN ORDER TO ASSESS THIS THE OPERATOR'S PROGRESS.

1	ONCE WE ASSESS THEIR PROGRESS, IF THEY ARE MEETING
2	THE INITIAL CRITERION FOR APPROPRIATE ENFORCEMENT
3	ACTION, THEN BOARD STAFF WILL LOOK NO FURTHER INTO
4	THE MATTER AT THAT TIME. HOWEVER, IF TIMELY
5	PROGRESS TOWARD COMPLIANCE IS NOT FORTHCOMING,
6	THEY'RE NOT COMPLYING WITH THE COMPLIANCE
7	SCHEDULE, THE BOARD WILL APPLY THE SECOND
8	CRITERION AND REVIEW THE LEA'S ACTIONS TO
9	DETERMINE IF THEY ARE INCREASING THEIR ENFORCE-
10	MENT RESPONSE. IF NOT, THE BOARD WILL ASSIST AND
11	ENCOURAGE THE LEA TO TAKE FURTHER ENFORCEMENT
12	ACTION OR REMEDY THE VIOLATION.
13	IN ANY CASE, SHOULD A DETERMINATION
14	BE MADE THAT THE LEA IS NOT TAKING APPROPRIATE
15	ENFORCEMENT ACTION, THE BOARD MAY TAKE ACTION ON
16	ITS OWN. THIS COULD CONSIST OF THE ISSUANCE OF
17	SOME TYPE OF NOTICE AND ORDER OR THE FILING OF A
18	COURT ACTION. PRIOR TO TAKING ACTION ON ITS OWN,
19	THE BOARD MUST PROVIDE NOTICE TO THE LEA AND THE
20	VIOLATOR OF THEIR INTENT TO TAKE THAT ACTION.
21	SHOULD IT GET TO THIS STAGE IN THE
22	PROCESS, BOARD STAFF WOULD SEND A NOTICE OF
INTENT	
23	TO TAKE ACTION TO THE LEA AND THE VIOLATOR
24	INFORMING THEM OF A SCHEDULED AGENDA ITEM BEFORE

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THE PERMITTING AND ENFORCEMENT COMMITTEE. THIS

1	ITEM WOULD SEEK APPROVAL FOR TAKING THAT SPECIFIC
2	ACTION, ENFORCEMENT ACTION, AND THE COMMITTEE
3	MEETING WOULD ALSO SERVE AS THE PUBLIC HEARING
4	REQUIRED BY LAW.
5	ONCE THE LEA AND OPERATOR WERE
6	NOTIFIED, SHOULD THE LEA TAKE ACTION ON THEIR OWN
7	OR THE VIOLATOR CORRECT THE VIOLATION PRIOR TO THE
8	COMMITTEE MEETING, OF COURSE, THE AGENDA ITEM
9	WOULD BE PULLED.
10	THE THIRD ISSUE THAT THE ENFORCEMENT
11	POLICY IS INTENDED TO ADDRESS IS THAT OF
12	DEVELOPING STRATEGIES TO BRING FACILITIES WITH
13	CHRONIC VIOLATIONS INTO COMPLIANCE. THE BOARD'S
14	TECHNICAL ASSISTANCE TRAINING AND GUIDANCE EFFORTS
15	AND IMPLEMENTATION OF THE STATE OVERSIGHT ROLE
16	PROCEDURES THAT I JUST DISCUSSED WILL BOTH AID IN
17	GENERALLY BRINGING FACILITIES WITH CHRONIC
18	VIOLATION INTO COMPLIANCE. IN ADDITION TO THESE
19	EFFORTS, BOARD AND LEA STAFF HAVE FOCUSED ON THE
20	ISSUE OF BRINGING FACILITIES WITH CHRONIC,
21	SIGNIFICANT CHANGE PERMIT VIOLATIONS INTO
22	COMPLIANCE. PART A OF THE PERMIT COMPLIANCE
23	STRATEGY ADDRESSES THIS ISSUE.
24 25	IF YOU RECALL, IN OCTOBER WE DID PRESENT TO YOU AN ORIGINAL LIST OF 52 FACILITIES

1	WITH CHRONIC SIGNIFICANT CHANGE VIOLATIONS. SINCE
2	OCTOBER BOARD STAFF HAVE CONTINUED TO WORK CLOSELY
3	WITH LEA'S ON THESE FACILITIES TO EXPEDITE THE
4	PERMIT REVISION PROCESS OR OTHERWISE REMEDY THE
5	VIOLATION. DURING THAT TIME 15 FACILITIES HAVE
6	BEEN REMOVED. THAT LEAVES 37 FACILITIES ON THE
7	LIST. THE LIST IS INCLUDED AS ATTACHMENT 3 IN
8	YOUR AGENDA PACKET.
9	FOR EACH OF THE REMAINING
10	FACILITIES, THE CURRENT LIST INCLUDES A BRIEF
11	STATUS UPDATE, HAS SOME CRITICAL DATES REGARDING
12	OPERATOR AND/OR LEA MILESTONES IN THE PERMITTING
13	PROCESS. IN TOTAL, BY SEPTEMBER OF 1997,
14	APPROXIMATELY 32 OF THOSE REMAINING 37 SITES WILL
15	HAVE EITHER OBTAINED A PERMIT REVISION OR
16	SUBMITTED A PERMIT REVISION APPLICATION. BOARD
17	STAFF WILL BE PROVIDING AN UPDATED LIST AND STATUS
18	REPORT ON THIS PORTION TO THE COMMITTEE IN
19	SEPTEMBER.
20	ATTACHMENT 3 ALSO INCLUDES A CHART
21	WHICH IDENTIFIES FREQUENT OBSTACLES CONFRONTED BY
22	LEA'S AND OPERATORS WHEN REVISING PERMITS. TO
23	HELP EXPEDITE THE PERMIT REVISION PROCESS IN THE
24 25	FUTURE, BOARD STAFF WILL BE IMPLEMENTING SELECTED SOLUTIONS TO OVERCOME THOSE OBSTACLES. AND THIS

1	WILL BE IN COLLABORATION WITH THE LEA'S IN THE
2	ENFORCEMENT POLICY WORK GROUP.
3	SOME OF THE SOLUTIONS COULD INVOLVE
4	THE DEVELOPMENT OF REGULATIONS, IN WHICH CASE, OF
5	COURSE, BOARD STAFF WILL COME BACK AND SEEK
6	SPECIFIC COMMITTEE AND BOARD APPROVAL PRIOR TO
7	IMPLEMENTING THOSE.
8	THE FOURTH ISSUE THE POLICY IS
9	INTENDED TO ADDRESS IS THE CONSIDERATION OF
10	ENFORCEMENT ALTERNATIVES FOR SIGNIFICANT CHANGE
11	VIOLATIONS. PART B OF THE PERMIT COMPLIANCE
12	STRATEGY ADDRESSES THE PROBLEMS PRESENTED BY THE
13	USE OF NOTICE AND ORDERS TO ALLOW OPERATORS TO
14	OPERATE FACILITIES WITH SIGNIFICANT CHANGE PERMIT
15	VIOLATIONS WHILE REVISING THEIR PERMITS, SOMETIMES
16	OVER A SIGNIFICANT PERIOD OF TIME.
17	PRC 44004(B) REQUIRES OPERATORS TO
18	APPLY FOR A PERMIT REVISION 150 DAYS PRIOR TO
19	MAKING ANY SIGNIFICANT CHANGES IN OPERATION OR
20	DESIGN. FOR CHRONIC SIGNIFICANT CHANGE
21	VIOLATIONS, THERE ARE TWO BASIC OPTION LEA'S HAVE
22	USED TO GET THE OPERATOR BACK INTO COMPLIANCE.
23	ONE WOULD BE TO CAUSE THE OPERATOR TO RETURN TO
24 25	OPERATIONS AS AUTHORIZED BY THE EXISTING PERMIT UNTIL THE PERMIT IS REVISED, OR ARE THE SECOND IS

Т	CAUSE THE OPERATOR TO PURSUE A PERMIT REVISION
2	WHILE ALLOWING THE VIOLATION TO CONTINUE UNDER A
3	NOTICE AND ORDER.
4	IN THE ENFORCEMENT POLICY WORK
5	GROUP, WHEN WE DISCUSSED THIS, IT WAS AGREED THAT
6	THERE ARE CASES WHERE OPTION 2 IS THE PREFERRED
7	ALTERNATIVE, ENVIRON- MENTALLY SPEAKING. IT WAS
8	ALSO AGREED THAT THE FACILITIES SHOULD MEET
9	CERTAIN CRITERIA, THOUGH, IN ORDER TO BE ELIGIBLE
10	FOR THAT OPTION AND THAT ADHERENCE TO THE CRITERIA
11	SHOULD BE DOCUMENTED.
12	CURRENTLY THE CRITERIA IN THE 1990
13	PERMIT ENFORCEMENT POLICY ARE NOT WELL DEFINED,
14	AND THERE'S NO WAY TO MAKE CERTAIN THE CRITERIA
15	ARE MET SINCE THE POLICY IS NOT BINDING. THIS HAS
16	RESULTED IN FACILITIES BEING ABLE TO VIOLATE
17	PERMIT REQUIREMENTS AND IN MOST CASES PREDICTABLY
18	BE ASSURED OF CONTINUING THE VIOLATION UNDER A
19	NOTICE AND ORDER UNTIL THE PERMIT IS REVISED.
20	UNDER THIS SCENARIO THERE'S NOT MUCH OF A
21	DETERRENT REGARDING THE COMMISSION OF THE
22	SIGNIFICANT CHANGE VIOLATIONS, AND IT COULD
23	INADVERTENTLY ENCOURAGE PERMIT VIOLATIONS AND
24 25	RESULT IN A CIRCUMVENTION OF PRC 44004.  IN ADDITION, SOMETIMES A PERMIT CAN

1	LOSE ITS EFFECTIVENESS AS A CONDITIONING DOCUMENT.
2	IN ORDER TO ENSURE THERE IS A SUFFICIENT DETERRENT
3	TO COMMITTING SIGNIFICANT CHANGE VIOLATIONS AND
4	THAT PERMITS ARE EFFECTIVE AS CONDITIONING
5	DOCUMENTS, THE FOLLOWING THREE POTENTIAL SOLUTIONS
6	WERE DEVELOPED BY THE WORK GROUP.
7	FIRST ONE WAS DEVELOP REGULATIONS
8	CONTAINING WELL-DEFINED CRITERIA THAT MUST BE MET
9	PRIOR TO IMPLEMENTING OPTION 2, WHICH IS ISSUING
10	THE NOTICE AND ORDER AND ALLOWING THE OPERATOR TO
11	CONTINUE TO VIOLATE WHILE THEY PURSUE A PERMIT
12	REVISION. THE LEA UNDER THIS SCENARIO WOULD BE
13	REQUIRED TO DOCUMENT THAT THE CRITERIA HAD BEEN
14	MET PRIOR TO ISSUING THE NOTICE AND ORDER.
15	A SECOND SOLUTION MIGHT BE TO
16	DEVELOP REGULATIONS OR ACTUALLY THIS, IN
17	TALKING TO LEGAL STAFF, THEY SAID THIS WOULD
18	PROBABLY REQUIRE A STATUTORY CHANGE. SO IT
19	DOESN'T LOOK LIKE TOO GOOD OF AN OPTION AT THIS
20	POINT, BUT WOULD ALLOW TEMPORARY WAIVERS OF PERMIT
21	CONDITIONS WHERE THE OPERATOR REQUESTS SUCH A
22	WAIVER PRIOR TO INSTITUTING A SIGNIFICANT CHANGE
23	IN DESIGN OR OPERATION.
24 25	I WON'T GO OVER THE SUGGESTED CRITERIA TO BE MET IN ORDER TO IMPLEMENT THOSE

1	FIRST TWO OPTIONS, BUT THEY'RE LISTED ON PAGE 12
2	OF THE AGENDA ITEM.
3	THIRD SOLUTION MIGHT BE TO INCLUDE
4	FACILITIES WITH SIGNIFICANT CHANGE PERMIT
5	VIOLATIONS ON THE INVENTORY AS A DETERRENT. IT'S
6	BEEN SEEN IN THE LAST FEW MONTHS SINCE WE SINCE
7	APRIL OF LAST YEAR THAT THE USE OF INVENTORY HAS
8	MET WITH SOME SUCCESS IN BRINGING ABOUT
9	CORRECTIONS OF SOME CHRONIC STATE MINIMUM
10	STANDARDS VIOLATIONS AND COULD WORK JUST AS WELL
11	WITH PERMIT VIOLATIONS.
12	ONE PROBLEM WITH THIS APPROACH,
13	AGAIN, IT MAY ENTAIL THE PURSUIT OF A STATUTORY
14	CHANGE DUE TO THE FACT THAT THE INVENTORY IS
15	SPECIFICALLY FOR STATE MINIMUM STANDARD VIOLATIONS
16	AND NOT PERMIT VIOLATIONS.
17	REGARDING THE STAFF RECOMMENDATION
18	ON THIS PARTICULAR SUBISSUE IN THE PERMIT
19	COMPLIANCE STRATEGY, I JUST WANT TO NOTE THAT
20	THERE'S OF THE 37 SITES WITH SIGNIFICANT CHANGE
21	VIOLATIONS LEFT ON THE LIST, 28 OF THEM HAVE 1978
22	OR 1979 PERMITS. AS THESE SO-CALLED GRAND-
23	FATHERED PERMITS ARE REVISED OVER THE NEXT FEW
24 25	MONTHS, THERE WILL BE LESS AND LESS OF A NEED TO ALLOW THE OPERATOR TO CONTINUE TO VIOLATE THE

1	PERMIT UNDER A NOTICE AND ORDER WHILE PURSUING A
2	PERMIT REVISION OR UTILIZING OPTION 2. THEREFORE,
3	IN THE SHORT TERM, BOARD STAFF IS RECOMMENDING TO
4	CONTINUE TO PURSUE THE PERMIT REVISIONS OF THE
5	SITES ON THE LIST WITH THOSE OLD PERMITS; AND THAT
6	ONCE THESE PERMITS HAVE BEEN REVISED, BOARD STAFF
7	CAN REASSESS THE SITUATION AND SEE IF THERE'S
8	STILL A PROBLEM OF A GREAT ENOUGH MAGNITUDE TO
9	JUSTIFY IMPLEMENTING ONE OR MORE OF THOSE THREE
LO	SOLUTIONS I JUST WENT OVER WHICH WOULD INVOLVE
11	REGULATIONS OR STATUTORY CHANGE.
12	THE FIFTH ISSUE, FINAL ISSUE,
13	INVOLVES CLARIFYING WHAT CRITERIA SHOULD BE
L <b>4</b>	APPLIED TO DETERMINE IF A PROPOSED PERMIT IS
L5	CONSISTENT WITH STATE MINIMUM STANDARDS. IT'S
L6	PART C OF THE PERMIT COMPLIANCE STRATEGY, AND THAT
17	WILL BE ADDRESSED BY THE ENFORCEMENT POLICY WORK
L8	GROUP. THAT PORTION IS STILL UNDER CONSIDERATION
19	AND DEVELOPMENT BY THAT WORK GROUP. AND IT'S NOT
20	UP FOR YOUR CONSIDERATION TODAY.
21	IN SUMMARY, I'D LIKE TO DIRECT YOU
22	TO PAGE 4 OF THE AGENDA ITEM, WHICH ARE THE

OPTIONS FOR THE COMMITTEE. IN ORDER TO FULFILL

THE BOARD'S GENERAL RESPONSIBILITIES REGARDING LEA

ENFORCEMENT PROGRAMS AND TO ADDRESS THE SPECIFIC

23

24

25

1	ISSUES JUST DISCUSSED, BOARD STAFF IS RECOMMENDING
2	APPROVAL OF ENFORCEMENT POLICY ELEMENTS 1, 3, 4,
3	AND 6 AND THE DEVELOPMENT OF NECESSARY REGULATIONS
4	AS FOLLOWS:
5	ELEMENT NO. 1, APPROVE THE ATTACHED
6	ENFORCEMENT ADVISORY FOR RELEASE AS AN LEA
7	ADVISORY. THAT'S INCLUDED AS ATTACHMENT 1 OF THE
8	ITEM.
9	ELEMENT 3 WOULD BE APPROVE THE
10	ATTACHED INSPECTION AND ENFORCEMENT TRAINING
11	SCHEDULE FOR RELEASE TO LEA'S AND IMPLEMENTATION.
12	THIS IS INCLUDED AS ATTACHMENT 2 OF THE ITEM.
13	ELEMENT 4 WOULD BE APPROVE PARTS A
14	AND B OF THE PERMIT COMPLIANCE STRATEGY AS
15	PRESENTED IN THIS ITEM FOR IMPLEMENTATION BY BOARD
16	STAFF. ATTACHMENT 3 CONTAINS SUPPLEMENTAL
17	INFORMATION REFERENCED IN THE ITEM.
18	ELEMENT 6, APPROVE THE ATTACHED
19	STATE OVERSIGHT ROLE PROCEDURES FOR IMPLEMENTATION
20	BY BOARD STAFF. AND THIS IS INCLUDED AS
21	ATTACHMENT 4 OF THE ITEM.
22	REGARDING THE DEVELOPMENT OF
23	REGULATIONS, APPROVE THE ATTACHED REGULATORY
24 25	DEVELOPMENT OUTLINE FOR IMPLEMENTATION OF THE VARIOUS ELEMENTS. THIS IS INCLUDED AS ATTACHMENT

1 5 OF THE ITEM. 2 IN CONCLUSION, BOARD STAFF 3 RECOMMENDS THE COMMITTEE ADOPT RESOLUTION NO. 97-31, APPROVING THE ENFORCEMENT POLICY ELEMENTS 4 AS I JUST OUTLINED THEM. THIS CONCLUDES STAFF 5 6 PRESENTATION. IF YOU HAVE ANY QUESTIONS, I'D BE 7 HAPPY TO TRY AND ANSWER THEM. 8 CHAIRMAN FRAZEE: THAT'S A LOT ON OUR 9 PLATE. MR. CHANDLER: WELL, I JUST WANTED TO SAY 10 A COUPLE THINGS FIRST. I GUESS WE TOOK SOME TIME 11 OFF FOR THE HOLIDAYS. AS YOU CAN SEE, MR. WILLMAN 12 13 DIDN'T AND MANY OF THE LEA'S HE'S BEEN WORKING 14 WITH HAVEN'T AS WELL. 15 THIS HAS BEEN A TREMENDOUS AMOUNT OF WORK THAT WENT INTO THIS. WHILE I WILL ADMIT THAT 16 17 IT BY NO MEANS PERHAPS MEETS THE LETTER PERFECT IN 18 ALL AREAS, WE'RE GOING TO HEAR FROM MEMBERS OF THE 19 PUBLIC AND YOUR COMMENTS AND CONCERNS, I THINK IT SHOULD BE NOTED THAT IT MOVES FORWARD THE AGENDA 20 THAT YOU HAVE ASKED FOR, WHICH IS TO START GETTING 21 22 CLARITY TO OUR POLICIES AND PROCEDURES AS IT RELATES TO OUR WHOLE AREA OF ENFORCEMENT ISSUES 23 24 AROUND WHAT CONSTITUTES MINIMUM CHANGE, THE NEED 25 TO GET MORE ADVISORIES OUT, AND THE NEED TO

Τ	PROVIDE BETTER WORKING RELATIONSHIPS WITH THE
2	LEA'S AROUND TRAINING PROGRAMS AND THE LIKE.
3	SO WE'RE ANXIOUS FOR YOUR REVIEW AND
4	WANT TO WORK WITH THE COMMENTS WE GET TODAY, BUT I
5	JUST WANT TO THANK PAUL FOR, AS THE LEAD, IF YOU
6	WILL, THE GOOD EFFORT ON WHAT HAS BEEN A
7	LONG-STANDING SORE POINT WITH ME, THAT WE NEEDED
8	MORE CLARITY FOR THE LEA'S TO REALLY KNOW WHAT
9	DIRECTION THIS BOARD WAS ASKING FOR. I THINK PAUL
10	DID A YEOMAN'S JOB IN THAT REGARD. AND ALBEIT
11	THERE'S STILL MORE THAT NEEDS TO BE DONE, HE'S
12	DONE A TREMENDOUS JOB.
13	MR. WILLMAN: JUST A LOT OF KUDOS TOO.
14	THE LEA'S THAT PARTICIPATED ON THE ENFORCEMENT
15	POLICY WORK GROUP AND ALL THE VARIOUS PEOPLE IN
16	THE P&E DIVISION ALSO THAT DID THIS. THIS IS
17	DEFINITELY A COLLABORATIVE EFFORT.
18	MR. CHANDLER: I'M SURE YOU HAVE SOME
19	QUESTIONS. I KNOW MR. RELIS HAS A NUMBER.
20	MEMBER RELIS: MR. CHAIR, I DO HAVE A
21	NUMBER OF COMMENTS TO MAKE ON THIS MATTER. I
22	THINK I'D LIKE TO ECHO WHAT RALPH SAID ABOUT
23	PAUL'S WORK AND THE REST OF STAFF AND THE LEA'S.
24 25	I THINK THIS HAS BEEN A HUGE EFFORT AND IT'S A HUGE SUBJECT. IT GOES TO THE HEART OF THIS

1	BOARD'S FUNCTION AS A REGULATORY AGENCY.
2	SO WITH THAT, I THINK THAT I'D LIKE
3	TO SAY THAT STAFF HAS, I THINK, SURFACED THE
4	RELEVANT ISSUES. AND I WOULD ONLY ADD THAT I
5	THINK IT'S PROBABLY PREMATURE TODAY PROBABLY TO
6	ACT ON THIS BECAUSE I THINK AND I'D LIKE TO
7	ELABORATE WHY I THINK THAT MIGHT BE THE CASE. I
8	THINK THAT WE HAVE THE FRAMEWORK NOW. THAT'S WHAT
9	I WAS LOOKING FORWARD TO BEING ABLE TO GET INTO.
10	MANY ISSUES HAVE BEEN RAISED OVER
11	THE YEARS ABOUT THE CLARITY OR LACK OF OUR
12	ENFORCEMENT POLICY. IT'S BEEN A SOURCE OF
13	FRUSTRATION TO, I KNOW, STAFF AT TIMES AND TO
14	BOARD MEMBERS. AND BY I THINK THE SYSTEM IS A
15	LITTLE BIT BROKEN. I THINK WE NEED TO DO SOME
16	THINGS TO FIX IT.
17	THE FIRST ISSUE THAT I'D LIKE TO
18	RAISE IS THE ROLE OF THE BOARD'S LEA EVALUATION
19	PROCESS AND THE OVERALL ENFORCEMENT POLICY
20	FRAMEWORK. I AGREE WITH THE STATEMENTS ON PAGES
4	
21	AND 7 AND IN ATTACHMENT 4, THAT A PRIMARY ROLE
OF	
22	THE BOARD IS TO PROVIDE REGULATORY TOOLS AND
23	TRAINING AND ASSISTANCE, GUIDANCE, AND SUPPORT.

THOSE ARE WHAT I WOULD CALL OUR PARTNERSHIP

25 FUNCTIONS.

1	AT THE SAME TIME, THOUGH, WE HAVE
2	THE BURDEN, THE RESPONSIBILITY OF MAINTAINING AN
3	OVERSIGHT OVER THE LEA, AND THE EVALUATION PROCESS
4	THAT IS MENTIONED OFTEN IN THE AGENDA ITEM AND
5	ATTACHMENTS OFTEN STRIKES ME AS BEING PROCEDURAL
6	IN EMPHASIS; WHEREAS, I THINK IT NEEDS TO BE
7	POLICY ORIENTED AS WELL. SO IT'S NOT JUST A
8	MATTER OF PROCEDURE; IT'S POLICY.
9	IN MY VIEW IT'S CRITICAL THAT THE
10	INTRODUCTORY PARTS OF THE POLICY SEND A MESSAGE
11	THAT THE BOARD ALSO INTENDS TO USE THE EVALUATION
12	PROCESS TO HOLD LEA'S TO A HIGH AND CONSISTENT
13	PERFORMANCE STANDARD.
14	NOW, REGARDING THE BOARD'S
14 OVERSIGHT	NOW, REGARDING THE BOARD'S
	NOW, REGARDING THE BOARD'S  ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A
OVERSIGHT	
OVERSIGHT	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A
OVERSIGHT 15 16	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED
OVERSIGHT 15 16 17	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED
OVERSIGHT  15  16  17  THAT	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED BEING TAKEN BY THE LEA AND/OR BOARD TO ENSURE
OVERSIGHT  15  16  17  THAT  18	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED BEING TAKEN BY THE LEA AND/OR BOARD TO ENSURE
OVERSIGHT  15  16  17  THAT  18  BE	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED BEING TAKEN BY THE LEA AND/OR BOARD TO ENSURE AN INDIVIDUAL FACILITY IS IN COMPLIANCE OR WILL
OVERSIGHT  15  16  17  THAT  18  BE  19	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED BEING TAKEN BY THE LEA AND/OR BOARD TO ENSURE  AN INDIVIDUAL FACILITY IS IN COMPLIANCE OR WILL IN COMPLIANCE, BOTH AS A MATTER OF RECORD, WHAT
OVERSIGHT  15  16  17  THAT  18  BE  19 20	ROLE. THE BOARD AND THE GENERAL PUBLIC NEED A MEANS OF ASSURING THAT TIMELY STEPS ARE INDEED BEING TAKEN BY THE LEA AND/OR BOARD TO ENSURE  AN INDIVIDUAL FACILITY IS IN COMPLIANCE OR WILL IN COMPLIANCE, BOTH AS A MATTER OF RECORD, WHAT

23 DATABASE THAT TRACKS THE STATUS OF BOARD AND LEA

24 ACTIONS. WE KEEP THE INVENTORY, BUT THE

INVENTORY

25 IS A SNAPSHOT IN TIME. WE MIGHT WANT TO CONSIDER

1	A REAL TIME SYSTEM WHERE THAT'S CONSTANTLY BEING
2	UPDATED AS PART OF THIS OVERALL IN THE 50-PERCENT
3	FRAMEWORK OF THE BOARD BECOMING THIS REPOSITORY OF
4	THE MOST CURRENT INFORMATION ON ALL ASPECTS OF OUR
5	FUNCTIONS. AND I THINK THAT'S AN INTEGRAL PART OF
6	OUR OVERSIGHT ROLE. INFORMATION, AS WE LEARNED A
7	LITTLE EARLIER, IN JUST PUBLISHING THE INVENTORY,
8	IT SEEMED TO HAVE SOME POSITIVE EFFECTS ON
9	COMPLIANCE.
10	SUCH A DATABASE MAY BE DIFFICULT TO

SUCH A DATABASE MAY BE DIFFICULT TO MAINTAIN, BUT IT WOULD BE A DIRECT MECHANISM BY WHICH THE BOARD COULD PROVIDE ACCOUNTABILITY IN ITS OVERSIGHT FUNCTION.

SECOND, I BELIEVE WE NEED AS CLEAR
AN UNDERSTANDING AS POSSIBLE OF WHAT CONSTITUTES A
CHRONIC VIOLATION. AND I KNOW THIS IS A DEBATE
THAT GOES BACK AND FORTH BETWEEN THE LEA'S AND
STAFF, OUR STAFF. BUT WE NEED TO GET TO THE POINT
WHERE WE KNOW WHAT WOULD TRIGGER THE STEPS
OUTLINED IN THE FLOW CHART. THERE ARE TWO PARTS
TO THIS ISSUE: HOW MUCH DISCRETION SHOULD LEA'S
HAVE IN DECIDING WHETHER OR NOT TO CITE VIOLATIONS
OBSERVED ON SITE INSPECTIONS? WHY IS THIS
IMPORTANT? BECAUSE I THINK UNLESS LEA'S ARE
CONSISTENT IN CITING VIOLATIONS, WE WON'T BE

_		
1	ASSURED OF CONSISTENCY AND DILIGENCE IN	
2	DETERMINING CHRONIC VIOLATIONS, WHICH ARE THE	
3	TRIGGER MECHANISM FOR BOARD ACTION. REMEMBER	
4	WE'RE RETREATING IN THE ROLE THAT WE HAVE PLAYED.	
5	IN THE 1220 WORLD, WE'VE BECOME MORE OF A	
6	TECHNICAL ASSISTANCE AND AN OVERSIGHT, BUT WE	
7	HAVEN'T DEFINED ALTOGETHER WHAT THAT OVERSIGHT IS.	
8	SO I'D LIKE TO HEAR MORE ABOUT THIS	
9	FROM STAFF. I KNOW IT'S BEEN THE SUBJECT OF YOUR	
10	LEA ROUND TABLE DISCUSSIONS. I PERSONALLY DON'T	
11	THINK THERE SHOULD BE DISCRETION ON CITING AND	
12	REPORTING VIOLATIONS, ALTHOUGH LEA'S MIGHT	
STILL		
13	NEED DISCRETION ON THEIR ACTUAL RESPONSES	
TO		
14	VIOLATIONS. SO THE DISTINCTION IS, I	
THINK, IF		
15	IT'S A VIOLATION, IT'S A VIOLATION. THERE	
MAY BE		
16	VARIOUS REMEDIES AND FLEXIBILITY IN	
DEALING WITH		
17	THE VIOLATION, BUT I THINK UNLESS WE CAN	
PIN THAT		
18	DOWN BETTER, WE HAVE A PROBLEM IN OUR	
OVERSIGHT		

19 ROLE BECAUSE IF WE DON'T KNOW A VIOLATION

HAS

OCCURRED OR IT'S GRAY IN THAT AREA, WE

WON'T KNOW

21 ABOUT IT. SO IT WON'T BE A MATTER FOR OUR

OVERSIGHT.

DO WE HAVE A SUFFICIENTLY

CLEAR

24 DEFINITION OF CHRONIC VIOLATION, AND

PARTICULARLY

25 WHAT IS A SIGNIFICANT CHANGE AND HOW LONG

Α

Τ	SIGNIFICANT VIOLATION SHOULD BE ALLOWED TO
2	CONTINUE BEFORE IT'S CONSIDERED A CHRONIC
3	VIOLATION? WE NEVER DID DEFINE THAT IN TERMS OF
4	TONNAGE CHANGES. I MEAN WE SAW TONNAGE COME IN
5	AND GO FROM 50 TONS TO 200 TO HIGHER THAN THAT,
6	AND THAT DIDN'T SEEM TO TRIGGER MORE THAN AN N&O,
7	AND THAT'S THE SUBJECT, THE HEART AND SOLE OF
8	WHICH PAUL CLARIFIED VERY CLEARLY. WHILE IT MAY
9	BE VERY DIFFICULT TO GET AT THE BOTTOM OF WHAT IS
10	A SIGNIFICANT CHANGE, IT'S CRITICAL TO OUR
11	OVERSIGHT FUNCTION TO DEFINE THAT WITH ENOUGH
12	CLARITY TO MAKE IT WORKABLE FOR US.
13	AND WHY ALLOW FIVE MONTHS, FOR
14	INSTANCE, BEFORE A SIGNIFICANT CHANGE VIOLATION IS
15	CONSIDERED CHRONIC? IS THAT TOO LONG? IS IT TOO
16	SHORT? I DON'T REALLY KNOW WHAT THE FRAMEWORK IS
17	THERE.
18	WHAT ARE THE ACTUAL TIME FRAMES
19	WITHIN WHICH THE BOARD WILL INITIATE THE VARIOUS
20	ACTIONS DESCRIBED IN THE OVER IN THE
21	ENFORCEMENT OVERSIGHT FLOW CHART? FOR EXAMPLE,
22	WHEN WOULD WE SEND A LETTER TO THE LEA REQUESTING
23	AN INCREASED ENFORCEMENT RESPONSE? TO ADDRESS
24 25	THIS, I THINK THERE ARE SEVERAL POINTS IN THE NARRATIVE, IN THE FLOW CHART WHERE THE BOARD

1	SHOULD INDICATE A TIME CERTAIN WITHIN WHICH IT
2	WILL INITIATE THE SPECIFIED ACTION. WE SHOULD
3	ALSO CONSIDER WHETHER THERE ARE ADDITIONAL TIME
4	FRAMES WITHIN WHICH WE EXPECT THE LEA TO INITIATE
5	SPECIFIED ACTIONS.
6	JUST BARE WITH ME A LITTLE MORE
7	BECAUSE I CAN PROVIDE ALL THIS TO STAFF BY WAY OF
8	FOLLOW-UP, IF THAT'S THE WAY WE CHOOSE TO GO.
9	NOW, I'D LIKE TO ADDRESS THE
10	PERMITTED COMPLIANCE STRATEGY. STRATEGIES TO
11	BRING FACILITIES WITH CHRONIC VIOLATIONS INTO
12	COMPLIANCE: FIRST, WE NEED TO HAVE A GOOD HANDLE
13	ON FACILITIES NOT IN COMPLIANCE AND WHY. WE HAVE
14	A LIST OF THOSE THAT ARE NOT IN COMPLIANCE. IT'S
15	NOT CLEAR TO ME WHAT ALL THE VIOLATIONS ARE
THERE,	
16	GOING DOWN THAT LIST, THE 57 OR WHATEVER.
17	MR. WILLMAN: THOSE ALL HAVE SIGNIFICANT
18	CHANGE PERMIT VIOLATIONS. MOST OF THEM ARE
19	TONNAGE.
20	MEMBER RELIS: MOST OF THEM ARE TONNAGE.
21	MAYBE I'LL NEED TO JUST GET A LITTLE MORE
22	INFORMATION ON THAT.
23	BUT ANYWAY, BACK TO THIS MATTER OF

THE NATURE OF SIGNIFICANT CHANGE, IF IT'S RELATED

Please note: These transcripts are not individually reviewed and approved for accuracy.

TO GROSS EXCEEDANCES OF TONNAGE, FINE, SIZE

1	CONDITIONS OR HEIGHT. ALSO
2	MR. WILLMAN: PAUL, THE ORIGINAL LIST OF
3	THE 52 LISTED EACH PARTICULAR WHY IT WAS IN
4	VIOLATION. THIS ONE DOESN'T HAVE IT. I CAN PUT
5	IT BACK IN IN THE NEXT VERSION IF YOU LOOK AT
6	THAT.
7	MEMBER RELIS: I APPRECIATE IT.
8	THEN STAFF INDICATES IT WILL BE
9	IMPLEMENTING SELECTED SOLUTIONS TO OVERCOME
10	OBSTACLES LISTED IN ATTACHMENT 3, THE CHART ON
11	OBSTACLES. IN GENERAL I AGREE WITH THIS CONCEPT,
12	BUT WOULD LIKE TO SEE MORE DETAIL ON WHAT IT MIGHT
13	ENTAIL, NO MATTER WHETHER IT'S REGULATORY OR
14	ADMINISTRATIVE IN NATURE.
15	THEN REGARDING ENFORCEMENT
16	ALTERNATIVES FOR SIGNIFICANT CHANGE VIOLATIONS, WE
17	COULD HAVE AN OPTION 1 WHERE WE COULD CAUSE THE
18	OPERATOR TO RETURN TO OPERATIONS AS AUTHORIZED BY
19	THE EXISTING SOLID WASTE FACILITY PERMIT. NOW,
20	THAT'S ONE YOU MENTIONED. I DON'T RECALL THIS
21	BOARD EVER DOING THAT. MAYBE I'M FORGETTING.
22	MR. WILLMAN: LEA'S HAVE TO DO THAT
ON	
23	OCCASIONS.
24	MEMBER RELIS: ON OCCASION. BUT I

HAVE

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NOT SEEN IT. WE HAVE NOT TAKEN THAT ACTION, I

BELIEVE, AT THE BOARD. BUT THAT IS ONE OF THE 2 MAJOR ALTERNATIVES THAT YOU OFFER, AND I THINK 3 IT'S ONE CERTAINLY THAT WE OUGHT TO CONSIDER. WE MIGHT WANT TO CAUSE THE OPERATOR 4 TO REVISE THE PERMIT WHILE ALLOWING THE VIOLATION 5 6 TO CONTINUE UNDER THE NOTICE AND ORDER. I AGREE 7 WITH THE STAFF, THAT WE'D NEED A WELL-DEFINED 8 CRITERIA THAT THE OPERATOR MUST MEET PRIOR TO 9 ALLOWING THIS OPTION. THE QUESTION IS WHETHER TO 10 DEVELOP REGULATIONS THAT ESTABLISH THESE CRITERIA 11 AND ADDRESS RELATED QUESTIONS, SUCH AS HOLDING A LOCAL HEARING OR ALLOWING TEMPORARY WAIVERS OF 12 13 PERMIT CONDITIONS WHERE THE OPERATOR REQUESTS ONE 14 PRIOR TO INSTITUTING A SIGNIFICANT CHANGE. 15 STAFF RECOMMENDS THE BOTTOM OF PAGE 12 THAT IT PURSUE PERMIT REVISIONS OF THE 28 SITES 16 17 WITH 1978 TO '79 PERMITS AND THEN REASSESS THE 18 SITUATION TO SEE WHETHER WE NEED REGS. HOWEVER, I 19 THINK THERE'S BEEN ENOUGH CONFUSION ON THE 20 RELATIONSHIP BETWEEN A NOTICE AND ORDER AND PERMIT 21 REVISIONS, AND WE MAY ALSO STILL NEED A DETERRENT TO FUTURE SIMILAR SITUATIONS. SO PERHAPS IT WOULD 22 23 BE MORE PRUDENT TO PROCEED WITH REGULATIONS TO 24 ESTABLISH CRITERIA FOR REVISING PERMITS WHILE VIOLATIONS CONTINUE UNDER A NOTICE AND ORDER. 25

1

1	I THINK I'LL STOP THERE. IT'S CLEAR
2	THAT IT'S I'VE HAD MANY CONCERNS REGARDING THIS
3	MATTER. I THOUGHT I WOULD VOICE THESE. I BELIEVE
4	THAT GIVEN THE FACT THAT THIS IS SUCH A MONUMENTAL
5	TOPIC AND IT AFFECTS SO MANY PARTIES IN INDUSTRY,
6	ENVIRONMENTAL CONCERNS, AND ALL, THAT THIS HAS NOT
7	BEEN CIRCULATED IN ANY MAJOR WAY YET. I MEAN
8	ESPECIALLY WITH THE HOLIDAYS, AND I BELIEVE I
9	WOULD LIKE SOME RESPONSE TO COMMENTS I'VE MADE AND
10	A REFLECTION OF THAT IF OTHER MEMBERS ARE IN
11	AGREEMENT TO BRING THIS BACK WITH INPUT BOTH FROM
12	COMMITTEE MEMBERS AND FROM THE PUBLIC AND TO GIVE
13	THEM MORE TIME TO COMMENT.
14	MEMBER PENNINGTON: I, FOR ONE, CONCUR
15	WITH THAT. I'D LIKE TO HAVE MORE TIME TO LOOK AT
16	IT MYSELF.
17	MR. CHANDLER: PAUL, YOU HAVE OBVIOUSLY
18	SPENT A CONSIDERABLE AMOUNT OF TIME AND YOU HAVE
19	SOME PREPARED REMARKS. I THINK AS OPPOSED TO US
20	TRYING TO SPEAK TO THAT LONG LIST, IF WE COULD
21	JUST RECEIVE A COPY OF YOUR COMMENTS, THEN WE CAN
22	GO BACK AND WORK WITH STAFF AND SEE WHICH AREAS.
23	SOME OF THE AREAS THAT YOU COVERED I FELT WE HAD,
24 25 WOULD	IN FACT, ADDRESSED, THE LENGTH OF SIGNIFICANT CHANGE OR A CHRONIC CHANGE AND HOW LONG THAT

1	BE ALLOWED TO GO ON BEFORE IT WOULD BE CONSIDERED
2	CHRONIC. PERHAPS WE NEED TO DO A BETTER JOB OF
3	CLARIFYING WHAT WE'RE PROPOSING THERE. THAT'S
4	JUST A SMALL EXAMPLE OF WHERE WE NEED TO GET BACK
5	TO YOU IN RESPONSE TO THE COMMENTS YOU'VE JUST
6	PROVIDED.
7	SO AS OPPOSED TO HAVING PAUL ATTEMPT
8	TO ADDRESS ANYTHING SPECIFIC RIGHT NOW, I THINK WE
9	JUST NEED TO BE IN RECEIPT OF YOUR COMMENTS AND
10	OBVIOUSLY OPEN IT FOR THOSE WHO SUBMITTED SLIPS
11	AND SEE WHAT OTHER COMMENTS FROM THE AUDIENCE THAT
12	WE ALSO NEED TO ADDRESS.
13	MEMBER RELIS: BE FINE.
14	CHAIRMAN FRAZEE: LET'S HEAR, THEN, FROM
15	THOSE WHO WISH TO SPEAK ON THIS ITEM. CHUCK
16	WHITE, WMX.
17	MR. WHITE: THANK YOU VERY MUCH, MR.
18	CHAIRMAN AND MEMBERS OF THE COMMITTEE. NAME IS
19	CHUCK WHITE WITH WMX TECHNOLOGIES.
20	I HAVE TO REALLY COMMEND THE STAFF
21	AND THE BOARD FOR BRINGING THIS TYPE OF EFFORT
22	ALONG AS FAR AS IT HAS. IT'S CERTAINLY SOMETHING
23	THAT'S NEEDED. I WISH I WERE IN A POSITION TO
24 25	SAY, YES, YOU SHOULD MOVE FORWARD AND ADOPT IT POSTHASTE. BUT I HAVE TO AGREE WITH MR. RELIS,

1	THAT I THINK IT PROBABLY DOES REQUIRE A LITTLE BIT
2	OF ADDITIONAL WORK CERTAINLY ON THE ITEMS THAT MR.
3	RELIS MENTIONED, BUT ALSO ON ANOTHER AT LEAST
4	ONE OTHER ISSUE. AND THAT HAS TO DO WITH THE
5	EPA'S ENFORCEMENT POLICY WHICH WAS ADOPTED LAST
6	YEAR, AND THE WHOLE IDEA OF SELF-AUDITS AND THE
7	CONSIDERATION GIVEN TO SELF-REPORTING OF
8	VIOLATIONS.
9	I DIDN'T BRING A COPY OF THAT POLICY
10	ALONG. I'D BE HAPPY TO FORWARD A COPY ALONG, BUT
11	I'M SURE YOU HAVE ACCESS TO IT. BUT THAT'S THE
12	POLICY CAL/EPA ADOPTED EARLIER IN 1996, THAT
13	BASICALLY DID A WHOLE NUMBER OF THINGS, BUT SAID
14	FOR ENFORCEMENT WITHIN CAL/EPA, PRIMARILY CAL/EPA
15	ITSELF, THIS POLICY SHALL PREVAIL. IN ADOPTING
16	THAT POLICY, THEY ENCOURAGED ALL OF THE CAL/EPA
17	MEMBER AGENCIES TO ADOPT SIMILAR POLICIES OR
18	REGULATIONS THAT ARE CONSISTENT WITH THE CAL/EPA
19	POLICY BECAUSE THE CAL/EPA POLICY ONLY PERTAINS
TO	
20	ENFORCEMENT ACTIONS THAT CAL/EPA ITSELF DOES.
AND	
21	AS YOU ARE PROBABLY AWARE WITHIN OVERALL CAL/EPA,
22	THE AMOUNT THAT CAL/EPA DOES IS SOMEWHAT LIMITED,
23	AND TO ACTUALLY IMPLEMENT THAT ENFORCEMENT POLICY

24 REQUIRES ALL THE MEMBER DEPARTMENTS AND BOARDS TO SIMILARLY ADOPT THAT ENFORCEMENT POLICY AND WORK

1	IT INTO ITS OWN ENFORCEMENT FRAMEWORK.
2	THAT POLICY IS REALLY AN IMPORTANT
3	ONE, CERTAINLY FROM OUR PERSPECTIVE, WE THINK THE
4	ENTIRE SOLID WASTE INDUSTRY, BECAUSE IT GIVES
5	CREDENCE TO SELF- REPORTING AND THE CREDIT YOU
GET	
6	FOR SELF-REPORTING, IF YOU DO COME ACROSS
THROUGH	
7	AN INTERNAL AUDIT PROCESS A VIOLATION, IN FACT,
UP	
8	TO 80- OR 85-PERCENT PENALTY MITIGATION IS
9	AVAILABLE IF THERE'S A NUMBER OF SIX OR SEVEN
10	DIFFERENT ITEMS ARE ADDRESSED THROUGH THAT
11	SELF-REPORTING.
12	FOR EXAMPLE, IF YOU ARE
13	SELF-REPORTING VIOLATION, IF YOU HAVE AN
ONGOING	
14	AND EFFECTIVE PROGRAM TO SELF-AUDIT YOUR
15	OPERATIONS TO DISCOVER INTERNALLY VIOLATIONS,
YOU	
16	REPORT THOSE QUICKLY, YOU HAVE PROGRAMS FOR
17	POLLUTION PREVENTION AND WASTE REDUCTION
PROGRAMS,	
18	ALL OF THESE BUILT INTO THESE, ALL THESE CAN
LEAD	

19 UP TO ALMOST A HUNDRED PERCENT, NOT QUITE A

20 HUNDRED PERCENT PENALTY MITIGATION.

21 WE WOULD REALLY ENCOURAGE THE

BOARD

22 AND THE LEA SYSTEM TO EMBRACE THIS KIND OF

PROCESS

23 THAT GIVES PEOPLE CREDIT AND BENEFIT FOR

DETECTING

24 THEIR OWN VIOLATIONS, REPORTING THEM TO THE

LEA'S,

25 REPORTING TO THE BOARD, BUT THEN NOT GETTING

1	SLAMMED ON THE OTHER SIDE WITH HUGE VIOLATIONS.
2	AND YOU TRY TO GET A WHOLE NEW FRAMEWORK OF HOW
3	SURVEILLANCE AND ENFORCEMENT CAN BE CONDUCTED.
4	AND THIS IS CLEARLY THE DIRECTION, I THINK, THAT
5	CAL/EPA WANTS ALL THE BOARDS AND MEMBER AGENCIES
6	TO PROCEED. IT CERTAINLY HAS GONE AHEAD AND
7	ADOPTED ITS OWN POLICY IN THIS REGARD.
8	AND SO I WOULD ENCOURAGE YOU TO TAKE
9	A VERY CLOSE LOOK AT THAT POLICY AND SEE HOW
10	ELEMENTS OF THAT CAN BE INCORPORATED INTO ANY
11	GUIDANCE YOU GIVE OUT TO THE LEA'S OR TO YOUR OWN
12	STAFF IN HOW TO CONDUCT SURVEILLANCE AND
13	ENFORCEMENT OPERATIONS, AND I THINK THIS WOULD BE
14	THE PLACE TO START. THANK YOU.
15	CHAIRMAN FRAZEE: IS THERE ANYONE ELSE
16	WHO WISHED TO SPEAK ON THIS ITEM? IF NOT, THEN
17	YOUR RECOMMENDATION IS THAT WE NOT TAKE STAFF
18	RECOMMENDATION.
19	MEMBER RELIS: NOT ADOPT IT TODAY. MY
20	RECOMMENDATION WOULD BE I WOULD LIKE I WILL
21	SUBMIT MY REMARKS. IF WE COULD GET SOME
RESPONSE	
22	TO THEM AND PUT THIS CALENDAR IT FOR NEXT
MONTH	

23 AND CIRCULATE. I KNOW IT'S BEEN CIRCULATED

24 PUBLICLY, BUT CONTINUE TO SOLICIT PUBLIC

COMMENT.

MR. CHANDLER: WE'LL DO THAT. THAT'S

1	FINE.
2	CHAIRMAN FRAZEE: YOU THINK THERE'S ANY
3	ACTION? THERE'S CONSENSUS ON THAT. NO NEED TO
4	TAKE A VOTE ON THIS ITEM.
5	MR. WILLMAN: SO BRING IT BACK NEXT
6	MONTH? IS THAT THE EXPECTATION?
7	CHAIRMAN FRAZEE: THANKS VERY MUCH. NOW,
8	OUR FINAL ITEM, ITEM 15, IS THE CONSIDERATION OF
9	STAFF RECOMMENDATIONS FOR REVISION OF THE PROPOSED
10	REGULATIONS FOR NONHAZARDOUS ASH OPERATIONS AND
11	FACILITIES AND APPROVAL TO NOTICE A 15-DAY COMMENT
12	PERIOD FOR THOSE REVISIONS.
13	WE HAVE SEVERAL INDIVIDUALS WHO WISH
14	TO COMMENT ON THIS ITEM. I THINK IT MIGHT BE
15	HELPFUL IN WHERE WE'RE GOING WITH THIS TIMEWISE TO
16	PERHAPS CLEAR UP A FEW THINGS HERE FIRST OF ALL
17	BEFORE THEY SPEAK, AND THEN THEY'LL HAVE AN
18	OPPORTUNITY TO RESPOND IN THAT CONTEXT.
19	I THINK IT'S BEEN STATED EARLIER
20	THAT WE HAVE HAD A REQUEST WELL, I THINK IT
21	MIGHT BE APPROPRIATE TO GO TO MR. CHANDLER FIRST
22	AND GET A REPORT ON THE MEETING WITH CDFA THAT WAS
23	HELD AT THE STAFF LEVEL ON THEIR PARTICIPATION ON
24 25	THIS ISSUE.  MR. CHANDLER: CERTAINLY. THANK YOU, MR.

1	FRAZEE AND MEMBERS. AGAIN, YES, YOU ARE CORRECT.
2	FOR SOME CONTEXT, IF YOU RECALL, LAST MONTH WE DID
3	HAVE BEFORE YOU A RECOMMENDATION FOR FROM STAFF
4	TO MOVE THE REGULATORY PACKAGE OUT FOR ANOTHER
5	COMMENT PERIOD. AND IT WAS ON THE EVE OF THAT, I
6	BELIEVE, COMMITTEE MEETING THAT WE RECEIVED A
7	LETTER FROM CDFA, AS WELL AS REPRESENTATIVES FROM
8	CDFA THAT PARTICIPATED IN THAT COMMITTEE MEETING,
9	INDICATING THAT THEY FELT THEY HAD SOME AREAS OF
10	INTEREST AND WANTING TO HAVE US WORK WITH THEM AS
11	IT DEALT WITH THE LAND APPLICATION OF ASH. YOU
12	DIRECTED ME TO MEET WITH THE UNDERSECRETARY, MR.
13	A. J. YATES.
14	STAFF COUNSEL, ELLIOT BLOCK, AND
15	MYSELF DID HAVE THAT MEETING WITH REPRESENTATIVES
16	FROM CDFA ON DECEMBER 17TH. WHILE MR. YATES WAS
17	NOT PRESENT, NITA VALE AND OTHER SENIOR MEMBERS
18	FROM CDFA WERE PRESENT AS WELL AS A NUMBER OF
19	MEMBERS FROM THEIR LEGAL DEPARTMENT. AND IT WAS
20	AN INTERESTING AND FRUITFUL MEETING.
21	THEY CLEARLY INDICATED IN THE
22	MEETING THAT THEY FELT THE PHRASE THAT WAS USED

OVER AND OVER BY THEIR COUNSEL WAS "OCCUPY THE

FIELD, " WHICH WAS DEFINED TO BE FEEL THEY HAVE

REGULATORY AND STATUTORY AUTHORITY TO SET THE

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STANDARDS, IF YOU WILL, FOR LAND APPLICATION OF
ASH IN THIS AREA AND WERE SOMEWHAT CONCERNED THAT
PERHAPS WE WERE TREADING INTO AN AREA THAT, A, WAS
NOT WITHIN OUR STATUTORY AUTHORITY AND PERHAPS WAS
NOT GROUNDED IN GOOD SCIENCE, THAT SCIENCE THAT
THEY FEEL IS IN THEIR MIND PERHAPS STILL WITH SOME
GAPS.

WE DISCUSSED POTENTIAL REGULATORY

OVERLAP, AREAS OF CONCERN THAT BOTH AGENCIES HAD

REGARDING PUBLIC HEALTH AND SAFETY. AND THEY

ASKED ME WHAT I SAW AS THE OUTCOME FOR A POTENTIAL

DELAY, IF YOU WILL, IN SEEING THESE REGULATIONS GO

FORWARD. I INDICATED THAT I COULD NOT AT MY LEVEL

START OR STOP THE REGULATORY PROCESS; BUT IF THEY

WISHED TO EXPRESS SOME CONCERNS ALONG THOSE LINES,

THEY NEEDED TO COMMUNICATE THOSE IN WRITING TO THE

CHAIR OF THE COMMITTEE AND C.C. THE OTHER MEMBERS

OF THE COMMITTEE, WHICH YOU'RE IN RECEIPT OF A

DECEMBER 20TH LETTER, AS YOU KNOW, FROM MR. YATES

ASKING FOR SOME MORE CONSIDERATION ON THIS TIME

AND REALLY SOME TIME FOR THE TWO RESPECTIVE STAFFS

TO GET TOGETHER.

MS. CURRIE'S COMMENTS EARLIER IN THE
AFTERNOON, I THINK, ARE GERMANE IN THAT I GOT INTO
THE ISSUE OF, YOU KNOW, THIS ISN'T THE AREA OF

LAND APPLICATION THAT YOU ARE GOING TO BE SEEING
THE BOARD DELVE INTO. WE HAVE AREAS SUCH AS
GREASE TRAP PUMPINGS, CERTAINLY ASH BIOSOLIDS, AND
THE LIKE ARE ALL AREAS THAT THE BOARD HAVE ON THE
DOCKET TO TAKE UP AND TO PROVIDE THAT REGULATORY
DEFINITION AS TO WHAT CONSTITUTES DISPOSAL, WHAT
CONSTITUTES BENEFICIAL USE, AND WHERE THEY SHOULD
BE SLOTTED IN OUR REGULATORY STRUCTURE. SO I
ADVISED THEM THAT THE ISSUE WAS, FRANKLY, MUCH
LARGER THAN JUST THE ASH ISSUE.

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I ALSO INDICATED THAT WE SEE THIS AS ONE OF OUR PRIMARY CHARGES, AND WE WANT TO MOVE FORWARD EXPEDITIOUSLY ALONG THE SCHEDULE THAT WE HAVE BEEN FOLLOWING AND THAT I, FOR ONE, WOULD NOT WANT TO SEE THE 90 DAYS TO BE JUST A REVIEW PERIOD BY CDFA THAT THEN LEADS INTO A PROTRACTED SCHEDULE FOR DEALING WITH ALL THESE LAND APPLICATIONS, BUT PUT FORWARD THE CONCEPT.

I CAN ONLY SAY I'VE HAD SOME

PRELIMINARY DISCUSSIONS, WITH CHARLES WHITE BEING

ONE, ON WHETHER DURING THIS NEXT 90 DAYS WHETHER

WE COULD LOOK AT SOMEHOW BIFURCATING THESE

REGULATIONS SUCH THAT WE COULD MOVE FORWARD WITH

THOSE ELEMENTS OF THE REGULATORY PACKAGE THAT DEAL
WITH THE LAND DISPOSAL ASPECTS WHILE CDFA APPEARS

1 TO WANT TO THEN WEIGH IN ON THE LAND APPLICATION. 2 THE DIFFICULTY WITH THAT IS WHERE DO YOU DRAW THE LINE AS TO WHAT BEGINS DISPOSAL AND 3 WHAT BEGINS TO CONSTITUTE BENEFICIAL USE OR LAND 4 5 APPLICATION. BUT IT MIGHT BE THAT THAT'S AN AREA THAT WE WANT TO EXPLORE IN THE COMING WEEKS AS WE 6 GET BETTER CLARITY FROM CDFA JUST EXACTLY WHAT THEIR POLICY DIRECTION IS GOING TO BE AND WHAT 8 9 SCHEDULE THEY'RE OPERATING UNDER. BUT THEY 10 CLEARLY INDICATED TO ME THAT THEY FELT THIS WAS AN AREA OF RESPONSIBILITY THAT THEY THEMSELVES HAVE 11 12 UNDER THEIR STATUTORY AUTHORITY, THAT THEY OCCUPY 13 THE FIELD, AND THAT THEY INTEND TO MOVE FORWARD ON 14 DEVELOPING SOME POLICY GUIDANCE, MOST LIKELY 15 REGULATIONS, AROUND THIS WHOLE AREA OF LAND 16 APPLICATION. 17 MY RESPONSE TO THAT WAS, GREAT.

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WISH WE HAD SEEN THIS WORK A LITTLE EARLIER, BUT
WE CERTAINLY DON'T WANT TO GET INTO THE AREA THAT
CDFA FEELS IS THEIR PURVIEW. SO I WISH I COULD
GIVE YOU A MORE DEFINITIVE SCHEDULE AND A MORE
DEFINITIVE RESPONSE. AGAIN, IT WAS A GOOD MEETING
WHERE WE OUTLINED OUR INTERESTS FROM THE BOARD'S
PERSPECTIVE, AND THEY INDICATED WHAT THEIR
CONCERNS AND INTERESTS WERE. AND I THINK WE

1	PROBABLY NEED TO NOW JUST HEAR FROM THE OTHER
2	COMMITTEE MEMBERS ON HOW YOU WISH TO DEAL WITH
THE	
3	LETTER FROM MR. YATES OF DECEMBER 20TH AND THEN
4	TALK FURTHER ABOUT WHAT IMPLICATIONS THAT HAS FOR
5	OUR OVERALL SCHEDULE.
6	BUT THAT'S ABOUT THE SUMMARY OF THE
7	MEETING AS I CAN BEST SUMMARIZE IT HERE.
8	CHAIRMAN FRAZEE: OKAY. THANK YOU. LET
9	ME INDICATE AND PERHAPS REITERATE FROM THE VERY
10	BEGINNING OF THIS ISSUE, IT HAS BEEN MY
CONTENTION	
11	THAT, BOTH FROM THE AUTHORITY SIDE OF THINGS AND
12	THE PRACTICALITY OF IT, THAT OUR ROLE IN
13	REGULATING NONHAZARDOUS ASH SHOULD AND AT THE
14	DISPOSAL THE PRODUCTION AND DISPOSAL SIDE, AND
15	I'VE BEEN RATHER VOCAL ABOUT NOT GETTING US INTO
16	AGRICULTURAL PRACTICES.
17	I GUESS WE'RE FINALLY TO THAT
POINT.	
18	AND I'VE SUGGESTED ALL ALONG THAT IF THERE IS A
19	NEED TO REGULATE AGRICULTURAL PRACTICES AS IT
20	REGARDS THIS MATERIAL, THEN CDFA IS THE
21	APPROPRIATE AGENCY TO TAKE THAT CHALLENGE AND
THAT	

22 CHARGE AND DEVELOP REGULATIONS.

FOR ONE, I WOULD BE COMFORTABLE

WITH

GOING AHEAD WITH AT THE POINT THAT WE ARE RIGHT
NOW EVEN THOUGH I STILL FEEL THAT IT GOES A

LITTLE

1	OVERBOARD OR OVER MY DIVIDING LINE ON REGULATION
2	OF BENEFICIAL USE. IT STILL GETS INTO SOME OF
3	THAT AREA. AND I APPRECIATE IT'S VERY DIFFICULT
4	TO DRAW THAT LINE WHERE BENEFICIAL USE STARTS AND
5	DISPOSAL STOPS ON THE OTHER SIDE OF IT.
6	IN THE SPIRIT OF COOPERATION,
7	HOWEVER, I'M READY TO GO ALONG WITH THE REQUEST
8	FROM BOTH AGENCY AND FROM CDFA, THAT WE NOT
9	FINALIZE THESE REGULATIONS UNTIL SUCH TIME AS
10	THEY'VE HAD AN ADEQUATE OPPORTUNITY TO REVIEW AND
11	LOOK AT THESE. I DON'T KNOW WHAT WILL BE
12	ACCOMPLISHED IN 90 DAYS. I THINK YOU INDICATED
13	THAT.
14	I THINK CDFA HAS A BIG CHALLENGE
15	AHEAD OF THEM IN THIS AREA, NOT THE LEAST OF WHICH
16	IS THE REGULATORY AUTHORITY IN THIS. THEY MAY
17	VERY WELL FIND THAT WHEN THEY GET INTO THIS, THAT
18	THEY LACK THE AUTHORITY WITHOUT ADDITIONAL
19	LEGISLATION TO REGULATE THIS. AND IT ALSO OPENS
20	UP THE PANDORA'S BOX OF EVERYTHING ELSE THAT'S
21	APPLIED TO LAND IN BENEFICIAL USE. AND THAT IS
22	GOING TO BE A BIG CHALLENGE TO THEM. AND ALONG
23	WITH THAT, THROWING IN THE BIOSOLIDS ASPECT OF IT
24 25 DOWN	WHICH HAS TO GO HAND IN HAND. I THINK ONCE YOU OPEN THAT DOOR, THEN ALL OF THOSE MUST TRAVEL

Τ	AT LEAST FROM IF IT'S GOING TO REQUIRE STATUTORY
2	CHANGE.
3	SO I CAN SEE WE LOOKED AT OUR
4	AGENDA EARLIER ON OUR SCHEDULE OF THINGS, AND I
5	CAN SEE TWO YEARS BEFORE THERE ARE FINAL
6	REGULATIONS IN THIS AREA. BUT I WOULD LIKE TO SEE
7	US WRAP UP OUR SIDE OF IT, AND I'M WILLING TO GO
8	THAT 90 DAYS. BUT WHEN I TALKED TO THE
9	UNDERSECRETARY LAST NIGHT, I MADE MY POSITION VERY
10	STRONG, THAT IF THERE IS NOT FORTHCOMING ACTION ON
11	THIS, IF WE DON'T SEE SOME PROGRESS, THAT I'M
12	READY TO PUSH FOR ADOPTING OUR SIDE OF IT AND
13	LEAVE THAT OPEN.
14	AS I POINTED OUT TO HIM, IT'S NOT AS
15	IF LEAVING THAT OPEN, WE'RE GOING TO OPEN THE
16	EXCUSE THE PHRASE FLOOD GATES OF UNREGULATED
17	ACTIVITY. IT'S ALREADY UNREGULATED ACTIVITY.
18	IT'S GOING ON IN MASSIVE AMOUNTS THROUGHOUT THE
19	AREAS WHERE THE MATERIAL IS BEING PRODUCED AND
20	BEING APPLIED. SO IT'S NOT AS IF SOMEONE IS GOING
21	TO HAVE AN OPPORTUNITY TO DO GREAT HARM TO THE
22	ENVIRONMENT BY GREATLY EXPANDING THE USE OF THIS
23	MATERIAL WHILE THAT REGULATORY LAPSE IS GOING ON.
24 25	SO AGAIN TO RESTATE, I HAVE AGREED TO GO ALONG WITH THE 90-DAY DELAY IN ACTION. I

1 GUESS LEGALLY WE CAN JUST STAY ANY ACTION ON THIS 2 FOR A PERIOD OF 90 DAYS, AND THEN STILL OPEN UP A COMMENT PERIOD EVEN THOUGH AT THE END OF THAT 3 TIME, WE MAY DECIDE NOT TO MAKE ANY FURTHER 4 5 AMENDMENTS TO THESE REGULATIONS; IS THAT CORRECT? 6 MR. CHANDLER: JUST AS WE HAVE POSTPONED PUTTING THIS CURRENT PACKAGE OUT FOR THE 15-DAY 8 COMMENT PERIOD FROM MID-DECEMBER TO NOW, WE CAN 9 CONTINUE THAT POSTPONEMENT WHILE WE CONTINUE OUR 10 DISCUSSIONS WITH CDFA, IF THAT'S THE DIRECTION OF THE COMMITTEE. AND YOU'RE RIGHT. IT COULD BE THE 11 12 SAME PACKAGE, OR IT MAY BE AN ATTEMPT TO TRY TO 13 SEPARATE OUT THE LAND APPLICATION ASPECTS OF THESE 14 DRAFT REGS AND REMAIN WITH THE PACKAGE THAT DEALS 15 ONLY WITH THE -- IF WE CAN FIND THAT LINE -- THE 16 DISPOSAL SIDE OF THE DISPOSAL OF ASH. 17 MEMBER RELIS: MR. CHAIR, I AGREE WITH YOUR COMMENTS. AND I DO BELIEVE, AS MR. CHANDLER 18 19 SUGGESTED, THAT WE OUGHT TO CONTINUE, TRY TO WRAP 20

UP THE DISPOSAL SIDE. AND THEN I WOULD SUGGEST THAT WE DIRECT A LETTER, PREPARE A LETTER THAT CAPTURES YOUR FOCUS, AND THAT IT SPEAK TO THE ISSUE OF WHERE DO WE EXPECT TO BE 90 DAYS FROM NOW, AND PERHAPS HAVE SOME REGULAR REPORTING

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BACK

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DURING THIS PERIOD BECAUSE WE ARE UNDER THE GUN

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1	KIND OF COMPLETE OUR PROCESS. WE WANT TO MAKE
2	SURE THIS IS A PRODUCTIVE 90-DAY PERIOD FOR BOTH
3	OF US, AND IT'S LEADING SOMEWHERE, AND NOT AN
4	EDDY NOT INTO AN EDDY.
5	MEMBER PENNINGTON: WELL, I CERTAINLY
6	CONCUR. I MEAN I THINK THAT IF THEY WANT US TO
7	POSTPONE IT FOR 90 DAYS, THAT'S FINE, BUT I
DON'T	
8	WANT THEM TO TRY TO POSTPONE OUR MANDATES AND
OUR	
9	RESPONSIBILITIES INFINITUM WHILE THEY FOOL
AROUND	
10	WITH THIS STUFF. SO I TOTALLY CONCUR, AND I
THINK	
11	THE IDEA OF A LETTER IS AN EXCELLENT IDEA.
12	CHAIRMAN FRAZEE: I WANTED TO GIVE
THAT	
13	CONTEXT BEFORE WE HEARD FROM MEMBERS OF THE
PUBLIC	
14	SO IT WOULD GIVE YOU AN OPPORTUNITY TO BOUNCE
OFF	
15	OF WHERE IT APPEARS THAT WE'RE GOING WITH THIS.
16	SO WITH THAT
17	LET'S TAKE A FIVE-MINUTE STRETCH
18	BREAK HERE.
19	(RECESS TAKEN.)

20	CHAIRMAN FRAZEE: MEETING WILL COME TO
21	ORDER AGAIN. AND NOW WE'RE READY TO GO AHEAD
WITH	
22	THE PUBLIC TESTIMONY ON ITEM 15, THE ASH
23	REGULATIONS. AND WE'RE GOING TO LET'S TRY
TO	
24	GET THESE IN ORDER IN WHICH WE RECEIVED THEM
HERE. 25	LET'S START WITH WILLIAM O'RULLIAN FROM KERN

1	COUNTY.
2	MR. O'RULLIAN: THANK YOU. MY NAME IS
3	WILLIAM O'RULLIAN. I'M WITH KERN COUNTY
4	ENVIRONMENTAL HEALTH SOLID WASTE PROGRAM,
5	SUPERVISOR OF THE SOLID WASTE PROGRAM. AND I
6	APPRECIATE THIS OPPORTUNITY TO ADDRESS YOUR
7	COMMITTEE, AND I ALSO APPRECIATE THE ATTENDANCE OF
8	YOUR NEW MEMBER, MR. JONES.
9	WE OUR LEA HAS BEEN AT THE
10	PREVIOUS THREE P&E MEETINGS WHERE THIS ITEM HAS
11	BEEN HEARD, AND WE CONCUR WITH THE DIRECTION
THAT	
12	IT IS GOING IN AS IT WAS JUST SPOKEN. I DO HAVE
13	SOME CONCERN WITH BELIEVING THAT CDFA IS GOING
TO	
14	BE THE SOLUTION TO ALL THE PROBLEMS THAT WE HAVE
15	WITH THIS. I DON'T HOLD OUT PERSONALLY THAT
THEY	
16	ARE GOING TO BE ABLE TO ADDRESS ALL OF THE
17	CONCERNS THAT WE HAVE RAISED IN THE PAST AS AN
18	LEA.
19	WE ARE SENSITIVE TO AGRICULTURE,
AS	
20	IS MR. CHAIRMAN. IT SHOULD BE NOTED THAT OUR
LEA	
21	INSPECTS POULTRY RANCHES, FEEDLOTS, HOG FARMS,

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22 OSTRICH FARMS, PACKING SHEDS. WE'RE WELL

23 ACQUAINTED WITH THE AGRICULTURAL INDUSTRY IN

KERN

24 COUNTY, AND WE HAVE -- OUR COUNTY RANKS VERY

HIGH

25 IN THE WORLD IN AGRICULTURAL OUTPUT.

Τ	PART OF THIS INVOLVEMENT AS AN LEA
2	GOES BACK TO THE OLD DAYS OF WHEN THE STATE
3	OPERATED UNDER THE BUREAU OF VECTOR CONTROL AND
4	SOLID WASTE MANAGEMENT. BACK IN THE '60S THIS
5	BOARD WAS A DIVISION OF THE DEPARTMENT OF HEALTH
6	SERVICES, AND AT THAT TIME INSPECTORS WENT OUT
7	ROUTINELY MAINLY LOOKING FOR VECTORS. THEY WOULD
8	GO TO LANDFILLS AND TRY AND COUNT THE NUMBER OF
9	RATS, NOT LOOK AT, SAY, GROUNDWATER CONCERNS OR
10	SOME OF THE THINGS THAT WE LOOK AT TODAY.
11	WELL, I THINK THAT OUR CONCERNS ARE
12	WELL KNOWN. I WANT TO JUST BRIEFLY GO OVER THEM.
13	ONE OF THEM IS THE ISSUE OF THE AG PROFESSIONAL.
14	WE FEEL THAT THIS REMAINS AMBIGUOUS; AND IN VIEW
15	OF THE COMMENTS MADE EARLIER TODAY WITH THE
16	DISCUSSION ON AB 1220, WE THINK THAT THIS KIND OF
17	SHOWS A DICHOTOMY IN THE THINKING OF THE BOARD
18	WHERE IN ONE WAY WE WOULD ACCEPT PROFESSIONAL
19	ENGINEERS OR CERTIFIED PROFESSIONALS IN THE
20	CONTEXT OF AB 1220 ISSUES, BUT NOT ACCEPT THEM
21	HERE IN THE CONTEXT OF LAND SPREADING. SO WE
22	BELIEVE THAT STILL THERE NEEDS TO BE PROFESSIONAL
23	QUALIFICATIONS, CERTIFIED QUALIFICATIONS IN THIS
24	AREA.

THE SECOND THING THAT I THINK IS,

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JUST TO GO VERY QUICKLY, IS STOCKPILING. WE STILL BELIEVE THAT THE REGULATIONS AS THEY EXIST DO NOT ADDRESS STOCKPILING WITH REGARD TO UNCOVERED PILES. AND WE FEEL THAT UNCOVERED PILES OF FLY ASH PRESENT PROBLEMS OF DRIFT AND WIND EXPOSURE TO WORKERS, TO PEOPLE THAT MAY LIVE OFF-SITE. BEAR IN MIND THAT MANY OF THE ORCHARDS IN OUR COUNTY ARE IN RESIDENTIAL NEIGHBORHOODS NOW AS THE URBAN SPRAWL GOES OUT. SO WE FEEL THAT THERE IS A LEGITIMATE CONCERN FOR THIS.

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IN VIEW OF THE FLOODING THAT HAS

OCCURRED, I THINK THAT FLOODING WOULD BE A GOOD

OBJECT LESSON WITH THE ISSUE OF STOCKPILING. IF

YOU HAD A BIG PILE OF FLY ASH OUT ON THE CORNER OF

A SECTION AND THAT SECTION FLOODED, WHAT THEN

WOULD OCCUR WHEN THAT MATERIAL, THAT PLUME OF

MATERIAL ENDED UP ON THE NEIGHBOR'S FIELD OR

SOMEWHERE ON OTHER PROPERTY? SO WE FEEL THAT

THERE SHOULD BE GREATER CLARIFICATION IN THE

REGULATIONS REGARDING STOCKPILING.

WE RECOGNIZE THAT STOCKPILING ON

FARMS IS A FAR LESS RESTRICTIVE REQUIREMENT THAN,

SAY, STOCKPILING AT THE POINT OF GENERATION. I

THINK THE GENERATORS RECOGNIZE THIS TOO, THAT

THERE ARE LESS STRINGENT REGULATIONS IF YOU WERE

GOING TO PUT A PILE AT THE FARM THAN, SAY, NEXT TO

THE COGEN FACILITY.

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AND SO WE ARE CONCERNED THAT, NOT IN THE INTEREST OF GOOD FARMING PRACTICES, BUT IN THE INTEREST OF MOVING MATERIAL OFF SITE, THAT THERE COULD BE ABUSE IN THIS AREA. AND THIS HAS ALREADY OCCURRED WITH, JUST AS AN EXAMPLE, THE CITY OF OXNARD. RATHER THAN GO THROUGH CEQA AND EXPAND THEIR SEWAGE TREATMENT FACILITY AND REVISE THEIR WDR'S, INSTEAD BOUGHT A FARM IN KERN COUNTY TO STOCKPILE BIOSOLIDS OR TO LAND SPREAD BIOSOLIDS. SO AS CONSTRAINTS ARE PUT IN OTHER AREAS, IT MAY END UP OUT ON THE FARM.

THE OTHER THING IS WE FEEL THAT THE REGULATIONS, ALTHOUGH THEY DO IN MANY CASES EXPRESS CONCERN OVER HEAVY METALS, WE STILL DO NOT FEEL THAT THEY HAVE RESOLVED ALL THE OTHER ISSUES WITH OTHER CONSTITUENTS OF CONCERN. AND THIS IS RAISED WHEN YOU REVIEW THE REGULATIONS OF OTHER STATE ENVIRONMENTAL PROTECTION AGENCIES WHERE THEY HAVE OTHER CONSTITUENTS SUCH AS DIOXINS, PHENOLS, CHLORIDES. AND WE KNOW FROM THESE STATES, ESPECIALLY THE STATES THAT HAVE BEEN HIGH IMPACT FLY ASH STATES FOR DECADES OR EVEN FOR OVER A HUNDRED YEARS, HAVE GOOD REASON TO PUT THESE IN

1	THE REGULATIONS. AND WE QUESTION WHY THEY MAY NOT
2	BE CONSIDERED AT THIS TIME. WE'RE NOT
3	RECOMMENDING THAT YOU PUT THEM IN, BUT WE WOULD
4	LIKE AN EXPLANATION OF WHY WHETHER OR NOT WE
5	SHOULD BE CONCERNED ABOUT DIOXIN LEVELS OR
6	PHENOLS, THOSE TYPES OF THINGS.
7	WE ALSO NOTE THAT IN REVIEWING THE

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REGULATIONS OF OTHER STATES, THEY DO ADDRESS
RECLAMATION PROJECTS IN MUCH MORE DETAIL. WHEN
THEY EXCLUDE RECLAMATION FROM PERMIT, THEY
INDICATE THAT THEY MUST MEET THE CRITERIA OF THE
BUREAU OF MINES AND RECLAMATIONS, AND THEN THEY GO
INTO SOME DETAIL ON THAT. SO WE RECOMMEND GREATER
DETAIL IF WE ARE GOING TO MAKE THAT SAME EXCLUSION
IN OUR REGULATIONS SO NO ONE WILL BE MISLED TO
BELIEVE THAT IF YOU HAVE AN OPEN PIT, IT SUDDENLY
NOW IS A RECLAMATION SITE THAT CAN ACCEPT THOSE
TYPES OF MATERIALS.

THE REGULATIONS AS THEY STAND, AND
THIS IS WHERE CDFA, I THINK, IS GOING TO HAVE A
SHORTFALL IN OUR EXPECTATIONS, THEY DO NOT ADDRESS
TRANSPORTATION OF FLY ASH. AND I KNOW IT'S BEEN
NOTED EARLIER THAT THE FLY ASH IN BIOSOLIDS ARE
APPLES AND ORANGES, BUT LET ME GIVE YOU ONE QUICK
EXAMPLE THAT HAPPENED YESTERDAY IN KERN COUNTY.

1	THE CHP CALLED OUR OFFICE AND NOTED
2	THAT A FIELD WHERE BIOSOLIDS WAS BEING LAND
3	SPREADED, THAT THE TRUCKS ENTERING THAT SITE WERE
4	TRACKING MUD ONTO THE ROADS AND IT HAD CREATED AN
5	UNSAFE CONDITION. AND WE ALSO RECEIVED THE SAME
6	COMPLAINT FROM THE PARKS AND RECREATION
7	DEPARTMENT, A RANGER THAT HAD GONE DOWN THAT SAME
8	ROAD. THE COUNTY ROADS DEPARTMENT THEN HAD TO GO
9	OUT AND BLADE THAT AREA. IT WASN'T BIOSOLIDS THAT
10	WAS BEING TRACKED ON THE ROAD; BUT BECAUSE THE
11	TRUCK TRAFFIC, YOU KNOW, 20 TRUCKS A DAY DRIVING
12	OUT ONTO A ROAD TO DO LAND SPREADING, IT CREATED A
13	SITUATION. THIS MAY BE A SITUATION THAT OUR LEA
14	OR YOUR BOARD DOES NOT WISH TO ADDRESS, BUT THERE
15	ARE SITUATIONS THAT ARE DERIVED FROM LAND
16	APPLICATION THAT CLEARLY FALL OUT OF THE
17	JURISDICTION OUTSIDE THE JURISDICTION OF, SAY,
18	AN AGRICULTURAL COMMISSIONER'S OFFICE.
19	THE OTHER THING THAT IS NOT
20	ADDRESSED ARE THE APPLICATION METHODS. I
21	MENTIONED EARLIER THAT NOW WE SEE PISTACHIO
22	ORCHARDS INTERMINGLED WITH RESIDENTIAL
23	NEIGHBORHOODS. WE FEEL THAT THE REGULATIONS
24 25	SHOULD MAKE SOME RECOMMENDATION AS TO METHODS OF OPERATION. AND THIS WOULD PREVENT COMPLAINTS,

1	CONSTITUENT COMPLAINTS, RELATED TO DRIFT SHOULD AN
2	OPERATOR GO IN AND, YOU KNOW, AERIAL SPRAY THEIR
3	ORCHARD WITH FLY ASH OR SHOULD IT BE APPLIED IN
4	SOME OTHER MANNER THAT WOULD CREATE DRIFT. AND
5	THE HAZARDS TO FLY ASH OR CERTAIN TYPES OF ASH,
6	NONHAZARDOUS ASH, WE HAVE INDICATED IN THE PAST
7	THEY ARE IT'S EXTREMELY CAUSTIC, FINALLY
8	DIVIDED MATERIAL THAT IS SUBJECT TO AIRBORNE
9	DISPERSION.
10	THE OTHER THING IN THE REGULATIONS
11	ARE THE SECTION THAT DEALS WITH OPERATING
12	STANDARDS. WE QUESTION WHETHER THESE APPLY TO ALL
13	SITES. AS WE READ THE REGULATIONS, IT WOULD
14	APPEAR THAT THE OPERATIONS STANDARDS LISTED IN THE
15	REGS WOULD APPLY TO ALL SITES, BUT THE REGULATIONS
16	DO NOT PROSCRIBE PENALTIES OR FINES IF THESE
17	STANDARDS ARE NOT MET. AND IT CREATES A PROBLEM
18	ESPECIALLY WITH NONPERMITTED SITES. IF THESE ARE
19	EXCLUDED SITES, BUT THEY'RE STILL SUBJECT TO
20	OPERATING STANDARDS, HOW WILL LEA'S ENFORCE
21	NONPERMITTED SITES?
22	NORMALLY WITH PERMITS, EVEN WITH A
23	NOTIFICATION PERMIT, AT LEAST WE WOULD HAVE THE
24 25	PERMIT REVOCATION PROCESS AS LEVERAGE TO GET SOMEBODY TO COMPLY.

1	THE OTHER THING THAT WE THINK NOW IN
2	RETROSPECT AND I HATE TO BRING THIS UP BUT
3	SOMETIMES I WONDER IF 18215 IN TITLE 14 DOESN'T
4	BETTER SERVE OUR NEEDS THAN TRYING TO DEVELOP A
5	TIER FOR FLY ASH. 18215, THE EXEMPTION CRITERIA
6	THAT CONTAINS SUCH THINGS AS BIOSOLIDS AND ASH,
7	GIVES FLEXIBILITY TO LOCAL AGENCIES TO MAKE A
8	FINDING AND THEN CARRY THAT THROUGH A PUBLIC
9	REVIEW PROCESS, PUBLIC NOTIFICATION.
10	THIS WOULD GIVE PLACES LIKE SHASTA
11	COUNTY FLEXIBILITY TO DO WHAT THEY WANT TO DO WITH
12	FLY ASH AND GIVE KERN COUNTY THE ABILITY TO GO
13	FORWARD IF WE CHOOSE TO GO THE EXEMPTION ROUTE AND
14	EXEMPT THOSE SITES. AND WE WOULD BE SATISFIED
15	WITH THAT BECAUSE THEN WE WOULD HAVE DISCLOSURE
16	AND THE ABILITY TO GO OUT ON A REASONABLE BASIS TO
17	LOOK AT THESE SITES AS THEY AFFECT US.
18	SO IN CONCLUSION, WE DO WANT TO
19	EMPHASIZE THAT WE FEEL THAT THE BOARD NEEDS
TO	
20	RECOGNIZE THE CONCERNS THAT HAVE BEEN RAISED
ВУ	
21	THE FARM BUREAUS, BY THE WATER BOARDS, AND
LEA'S,	
22	CDFA CONCERNS, AND TAKE THESE CONCERNS TO

23 SERIOUSLY -- ONE THING THAT I WOULD LIKE TO

BRING

24 UP ALSO IS I MENTIONED EARLIER ABOUT THE 25 COMPARISON OF OTHER STATES. IF WE ARE

POISED TO

1	EXCLUDE ALL OF THESE OPERATIONS, LAND
2	SPREADING-TYPE OPERATIONS, FROM PERMIT, THEN
3	CALIFORNIA PLACES ITSELF AS A STATE OF LESS
4	RESTRICTION THAN OTHER STATES THAT MIGHT GENERATE
5	LARGE VOLUMES OF FLY ASH OR NONHAZARDOUS ASH. AND
6	WE COULD BE THEN A RECIPIENT OF THIS MATERIAL JUST
7	THROUGH THE PASSAGE OF THESE REGULATIONS AS THEY
8	NOW STAND. SO I THINK WE SHOULD CONSIDER THIS,
9	ESPECIALLY WHEN YOU CONSIDER WHAT HAS HAPPENED
10	WITH TIRES.
11	WE TALKED ABOUT THAT EARLIER, THE
12	COSTLY REMOVAL OF TIRE PILES. THESE HAPPENED
13	WHEN AT A TIME WHEN YOU COULD SAY THAT TIRE
14	OPERATIONS WERE EXCLUDED FROM PERMIT. PEOPLE
15	STOCKPILED TO THEIR HEART'S CONTENT, AND NOW WE
16	ARE PAYING A GREAT PRICE FOR THIS. THE TAXPAYERS
17	ARE PAYING THIS PRICE, AND THE NUISANCE FACTOR
18	THAT'S GENERATED IN LOCAL JURISDICTIONS ALSO.
AND	
19	IT'S MUCH HARDER AFTER THE FACT TO GO CLEAN UP
20	THESE THINGS. IT'S MUCH MORE EXPENSIVE THAN IF
WE	
21	SET MINIMUM STANDARDS AND TRY AND OPERATE WITH
22	SOMETHING REASONABLE THAT BOTH INDUSTRY AND THE
23	REGULATORY COMMUNITY CAN AGREE TO.

24 AND I KNOW THAT IN THIS CLIMATE 25 TODAY THAT REGULATIONS HAVE A BAD WORD, BUT I WANT

1	TO SAY THAT IN A GIVE AN EXAMPLE OF REFUSE
2	FRANCHISES IN KERN COUNTY. THERE WAS A TIME WHEN
3	THERE WERE NO REGULATIONS FOR REFUSE FRANCHISES
4	FOR REFUSE TRUCKS AND REMOVAL. WHEN THOSE WERE
5	PUT IN PLACE OVER 25 YEARS AGO, THE WELL-REGULATED
6	PICKUP OF TRASH CREATED BETTER SERVICE. THERE
7	WERE LESS CHARLATANS OR SCAM OPERATIONS THAT
8	OCCURRED AFTER THAT, AND THE OPERATORS THAT CAME
9	TO FORE AND MET THE MINIMUM QUALIFICATIONS HAVE
10	PROVIDED FOR KERN COUNTY ALMOST NEARLY TROUBLE
11	FREE SERVICE AND A VERY, VERY MINIMUM OF
12	COMPLAINTS.
13	AND SO I HOPE THAT WE DON'T SKIRT
14	THE ISSUE OF REGULATION WITH FLY ASH IN THIS SAME
15	VIEW, THAT WE I THINK THE THINGS THAT WE HAVE
16	RECOMMENDED, SUCH AS ADOPTING A MANUAL OF GOOD
17	PRACTICE OR AT LEAST HAVING NOTIFICATION OF LEA'S
18	WHEN THESE SITES ARE BEING PROMOTED, WHICH THE
19	REGULATIONS DO NOT ALLOW AT THIS POINT, THAT THESE
20	ARE REASONABLE THINGS AND THEY'RE NOT GOING TO
21	CREATE AN ONEROUS CLIMATE FOR INDUSTRY TO OPERATE
22	AS THEY ARE OPERATING TODAY.
23	WHAT IS SUGGESTED THROUGH THE
24	NOTIFICATION TIER IS NOT SOMETHING THAT WILL

PREVENT FLY ASH FROM BEING USED BY FARMERS

25

1	THROUGHOUT THE STATE. JUST AS BIOSOLIDS PRESENTLY
2	UNDER SIMILAR CIRCUMSTANCES ARE USED TO GREAT
3	EXTENT IN OUR COUNTY UNDER AN UNDER A
4	NOTIFICATION-TYPE PERMIT THAT WE ISSUE ON THE
5	LOCAL LEVEL, IT HAS NOT DETERRED. IT HAS ACTUALLY
6	ENCOURAGED BECAUSE NOW IT SEPARATES THOSE WHO ARE
7	ABLE TO DO IT FROM THOSE WHO ARE JUST KIND OF PIPE
8	DREAMING ABOUT IT.
9	ANYWAY, I APPRECIATE THIS
10	OPPORTUNITY AND YOUR TIME AND INDULGENCE IN
11	HEARING THIS OUT. WE RECOMMEND THAT THE BOARD GO
12	FORTH WITH THE 90-DAY REVIEW PERIOD, AND THAT WILL
13	ALLOW SOME OF THESE OVERLAPPING ISSUES WITH CDFA
14	TO BE RESOLVED BEFORE WE END UP ADOPTING
15	REGULATIONS THAT HAVE TO BE CHANGED IN THE FUTURE
16	ANYWAY. THANK YOU.
17	CHAIRMAN FRAZEE: THANK YOU. NOW CHARLES
18	EGIGIAN-NICHOLS REPRESENTING CITY OF PALO ALTO.
19	MR. EGIGIAN-NICHOLS: THANK YOU, BOARD
20	MEMBERS, FOR THE OPPORTUNITY TO ADDRESS YOU TODAY.
21	I AM REPRESENTING THE CITY OF PALO ALTO AND ITS
22	WASTEWATER TREATMENT DIVISION. THE CITY DAILY
23	PROCESSES MANY MILLIONS OF GALLONS OF SEWAGE. AND
24 25	AS A RESULT, THROUGH THEIR MULTIPLE HEARTH INCINERATOR, GENERATES ABOUT THREE TONS PER DAY OF

1	NONHAZARDOUS ASH.
2	FOR MANY YEARS THE CITY HAS RECYCLED
3	ITS ASH IN A NUMBER OF WAYS. MOST RECENTLY, OVER
4	THE PAST SEVERAL YEARS, THAT'S BEEN ACCOMPLISHED
5	THROUGH LAND APPLICATION TO AGRICULTURAL LANDS AS
6	A FERTILIZER WITH ITS ASH HAVING A SIGNIFICANT
7	PHOSPHORUS VALUE. THE CITY'S ASH IS REGULARLY AND
8	ROUTINELY MONITORED AND CERTIFIED AS NONHAZARDOUS.
9	WITH RESPECT TO THE REGULATIONS,
10	FIRST, THE CITY OF PALO ALTO SUPPORTS THESE DRAFT
11	REGULATIONS AS FORMULATED AND ALSO THE
12	ADMINISTRATIVE PROCESS THAT'S BEING USED BY THE
13	WASTE BOARD. FURTHER, THE CITY SUPPORTS THE
14	BENEFICIAL USE OF ASH MATERIALS WHERE APPROPRIATE
15	IN CONDITIONS WHERE IT PROTECTS PUBLIC HEALTH AND
16	THE ENVIRONMENT, AS WELL AS BEING ENVIRONMENTALLY
17	SOUND.
18	LASTLY, THE CITY EXPRESSES ITS
19	CONCERN ABOUT THE COMMENTS AND PROPOSALS SUPPLIED
20	BY CDFA REGARDING THE ROLES AND RESPONSIBILITIES

BY CDFA REGARDING THE ROLES AND RESPONSIBILITIES IN THE ASH LAND APPLICATION IN RELATIONSHIP 22 BETWEEN CDFA AND THE INTEGRATED WASTE MANAGEMENT BOARD. THE CITY SUPPORTS THE CLEAR SEPARATION OF THE REGULATORY RESPONSIBILITIES BETWEEN THOSE TWO AGENCIES.

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1	THE CITY IS VERY CONCERNED THAT IN
2	THIS PROPOSAL OF 90-DAY, THAT YOU, THE INTEGRATED
3	BOARD, CLEARLY AND IMMEDIATELY CLARIFY WHAT THE
4	SCOPE IS OF THE ACHIEVEMENT FOR THIS 90-DAY
5	PERIOD, AGAIN, EMPHASIZING YOUR THOUGHTS AND
6	COMMENTS ABOUT NOT ALLOWING IT TO PERHAPS JUST
7	DITHER ALONG.
8	WE OBSERVE ALSO THAT IF CDFA
9	BELIEVES IT'S NECESSARY TO PERFORM A REGULATORY
10	RISK ANALYSIS AND A REGULATION FOR THE PURPOSES OF
11	AGRICULTURAL LAND APPLICATION OF ASH, THE CITY OF
12	PALO ALTO FULLY SUPPORTS THAT ACTION ON THE PART
13	OF CDFA. IN FACT, THE CITY OF PALO ALTO WOULD
14	VERY MUCH LIKE TO PARTICIPATE AND ASSIST CDFA IN
15	THAT ACTION.
16	IN CLOSING, THE CITY SUPPORTS THE
17	DRAFT REGULATION FOR NONHAZARDOUS ASH AS PROPOSED
18	BY THE BOARD AND RECOMMENDS THAT THE BOARD MOVE
19	FORWARD EXPEDITIOUSLY AND PERHAPS WITHOUT A 90-DAY
20	DELAY TO ADOPT THE REGULATIONS. THANK YOU. THAT
21	CONCLUDES MY TESTIMONY.
22	CHAIRMAN FRAZEE: THANK YOU. NOW DR.
23	MEYER HAS WAITED PATIENTLY ALL DAY.
24 25	DR. MEYER: THANK YOU AGAIN FOR THE OPPORTUNITY TO BE HERE WITH YOU. I GUESS I VIEW

THIS SUBJECT, AS HAS BEEN EXPRESSED PERHAPS MOST
CLEARLY BY RALPH CHANDLER, WHO WAS ABLE TO TELL US
A LITTLE BIT ABOUT THE CDFA DISCUSSIONS. I GUESS
ALL IN ALL I'VE BEEN CONCERNED ABOUT THE ROLE OF
THE TWO AGENCIES AND WHERE YOU DEFINE WHERE FLY
ASH FITS IN ONE CATEGORY AND WHEN IT DOESN'T FIT
IN THE OR IT FITS IN THE OTHER CATEGORY. AND I
GUESS ONE OF THE MAJOR ROLES THAT I THINK THE
DELINEATION OF THE METALS AND ELEMENTS LIMITS HAS
AS A ROLE IN THAT IS YOU WOULD BEGIN TO DEFINE
WHAT RATES OF METALS OR ELEMENTS YOU ARE APPLYING
AT NONAGRICULTURAL RATES.

AND I THINK THAT BEGINS TO DEFINE A DISPOSAL PROGRAM WHERE YOU ARE DISPOSING OF WASTE VERSUS WHEN YOU ARE GETTING AN AGRICULTURAL BENEFIT. AND I THINK THE 503 REGULATIONS GO A LONG WAY TO DO THAT EXCEPT FOR THE FACT THAT IN THE CASE OF MOLYBDENUM AND SELENIUM WHERE WE HAVE MANY HIGH SOILS, PARTICULARLY IN THE SAN JOAQUIN VALLEY, ALREADY POSSESSING LARGE QUANTITIES OF MOLYBDENUM, THAT WE SOON, ALMOST IF ANY APPLICATION IS MADE, WE DETERIORATE AND WE GO MORE INTO THE NONBENEFICIAL IF ANY APPLICATION IS MADE. SO THE MINIMUMS THAT I HAVE SUGGESTED SHOULD PREVAIL, I THINK, IN A LOT OF THOSE CASES AND

1	THROUGHOUT CALIFORNIA BOTH FOR SELENIUM AND
2	MOLYBDENUM.
3	AS IT IS, UNDER THE CURRENT 503, WE
4	ARE PROBABLY OPERATING AT ABOUT A 200 TIMES, AN
5	EXTREMELY HIGH POTENTIAL RATE OF APPLICATION.
6	THAT WOULD GENERATE TOXIC CONCENTRATIONS FOR
7	ANIMAL, BOTH DOMESTIC AS WELL AS WILDLIFE, WHO
8	FEED ON A LOT OF THE FIELDS THAT AGRICULTURALISTS
9	HAVE AND WOULD APPLY THIS MATERIAL TO AND THE SAME
10	WOULD BE TRUE FOR MOLYBDENUM.
11	AS LOW AS FIVE TON RATE OF THE
12	PROPOSED 75 PPM CONCENTRATION COULD GENERATE PLANT
13	MATERIAL THAT WOULD BE TOXIC FOR BOTH ANIMALS,
14	DOMESTIC AS WELL AS WILDLIFE, AND WOULD PRESENT IF
15	NOT KILL THOSE ANIMALS. SO I THINK WE'RE TRYING
16	TO DEFINE, AT LEAST I AM, IN PROPOSING THE LEVELS
17	FOR THIS SELENIUM AND MOLYBDENUM WHERE YOU HAVE
18	BENEFICIAL VERSUS WHERE YOU HAVE NONBENEFICIAL.
19	I THINK THOSE REPRESENT SOME
20	CONCERNS. AND ALONG THAT LINE, THERE IS A PEER
21	REVIEW PROCESS THAT WILL RECEIVE COMMENTS UNTIL
22	THE END OF THIS MONTH. AND THEN THERE WILL BE
23	NEED TO BE SOME TIME GIVEN TO RESPOND OR DEVELOP
A	

24 RESPONSE TO ALL OF THOSE COMMENTS THAT ARE

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25 GENERATED, AND THAT SEEMS TO COINCIDE PRETTY MUCH,

1	I THINK, WITH MAYBE A 90-DAY PERIOD THAT IS BEING
2	DISCUSSED AS FAR AS CDFA TIMING IS CONCERNED.
3	THE OTHER CONCERN THAT I DO HAVE IS
4	THE DEFINITION OF THE AGRICULTURAL PROFESSIONAL.
5	AND I AGREE WITH BILL FROM KERN COUNTY, THAT IN
6	MANY OTHER SITUATIONS WE HAVE A CERTIFIED
7	INDIVIDUAL, AND IT SEEMS ONLY NECESSARY TO CARRY
8	THAT THROUGH IN THIS PARTICULAR AREA.
9	SO I JUST WANTED TO EXPRESS THOSE
10	PARTICULAR COMMENTS AND OFFER GUIDANCE IN TERMS OF
11	DEFINING THE MATERIALS AS ASH IN TERMS OF WHEN
12	THEY CEASE TO BECOME A BENEFICIAL MATERIAL FOR
13	AGRICULTURAL PURPOSES AND WHEN THEY ARE CLEARLY IN
14	THE DISPOSAL ARENA. AND THANK YOU VERY MUCH.
15	MEMBER RELIS: MR. CHAIR, WHILE YOU'RE
16	THERE, DR. MEYER, COUPLE OF THOUGHTS. ONE, WHAT
17	IS THE LIABILITY THIS IS PERHAPS DIRECTED TO
18	OUR STAFF IF LAND APPLICATION OCCURS, AND AS
19	DR. MEYER SUGGESTS, IF YOU WERE APPLYING
SELENIUM,	
20	RATES OF SELENIUM WERE INCREASED TO A TOXIC
LEVEL	

- ON A PARCEL OF LAND THAT WAS USED AGRICULTURALLY,
- 22 WHAT IS THE LIABILITY LOOP THERE IN TERMS OF

FOR

23	THE GENERATOR	END USER?	IS THERE A LIABILITY
24	THERE WHEN A M	MATERIAL IS T	TOXIC?
25	MR. C	CHANDLER: YO	OU MEAN THAT'S BEEN

1	REPRESENTED AS BEING NONHAZARDOUS?
2	MEMBER RELIS: YES, BUT BECAUSE OF ITS
3	APPLICATION ON A SITE THAT'S VULNERABLE, WOULD
4	THAT BE CONSIDERED A HAZARDOUS WASTE AT THAT
5	POINT? AND WOULD THE LANDOWNER BE LIABLE FOR
6	UNDER CRCLA OR WHERE DOES THAT FIT?
7	MR. CHANDLER: I HESITATE TO VENTURE A
8	GUESS ON IT.
9	MEMBER RELIS: I'M CURIOUS BECAUSE THE
10	ASSERTION IS THAT IN THIS CASE SAY, UNLIKE A
11	GREEN MATERIALS OR WHATEVER, IT MIGHT BE A
12	NUISANCE, IT MIGHT BE A LIABILITY. I DON'T
13	BELIEVE IT'S TOXIC. AND WHAT THE SUGGESTION HERE
14	IS IF YOU APPLIED IT IN CERTAIN WAYS IN CERTAIN
15	CONTEXT, IT COULD BE TOXIC TO ANIMAL AND WILDLIFE.
16	OKAY. I'LL JUST LEAVE THAT.
17	BUT OUR PEER REVIEW IS ONGOING,
18	ISN'T IT? SO THAT'S NOT GOING TO BE DETERRED BY
19	ANY ACTION.
20	MS. RICE: NO. AS DR. MEYER MENTIONED,
21	THE PUBLIC COMMENT, I BELIEVE, IS SCHEDULED TO END
22	AT THE END OF THIS MONTH, AND THEN WE'D START
23	WORKING WITH THAT COMMENT AND DETERMINING HOW TO
24 25	GET TO SOME CONSENSUS AROUND THE INPUT THAT WE RECEIVE.

1 MEMBER RELIS: OKAY. MAYBE I COULD JUST 2 PURSUE THAT SEPARATELY WITH STAFF.

2.5

MR. CHANDLER: MR. FRAZEE, IF I COULD, I
DO HAVE ONE QUESTION. DR. MEYER, YOU WERE IN THE
MEETING WITH ME WHEN WE SAT DOWN ON THE 17TH OF
LAST MONTH WITH CDFA OFFICIALS. IS IT YOUR
POSITION THAT THAT BRIGHT LINE OR THAT LINE
BETWEEN WHAT CONSTITUTES BENEFICIAL USE THAT MAY
MOVE TOWARDS LAND APPLICATION AND WHAT CONSTITUTES
DISPOSAL CAN, IN FACT, BE DEFINED SUCH THAT OUR
REGS CAN MOVE FORWARD WITH SOME REFERENCE THAT ANY
DISPOSAL OR ANY APPLICATION TO LAND SIMPLY BE DONE
IN ACCORDANCE WITH CDFA POLICY, GUIDANCE, OR
REGULATIONS? AND I WOULD ASK THAT QUESTION IN THE
CONTEXT OF KNOWING ALL OF THE OTHER INTERESTS THAT
YOU'VE BEEN INVOLVED IN MEETINGS WITH WITH RESPECT
TO HOW THEY SEE THE ISSUE.

DR. MEYER: WELL, THAT'S CERTAINLY MY
HOPE, THAT WE CAN ARRIVE AT A CLEAR DELINEATION AS
TO WHERE THE INTEGRATED WASTE MANAGEMENT BOARD
RESPONSIBILITY LIES AND WHERE CDFA RESPONSIBILITY
TAKES OVER. I THINK THAT'S THE GOAL THAT WE HAVE,
AND I THINK THAT'S, WITH DISCUSSIONS THAT I'VE HAD
WITH VARIOUS MEMBERS FROM CDFA, I THINK THAT'S
THEIR GOAL ALSO. THEY WANT TO HANDLE IT AS LONG

1	AS IT'S IN THE AGRICULTURALLY BENEFICIAL AREA. IF
2	IT CEASES TO GO OVER OR GOES OVER THAT LIMIT,
3	THEN IT CLEARLY IS THE INTEGRATED WASTE MANAGEMENT
4	BOARD'S RESPONSIBILITY. SO THEY'RE SEEKING THE
5	LINE IN A LOT OF DIFFERENT WAYS OF WHERE THAT
6	WHERE ONE BEGINS AND ONE ENDS.
7	MR. CHANDLER: THANK YOU.
8	CHAIRMAN FRAZEE: LET'S GO NEXT TO CHUCK
9	WHITE, WMX.
10	MR. WHITE: THANK YOU, MR. CHAIRMAN,
11	MEMBERS OF THE COMMITTEE. I'M ALMOST AT A LOSS TO
12	KNOW WHAT TO SAY ON THIS ISSUE. IT'S GOTTEN TO
13	THE POINT WHERE EITHER I'M REPEATING MYSELF OR
14	IT'S JUST NOT MAKING ANY SENSE ANYMORE, BUT I'LL
15	MAKE A VALIANT ATTEMPT.
16	I GUESS MY SENSE IS THERE REALLY IS
17	NOTHING WRONG IN PROCEEDING WITH THE REGULATIONS
18	THAT YOU HAVE BEFORE US. AND ECHOING BASICALLY
19	WHAT MR. FRAZEE SAID IS THAT THIS ACTIVITY IS
20	GOING ON TODAY. IT'S AN ACTIVITY TODAY THAT IS
21	REGULATED BY DEPARTMENT OF FOOD AND AGRICULTURE,
22	AND TODAY THE WASTE BOARD DOESN'T HAVE ANY
23	REGULATIONS AT ALL ON THIS ACTIVITY.
24 25	BY PROCEEDING WITH THE REVISED PACKAGE THAT YOU HAVE BEFORE YOU, AT LEAST YOU

1	WILL HAVE BEGUN TO ESTABLISH SOME MOVEMENT TOWARDS
2	THIS BRIGHT LINE, AND IT WILL BE A POSITIVE STEP
3	IN THE RIGHT DIRECTION. BY DOING NOTHING, ALL YOU
4	ARE DOING IS MAINTAINING THE STATUS QUO, AND I
5	THINK THAT DOESN'T MAKE ANY SENSE EITHER.
6	ALTHOUGH WE DON'T WANT TO GET CAUGHT
7	IN THIS DEBATE BETWEEN TWO STATE AGENCIES, HEAVEN
8	FORBID, ON WHAT IS THE APPROPRIATE BRIGHT LINE, I
9	THINK THERE CAN BE A BRIGHT LINE. IN FACT, I
10	THINK MOST PARTIES, IF YOU LISTEN TO WHAT THEY'RE
11	SAYING, OURSELVES, DR. MEYERS, CDFA, THEY'RE ALL
12	SAYING IF IT'S A CDFA AGRICULTURAL ACTIVITY, IT'S
13	MOST APPROPRIATELY REGULATED BY CDFA. IF IT'S
14	SOMETHING THAT'S NOT THAT, THEN IT'S MORE THE
15	PURVIEW OF THIS BOARD AS A WASTE ACTIVITY. AND
16	WE'RE ALL MOVING TOWARDS THAT, I THINK, WITH FITS
17	AND STARTS AND SOME DIFFICULTY, I HAVE TO SAY.
18	BUT I JUST DON'T SEE WHAT THE ISSUE
19	IS OF DELAYING THE REGULATION PACKAGE THAT HAS
20	IN FACT, I'VE SEEN A VERSION THAT ALLISON HAS PUT
21	TOGETHER. I THINK IT'S A REASONABLE PACKAGE. I
22	THINK IT SHOULD GO OUT FOR 45-DAY PUBLIC NOTICE
TO	
23	GET FURTHER COMMENTS.
24	IF YOU TAKE A LOOK AT THE SCHEDULE

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THAT A 45-DAY PUBLIC COMMENT WOULD INVOLVE, IT

WOULD BASICALLY INVOLVE -- IT COULD TAKE ANOTHER

45 DAYS AFTER THAT. IN FACT, CDFA HAS TOLD YOU

THEY WANT YOU TO DELAY FOR 90 DAYS, BUT THEY

HAVEN'T TOLD YOU WHAT'S GOING TO HAPPEN WITHIN

THAT 90 DAYS. THERE'S NO PROMISE OF ANYTHING

BEING DELIVERED OR ANY UNDERSTANDING BEING

REACHED.

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IT SEEMS TO ME A MIDDLE GROUND WOULD BE TAKE THE PACKAGE THAT ALLISON HAS, PUT IT OUT FOR 45-DAY PUBLIC COMMENT, TALK TO THE CDFA AND SAY, "LISTEN. WE'RE WILLING TO DELAY IT ANOTHER 45 DAYS IF AT THE END OF THIS FIRST 45 DAYS, YOU GIVE US SOMETHING THAT WE CAN HANG OUR HAT ON, THAT MAKES SENSE. BUT LACKING THAT, WE CAN AT LEAST HAVE A PACKAGE THAT'S MOVING FORWARD. IT'S GOT SOME SLIGHT REVISIONS IN RESPONSE TO COMMENTS WE HAVE MADE, OTHER PEOPLE HAVE MADE, THE DIRECTION OF THE BOARD. YOU CAN BE ABLE TO MOVE IT FORWARD. IT'S GOING THROUGH THE PUBLIC POLICY FORMULATION PROCESS. IT'S GOT A LEVEL OF LEGITIMACY, BUT IT'S NOT THE FINAL PRODUCT BY ANY MEANS, AND ALLOWS SOME OF THESE OTHER EVENTS TO UNFOLD."

AND I WOULD JUST ENCOURAGE YOU TO KEEP THE PROCESS MOVING WITH THE PACKAGE THAT

1	ALLISON HAS. IT WOULD CERTAINLY BE A STEP IN THE
2	RIGHT DIRECTION. IDEALLY, I CAN SEE THE WASTE
3	BOARD'S REGULATIONS SOMEWHERE DOWN THE ROAD IN THE
4	FUTURE, I DON'T THINK IT'S GOING TO BE IN 90 DAYS
5	OR 180 DAYS, BUT SOMEWHERE, WHEN IT COMES TO THE
6	LAND APPLICATION OF ASH, SIMPLY HAVE A
7	TWO-SENTENCE REFERENCE IF IT'S WITHIN THE PROGRAM
8	ADMINISTERED BY THE DEPARTMENT OF FOOD AND
9	AGRICULTURE, IT'S A BENEFICIAL USE, IT'S NOT A
10	WASTE, IT'S OUT, IT'S EXCLUDED FROM OUR
11	CONSIDERATION. THAT'S IT. THAT'S ALL YOU ARE
12	GOING TO NEED.
13	BUT YOU ARE NOT GOING TO BE THERE IN
14	90 DAYS, SO YOU MIGHT AS WELL PROCEED WITH THIS
15	IMPROVEMENT OVER THE CURRENT SITUATION THAT DOES
16	BEGIN TO DRAW THIS BRIGHT LINE. IS IT THE BRIGHT
17	LINE WE'RE GOING TO HAVE TWO YEARS FROM NOW OR
18	THREE YEARS? I WOULDN'T PRETEND TO ARGUE THAT
19	THAT IS THE CASE, BUT IT'S A MOVEMENT IN THE
RIGHT	
20	DIRECTION. IT'S A MOVEMENT TO HELP EVERYBODY
21	FOCUS ON WHAT THE ISSUE IS AND BEGIN TO GET CDFA,
22	GIVE THEM A MESSAGE BACK, YES, WE HEARD YOU.
23	WE'RE NOT GOING TO GO TO A 15-DAY NOTICE AND
ADOPT	

THESE THINGS RIGHT AWAY. WE'RE GOING TO GO TO A 45-DAY NOTICE. WE'RE EVEN WILLING TO EXTEND IT

1 FOR ANOTHER 45 DAYS AFTERWARDS IF YOU GIVE US
2 SOMETHING WE CAN HANG OUR HAT ON OF WHAT YOU PLAN
3 ON DOING, AT LEAST A GAME PLAN OR SOMETHING THAT
4 KIND OF LAYS THIS THING OUT WITHIN 45 DAYS.

IT SEEMS TO ME THAT'S KIND OF A
MIDDLE OF THE ROAD APPROACH THAT WHILE NO ONE
WOULD THINK WOULD BE PERFECT, I THINK IT WOULD
ADDRESS THE MAJORITY OF THE PEOPLE THAT ARE
COMMENTING ON THIS PACKAGE AND WOULD STILL KEEP
THE BALL MOVING. BECAUSE, AS YOU INDICATED, IN
PREVIOUS AGENDA ITEMS, YOU'VE GOT A LOT OF STUFF
TO DO. EVERY SINGLE ISSUE IS BOLLIXED UP LIKE
THIS AND, YOU KNOW, SOMEONE COMES IN AT THE LAST
MINUTE AND SAYS WE WANT ANOTHER 90 DAYS, DO I GET
MY 90 DAYS WHEN I DON'T LIKE WHAT I SEE IN SOME
PACKAGE IN THE FUTURE? I JUST THINK WE OUGHT TO
GET THE PROCESS MOVING, GIVE CONSIDERATION TO
LEGITIMATE CONCERNS.

EVERYBODY SAYS WE WANT TO SEE CDFA
TAKE THE LEAD AND BE THE RESPONSIBLE AGENCY. WE
BELIEVE IT. DR. MEYERS BELIEVES IT. MOST OTHER
PEOPLE BELIEVE IT, THAT IF IT'S BEING BENEFICIALLY
USED, IT OUGHT TO BE WITHIN THEIR PURVIEW.

I'M NOT GOING TO SAY ANYTHING MORE ON THIS ISSUE, BUT I WOULD URGE YOU TO TRY TO KEEP

1	THE BALL ROLLING AND MOVE FORWARD. AND I THINK
2	WHAT I PROPOSED WOULD CREATE A FRAMEWORK TO ALLOW
3	SOME CLEAR UNDERSTANDING OF WHAT IS ACTUALLY GOING
4	TO BE DELIVERED BY CDFA AND OTHERS WITHIN A
5	CERTAIN SPECIFIED PERIOD OF TIME. THANKS.
6	CHAIRMAN FRAZEE: THANK YOU. NOW KATHY
7	CURRIE REPRESENTING THE BIOMASS ENERGY ALLIANCE.
8	MS. CURRIE: THANK YOU VERY MUCH. MY
9	COMMENTS ECHO TO SOME DEGREE CHUCK'S, SO I'LL TRY
10	TO KEEP THEM BRIEF. I HAVE THREE BASIC THINGS
11	THAT I'M GOING TO ADDRESS. THE FIRST IS THE DFA
12	REQUEST FOR AN EXTENSION. THE SECOND IS THE
13	POSSIBILITY OF SEVERING THESE PACKAGES INTO TWO
14	THIS ONE PACKAGE INTO TWO PACKAGES. AND THE THIRD
15	IS JUST A REAL BRIEF COMMENT IN THE PEER REVIEW
16	PROCESS.
17	ON THE DFA REQUEST, DIFFERENT
18	COMMITTEE MEMBERS, AS WELL AS COMMENTERS, HAVE
19	INDICATED THAT THIS HAS DEVELOPED INTO A REAL GRAY
20	AREA AS TO WHAT THE EXPECTATION IS OF WHAT HAPPENS
21	AT THE END OF THIS DELAY THAT'S BEEN REQUESTED.
22	FROM THE COMMENTS BY THE COMMITTEE, I HAVE THE
23	SENSE THAT YOU HAVE ALREADY AGREED OR FEEL THAT
24	YOU ARE COMMITTED TO A 90-DAY DELAY. GIVEN THAT,

I THINK IT'S VERY IMPORTANT FOR YOU TO -- THAT'S A

25

1	HUGE CONCESSION ON YOUR PART FOR YOU TO MAKE TO
2	ANOTHER AGENCY AT THE END OF A RATHER LENGTHY
3	PROCESS, AND I THINK IT'S INCUMBENT ON YOU TO TAKE
4	CONTROL BACK OVER YOUR PROCESS AND DEFINE FOR
5	YOURSELVES WHAT THE END POINT OBJECTIVE SHOULD BE.
6	I WOULD PROPOSE THAT THE END POINT
7	OBJECTIVE BE THAT YOU HAVE AT THAT 90TH DAY OR
8	GIVE OR TAKE A FINAL RULEMAKING PROPOSAL PACKAGE
9	IN FRONT OF YOU SO THAT YOU SHOULD TAKE THE 90-DAY
LO	PERIOD AND BACK UP AND SAY, "WHAT DO WE NEED TO DO
11	IN ORDER TO HAVE A FINAL PACKAGE IN FRONT OF US ON
L2	THAT DATE TO ACT ON AND FORWARD TO THE FULL BOARD
L3	FOR ACTION?"
L <b>4</b>	IN THAT REGARD, I WOULD REQUEST THAT
L5	YOU ASK STAFF TO COME BACK TO YOU IN 30 DAYS AT
L6	THE NEXT MEETING WITH A PROPOSED SCHEDULE TO
L7	ACCOMPLISH EITHER THAT OBJECTIVE OR WHATEVER
L8	OBJECTIVE YOU THINK IS APPROPRIATE SO THAT WE ALL
L9	UNDERSTAND THE TIME FRAMES THAT WE'RE WORKING
20	WITHIN AND THE OBJECTIVES THAT WE'RE WORKING
21	TOWARDS.
22	TO THAT END, I THINK THERE ARE TWO

MAJOR THINGS THAT HAVE TO BE CONSIDERED, TIME

FACTORS THAT HAVE TO BE CONSIDERED. THE FIRST

23

24

IS,

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25 LIKE I SAID, THE PUBLIC COMMENT PROCESS AND THE

1	OAL PROCESS, THAT YOU ALLOW SUFFICIENT TIME AND
2	ESTABLISH CORRECT MILE POSTS DURING THIS PROCESS
3	SO THAT THE OAL PROCESS IS COMPLETED AT THE END
OF	
4	THAT 90-DAY PERIOD.
5	THE SECOND IS THE CEQA PROCESS.
YOU	
6	WILL NEED IN FRONT OF YOU A SCHEDULE THAT SHOWS
7	THAT YOU CAN, IN FACT, COMPLY WITH THAT CEQA
8	PROCESS BY THE END OF THIS 90-DAY DELAY SO THAT
WE	
9	DON'T REACH DAY 91 AND WE STILL DON'T HAVE A
10	RULEMAKING PACKAGE.
11	AS TO MY SECOND POINT ON SEVERING
12	THIS INTO TWO PROCESSES, THERE ARE SEVERAL
13	THERE ARE MULTIPLE USES OF ASH THAT HAVE NOTHING
14	TO DO WITH THE LAND APPLICATION AND CDFA
CONCERNS.	
15	THOSE ARE SET FORTH IN THE DRAFT REGULATIONS IN
16	SECTION 17376(G)(6), 17376(M) DEFINING
17	EXCLUDING CERTAIN THINGS FROM DISPOSAL AND
18	DEFINING MANUFACTURING.
19	AND SINCE THOSE ARE RELATIVELY
20	NONCONTROVERSIAL USES, THEY DON'T INVOLVE

DEFINING

21	THIS LINE BETWEEN WHAT'S DISPOSAL AND WHAT'S NOT
22	DISPOSAL. I THINK THAT YOU SHOULD CONSIDER
23	SEVERING THE PACKAGE AND ALLOWING THOSE USES TO
GO	
24 25	FORWARD. A LOT OF OUR MEMBERS DO, IN FACT, USE THOSE USES, SNOW AND ICE CONTROL, ROAD BASE,

1	SEVERAL THINGS, THAT IT WOULD BE A BENEFIT TO US
2	IF THIS PROCESS IS GOING TO START TO GET BOGGED
3	DOWN, TO HAVE THOSE GO FORWARD AND NOT GET WRAPPED
4	UP IN THE CDFA CONCERNS. I'D LIKE TO REQUEST THAT
5	YOU HAVE STAFF COME BACK TO YOU IN 30 DAYS WITH
6	THAT PROPOSAL AND CLEARLY SEPARATING OUT THOSE TWO
7	TYPES OF USES.
8	MY THIRD POINT ON THE PEER REVIEW IS
9	REALLY VERY MINOR. IT OCCURRED TO ME AS DR. MEYER
10	WAS TALKING THAT I HOPE YOU HAVE CDFA INVOLVED IN
11	THAT PEER REVIEW PROCESS. WE CERTAINLY WOULDN'T
12	WANT TO COME TO END OF THAT AND HEAR THE SAME
13	RECEIVE A COMMENT LETTER FROM THEM SAYING THEY'RE
14	GOING TO READDRESS THE ISSUE AND REQUEST
15	ADDITIONAL DELAY.
16	SO IN SUMMARY, I JUST THINK THAT IT
17	WOULD BE INCUMBENT ON YOU, HAVING MADE THIS
18	CONCESSION, WHICH FRANKLY INVOLVES A LOT OF
19	ADDITIONAL EXPENSE FOR INDUSTRY BECAUSE WE HAVE TO
20	CONTINUE TO BE INVOLVED IN THE PROCESS, DEFINE
21	WHAT THE END POINT IS. I'D LIKE THAT END POINT
22	DEFINED AS BEING A FINAL RULEMAKING PACKAGE AND
23	DIRECT STAFF TO COME BACK TO YOU WITH A SCHEDULE
24 25 CAROLYN	ON THAT. THANKS VERY MUCH. CHAIRMAN FRAZEE: THANK YOU. NOW

1	BAKER	REPRESENTING	THE	COGENERATION	ASH
CONTITUTON					
COALITION.					

2	MS. BAKER: THANK YOU, MR. CHAIRMAN AND
3	COMMITTEE MEMBERS. I'LL BE EXTREMELY BRIEF
4	BECAUSE I DON'T WANT TO READDRESS THE SAME ISSUES
5	ALREADY RAISED BY MS. CURRIE AND MR. WHITE OTHER
6	THAN TO SAY OUR ORGANIZATION CONCURS WITH BOTH OF
7	THEIR VIEWS, WHETHER IT'S MR. WHITE'S 45-DAY
8	PUBLIC COMMENT OR MS. CURRIE'S 90 DAYS AND COME
9	BACK. I AGREE THAT IT SEEMS THAT YOU'RE INCLINED
10	TO GO AHEAD WITH THE 90 DAYS, BUT I WOULD JUST
11	LIKE TO STRESS THAT WE HAVE SOME SORT OF A
12	DEFINITE TIMETABLE FOR WHAT IS TO BE ACCOMPLISHED
13	DURING THAT PERIOD, WHETHER IT'S REPORTING BACK
OR	
14	SCHEDULED MEETINGS OR SOMETHING THAT WE ARE ALL
15	AWARE OF, KNOWLEDGEABLE ABOUT, PERIODIC REPORTS
16	BACK TO YOU, SOMETHING SO THAT WE KNOW THAT
17	SOMETHING WILL DEFINITELY BE ACCOMPLISHED DURING
18	THAT 90-DAY TIME FRAME.
19	AND THEN THE SECOND ISSUE, WE WOULD
20	ALSO AGREE REGARDING THE BIFURCATION OF DISPOSAL
21	ISSUES FROM ISSUES SUCH AS MANUFACTURING AND
OTHER	
22	NONDISPOSAL USES OF ASH. IF IT'S FEASIBLE FOR

23	THAT TO BE BIFURCATED, WE WOULD STRONGLY SUGGEST
24	THAT THAT BE DONE AND AT LEAST THAT PORTION OF IT
25	COULD GO FORWARD RATHER THAN BEING HELD UP.
OTHER	

1 THAN THAT, YOU'VE HEARD FROM US ENOUGH, SO THANK
2 YOU VERY MUCH.

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CHAIRMAN FRAZEE: AND THEN FINALLY JOHN BUCHANAN, REPRESENTING WHEELABRATOR TECHNOLOGIES.

MR. BUCHANAN: THANK YOU, CHAIRMAN FRAZEE
AND MEMBERS OF THE COMMITTEE. I WON'T REPEAT
ALSO. OBVIOUSLY WE AGREE WITH CHUCK'S COMMENTS ON
THE MOVING FORWARD WITH THE REGULATIONS. WE THINK
THE STAFF HAS DONE A GOOD JOB ON TRYING TO COME UP
WITH WORKABLE REGULATIONS THAT ALLOW BENEFICIAL
REUSE AND STILL PROVIDE A REASONABLE MARGIN OF
SAFETY TO THE ENVIRONMENT. AND WE'RE MORE THAN
WILLING TO WORK WITH CDFA. WE'VE MET WITH THEM
AND WE'VE ALWAYS STRESSED ALL ALONG WE WOULD BE
GLAD TO WORK WITH THEM, AND WE ALWAYS THOUGHT WE
WERE COMPLYING WITH CDFA RULES IN OUR ASH
APPLICATIONS.

I DID WANT TO COMMENT ON A COUPLE OF THINGS THAT THE LAST COUPLE OF MEETINGS, YOU KNOW, ONE OF THE THINGS THAT SEEMS TO HAPPEN IN ASH, YOU KNOW, THIS IS NOT SOMETHING THAT WE'RE TALKING ABOUT HOW DO WE DEAL WITH WHEN IT HAPPENS. IT'S SOMETHING THAT'S BEEN GOING ON IN CALIFORNIA AND AROUND THE COUNTRY AND AROUND THE WORLD FOR YEARS. AND AS WAS STATED BY MR. O'RULLIAN, EVEN A CENTURY

ON SOME TYPES OF ASH. AND PARTICULARLY HE LISTED SOME OTHER STATES WHERE ASH APPLICATIONS OCCUR AND THE REGULATIONS THAT OCCUR IN THOSE STATES. AND ALTHOUGH I HAVEN'T VISITED EVERY ONE OF THE STATES HE'S TALKED ABOUT, IN MY POSITION AS ENVIRONMENTAL COMPLIANCE DIRECTOR FOR WHEELABRATOR, I HAVE DONE ENVIRONMENTAL AUDITS IN PENNSYLVANIA, MAINE, AND FLORIDA AT OUR FACILITIES THERE. AND YOU KNOW, I CAN TELL YOU FIRSTHAND THAT PENNSYLVANIA, YOU KNOW, IT'S REGULATED UNDER THE DEPARTMENT OF ENVIRONMENTAL PROTECTION -- THAT'S WHAT THEY CALL THEIR CENTRALIZED AGENCY -- AND THE BUREAU OF MINING AND RECLAMATION BECAUSE ALL OF THE ASH IN PENNSYLVANIA IS USED FOR RECLAIMING OLD STRIP MINES. YOU KNOW, AND THE REGULATIONS AND THE REQUIREMENTS ON THEM ARE ACTUALLY LESS THAN WHAT ARE BEING PROPOSED HERE TODAY.

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THE DRAFT REGULATIONS WILL HAVE MORE ONEROUS REQUIREMENTS THAN WHAT HE IS STATING WE'RE IGNORING IN OTHER STATES. THE LAND RECLAMATION IN PENNSYLVANIA APPLIES ASH 80 TO A HUNDRED FEET THICK IN THESE STRIP MINES. AND U.S. EPA HAS JUST RECENTLY EVALUATED THEIR ENTIRE ASH PROGRAM AND GAVE THEM COMPLIMENTARY REMARKS ON BOTH THE REGULATORY PROCESS THEY'RE USING AND THE TYPES OF

1	APPLICATION.
2	SO YOU KNOW, IF WE ARE GOING TO TALK
3	ABOUT OTHER STATES, WE SHOULD BE REALISTIC. AND
4	MAINE IS THE SAME WAY. IT'S USED EXTENSIVELY IN
5	AGRICULTURE IN MAINE BECAUSE OF THEIR LOW PH.
6	SOILS. AND I VISITED BOTH THE PLANT AND LAND
7	APPLICATION SITES, AND IT'S VERY SIMILAR TO WHAT
8	YOU SAW YOURSELF ON YOUR TRIP TO NORTHERN
9	CALIFORNIA.
10	WE KEEP BRINGING UP OTHER ISSUES
11	WITH ASH. WE TALK ABOUT BIOSOLIDS; WE TALK ABOUT
12	TIRES; WE TALK ABOUT VERMICULTURE. AND YOU KNOW,
13	WE KEEP CHANGING THE SUBJECT; WE KEEP TALKING
14	ABOUT EVERY LITTLE CATASTROPHE THAT COULD HAPPEN.
15	WE TALK ABOUT 20 TRUCKS OF BIOSOLIDS DOWN IN KERN
16	COUNTY AND HOW ARE WE GOING TO DEAL WITH MUD ON
17	THE HIGHWAY. WELL, LET'S PUT IT IN PERSPECTIVE.
18	UP IN SHASTA COUNTY WE OPERATE THE LARGEST
BIOMASS	
19	PLANT IN THE STATE. THAT MEANS WE GENERATE
THE	
20	LARGEST AMOUNT OF FLY ASH ON EVERY SINGLE DAY
OF	
21	THE YEAR. WE GENERATE THREE TRUCKS OF FLY
ASH A	

DAY. I MEAN THE LARGEST PLANT IN THE STATE

ONLY

23 GENERATES THREE. YOU KNOW, THERE'S NOBODY IN

THIS

24 STATE THAT GENERATES 20 TRUCKS EVERY DAY

GOING OUT

TO A FARM FIELD. WE KEEP PAINTING THIS

PICTURE AS

1	IF THESE FARMS ARE GOING TO BE HANDLED LIKE A
2	TRANSFER STATION WITH 50 TO A HUNDRED TRUCKS
3	COMING IN WITH TRASH. THAT'S NOT WHAT HAPPENS.
4	YOU KNOW, IN MOST CASES YOU WILL BE LUCKY TO SEND
5	ALL THREE OF YOUR TRUCKS TO THE SAME FARMER. SOME
6	DAYS YOU DON'T EVEN GENERATE THAT.
7	WE TALKED ABOUT STOCKPILING AGAIN.
8	AND I THINK IT WAS OBVIOUS THE FIELD TRIP THAT
9	MOST OF THESE PLANTS AGAIN, I CAN'T SPEAK FOR
10	EVERY ONE OF THEM BUT MOST OF THE PLANTS
11	ALREADY HAVE PERMIT REQUIREMENTS MANDATED BY THEIR
12	AIR PERMITS, REGULATED BY THEIR AIR DISTRICTS,
13	WHICH REQUIRE COVERING OF THE TRUCKS WHEN THEY'RE
14	TRANSPORTED, WETTING OF THE MATERIAL WHEN IT'S
15	LOADED INTO THE TRUCK. SO I MEAN THERE HAVE
16	ALREADY BEEN ISSUES OF DUST ADDRESSED BY OTHER
17	AGENCIES WITHIN THE STATE.
18	THE ISSUES OF DIOXINS, PHENOLS, AND
19	WE START BRINGING IN ALL THESE OTHER THINGS TO
20	CONSIDER. IN THE WORKSHOP THAT WAS HELD, WHEN
THE	
21	ISSUE OF DIOXINS CAME UP, DR. MEYER SAID, WELL,
IN	
22	WOOD ASH YOU REALLY SHOULDN'T RUN INTO EVER A
23	PROBLEM WITH DIOXIN. DIOXIN IS ONE THAT THEY

## TEND

24	TO FINI	O IN MED	WASTE AND	IN SOME MSW	PLANTS, AND
A 25	LOT OF	IT IS D	OUE TO CHLOR	RINATED MATE	RIALS. YOU

DON'T HAVE CHLORIDE PLASTIC SITTING IN WOOD WASTE
OR IN COAL.

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AGAIN, WE'RE TOSSING OUT THESE THINGS THAT ARE NOT REAL PROBLEMS. I MEAN IT'S ALMOST ABSURD AS SAYING THAT IF WE START MIXING ASH, WE'RE GOING TO GET GUN POWDER, WHICH WAS STATED AT THE LAST MEETING. I MEAN, YOU KNOW, WE CAN MAKE UP EVERY SORT OF SCENARIO, BUT WE'VE GOT TO START DEALING WITH REALITY OUT THERE. I MEAN I THINK THE STAFF HAS WORKED VERY HARD TO TRY AND COME UP WITH WORKABLE REGULATIONS THAT PROVIDE ADEQUATE MEASURES OF SAFETY THAT PROVIDE GUIDANCE FOR THE WASTE BOARD AND FOR LEA'S. WHAT WE'RE DOING HERE IS WAY AHEAD OF MOST OTHER STATES, WHICH IS TYPICAL FOR CALIFORNIA. WE WILL HAVE PROBABLY MORE ONEROUS REGULATIONS IN EVERY CATEGORY THAN IN OTHER STATES. I HAVE YET TO GO TO A STATE THAT SAYS, "YOU GUYS ARE LACKING OUT THERE." I MEAN I'VE WORKED IN OTHER STATES TOO, AND THAT'S NEVER BEEN THE CASE.

ON THE AG PROFESSIONAL, YOU KNOW,
THE STAFF HAS TRIED TO TIGHTEN UP THE LANGUAGE.
AND I THINK, AGAIN, WE HAD THIS CONCERN THAT WAS
MADE AT THE MEETINGS THAT WE'RE GOING TO GET SOME
ILLITERATE MIGRANT WORKER TRYING QUALIFY HIMSELF

1	AS AN AG PROFESSIONAL. I THINK SOME OF THESE
2	FARMERS LIKE CHUCK CRANE, WHO YOU MET, WOULD TAKE
3	OFFENSE AT BEING CALLED THAT. I MEAN THE GUY IS
4	EXTREMELY KNOWLEDGEABLE, EXTREMELY SKILLED IN HIS
5	PROFESSION.
6	THEY'VE ADDED LANGUAGE IN THERE, I
7	THINK, WHICH DEFINES THAT THIS IS NOT YOUR AVERAGE
8	FARMER. IF IT IS A FARMER, IT'S ONE WHO HAS
9	BEEN RUNS A PRETTY MAJOR OPERATION AND HAS BEEN
10	INVOLVED IN TESTING AND INVOLVED IN ANALYSIS. AND
11	I MEAN I'M AN ENGINEER. I WORKED FOR MAJOR
12	COMPANIES AS AN ENGINEER. I DID NOT GET MY PE
13	ONLY BECAUSE COMPANIES CAN DO THEIR OWN
14	ENGINEERING WORK WITHOUT BEING A PE. IT'S IN ONLY
15	GOVERNMENT DO WE REQUIRE A PE STAMP TO DO
16	CONSTRUCTION WORK.
17	WHEN I WORKED FOR CHEVRON, THEY
18	SAID, "GREAT. WE'LL LET YOU GO BUILD ANYTHING YOU
19	WANT. \$150 MILLION PLANT, WE'RE NOT GOING TO
20	REQUIRE YOU TO BE A PE." WE CAN STICK THAT ON
21	THERE IF IT MAKES EVERYBODY FEEL WARM AND COZY,
22	BUT I THINK THE STAFF HAS TRIED TO DEFINE A LEVEL
23	OF EXPERTISE THAT WILL KEEP IT TO WHERE IT'S
BEING	

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HANDLED PROPERLY.

Please note: These transcripts are not individually reviewed and approved for accuracy.

AND LASTLY, ON THE PEER REVIEW

1	PROCESS, YOU KNOW, WHEN WE HAD DISCUSSED THIS
2	ABOUT A MONTH AND A HALF AGO, THE IDEA OF A
3	SCIENTIFIC PEER REVIEW WAS TO GO OUT TO THE
4	SCIENTIFIC COMMUNITY AND FIND PEERS OF DR. MEYER.
5	I MEAN I'M ON THE LIST TO COMMENT, AND I
6	APPRECIATE THAT. BUT EVEN THOUGH I PROBABLY HAVE
7	MORE FIRSTHAND EXPERIENCE WITH ASH AND KNOWLEDGE
8	OF IT THAN THREE-QUARTERS OF THAT LIST, I
9	PERSONALLY DON'T CONSIDER MYSELF TO BE A PEER WITH
10	DR. MEYER. I CONSIDER HIS SCIENTIFIC EXPERTISE
11	WELL ABOVE MINE IN THE ISSUE OF SELENIUM AND
12	MOLYBDENUM.
13	AND I THINK IF WE'RE GOING TO HAVE A
14	SCIENTIFIC PEER REVIEW, IT SHOULD HAVE GONE OUT TO

AND I THINK IF WE'RE GOING TO HAVE A SCIENTIFIC PEER REVIEW, IT SHOULD HAVE GONE OUT TO THE SCIENTIFIC COMMUNITY, TO UNIVERSITIES, TO THOSE AGRICULTURAL DEPARTMENTS WHERE THEY HAVE DONE ACTUAL DETAILED STUDIES OF MOLYBDENUM AND SELENIUM CONCENTRATIONS AND THE TOXICITY EFFECTS AND NOT GONE OUT FOR ESSENTIALLY ALMOST A PUBLIC COMMENT. YOU KNOW, I THINK IT DEFEATS WHAT WE'RE TRYING TO ACCOMPLISH HERE. WE'RE TRYING TO FIND OUT IF THERE'S A SCIENTIFICALLY BASED CONCERN ON THE MOLYBDENUM AND SELENIUM IN ALL SOIL TYPES REGARDLESS OF WHETHER IT BE LOW PH. SOIL IN NORTHERN CALIFORNIA, WHICH RUNS FOUR TO FIVE PH.

1	AND EVEN AFTER ASH APPLICATION IS ACIDIC, IS THAT
2	STILL GOING TO HAVE THE SAME CONCERN AS A HIGH PH.
3	SOIL ENVIRONMENT SUCH AS IN KERN COUNTY.
4	SO I WOULD ASK YOU TO CONSIDER THE
5	COMMENTS WHEN THEY DO COME IN FROM THIS PEER
6	REVIEW BECAUSE I DON'T KNOW IF IT WAS TRULY SET UP
7	AND IMPLEMENTED IN A WAY THAT WAS, I THINK,
8	INTENDED BY THE BOARD, WHICH WAS A SCIENTIFIC PEER
9	REVIEW TO GET SCIENTIFIC DATA FROM DR. MEYERS'
10	PEERS. AND I WISH I WAS HIS PEER, BUT I'M NOT.
11	SO THAT'S THE LAST OF MY COMMENTS.
12	I DO APPRECIATE THE WORK STAFF HAS DONE. I THINK
13	THEY'VE DONE AN EXCELLENT JOB ON THESE
14	REGULATIONS. THEY ARE VERY COMPLICATED, AND I
15	THINK THEY WILL WORK, AND I THINK, YOU KNOW, WE'LL
16	BE ABLE TO WORK WITH FOOD AND AG JUST AS WELL WITH
17	THEM BECAUSE I THINK THEY WANT TO SEE IT WORK IN
18	THE AGRICULTURAL COMMUNITY AS WELL.
19	CHAIRMAN FRAZEE: THANK YOU. THAT
20	COMPLETES ALL OF OUR LIST OF COMMENTERS.
21	MS. CURRIE: I APOLOGIZE, MR. FRAZEE, IF
22	I COULD JUST RAISE ONE POINT THAT I FORGOT TO
23	RAISE IN MY COMMENTS. AND THAT IS I'D LIKE SOME
24	CLARIFICATION ON EXACTLY WHAT THE RULEMAKING

PACKAGE IS THAT EVERYBODY IS GOING TO BE LOOKING

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Τ	AT DURING THIS 90-DAY PERIOD. THERE HAVE BEEN
2	SEVERAL. THERE'S THE OCTOBER VERSION, THE
3	DECEMBER 11TH VERSION, THE DECEMBER 18TH VERSION,
4	SO I'D LIKE TO KNOW WHICH IT IS THAT YOU ARE GOING
5	TO WITH THAT FOOD AND AG WILL BE LOOKING AT AND
6	WHICH ONE WE SHOULD BE ADDRESSING. I ASSUME IT'S
7	THE DECEMBER 18TH.
8	CHAIRMAN FRAZEE: THAT'S MY
9	UNDERSTANDING, THE DECEMBER 18TH VERSION.
10	MS. RICE: THAT'S CORRECT, THE MOST
11	RECENT VERSION.
12	CHAIRMAN FRAZEE: OKAY. WE HAVE HEARD
13	FROM EVERYONE ON THIS ISSUE. DISPOSITION OF IT AS
14	A COMMITTEE. WE'RE MISSING SOMEONE. WHILE WE'RE
15	WAITING FOR HIM TO COME BACK, JUST A COUPLE OF
16	ADDITIONAL COMMENTS.
17	ON THE CERTIFIED EXPERT ISSUE,
18	REFERENCE WAS MADE EARLIER ON AN EARLIER ITEM
19	ABOUT GEOLOGISTS AND ENGINEERS. AND I THINK
20	THAT'S A DIFFICULTY WE HAVE HERE BECAUSE THERE'S
21	NOT THAT KIND OF STATE LICENSING FOR AGRICULTURAL
22	EXPERTS THAT YOU CAN PUT YOUR FINGER ON. SO A
23	CERTIFIED EXPERT IN THIS AREA IS IN THE EYES OF
24 25	THE BEHOLDER AND NOT NECESSARILY BY SOME STATE CERTIFICATION OR LICENSE. AND FOR US TO PRETEND

1	TO SET THE PARAMETERS OR WHAT THE AREA OF
2	EXPERTISE IS, I THINK, IS A DIFFICULT TASK. I
3	HOPE SOMEONE HAS A BETTER ANSWER.
4	WE HAD SOME DISCUSSION OF WHAT GOES
5	ON IN OTHER STATES. AND I WAS INTERESTED TO HEAR
6	ABOUT PENNSYLVANIA FROM THE STANDPOINT. I THINK
7	MR. BUCHANAN INDICATED THAT THERE WAS NOT
8	AGRICULTURAL LAND APPLICATION, BUT I AM AWARE THAT
9	THE STATE OF PENNSYLVANIA HAS A RATHER EXTENSIVE
10	BOTH STATUTORY AND REGULATORY SCHEME ON THE
11	APPLICATION OF ANY MATERIAL TO LAND, INCLUDING
12	MANURES AND A WHOLE RANGE OF THINGS IN WHICH THAT
13	IS HANDLED. AND AT THIS POINT I DON'T THINK
14	CALIFORNIA HAS THAT EXTENSIVE OF A REGULATORY
15	STRUCTURE THAT SOME OF THE STATES DO HAVE. AND I
16	THINK, AGAIN, THAT'S THE RESPONSIBILITY OF THE
17	DEPARTMENT OF FOOD AND AGRICULTURE. IF THEY WANT
18	TO GO DOWN THAT PATH AND DO THAT THROUGH THE
19	STATUTORY PROCESS, THEN THAT'S NOT MY PROBLEM AS A
20	MEMBER OF THE WASTE BOARD AT THIS POINT.
21	ANY OTHER COMMENT? I GUESS THE
22	MOTION, THAT I'LL RECOMMEND, WOULD BE TO PUT IT ON
23	HOLD FOR 90 DAYS, CONTINUE TO WORK WITH THE
24 25	DEPARTMENT OF FOOD AND AGRICULTURE TO ACHIEVE SOME CONSENSUS ON THE DIVISION OF AUTHORITY ON THIS

1	ISSUE.
2	MEMBER PENNINGTON: DO YOU WANT ME TO
3	MAKE THAT MOTION?
4	CHAIRMAN FRAZEE: YES.
5	MEMBER PENNINGTON: MR. CHAIRMAN, I'LL
6	MOVE THAT WE PUT THIS ON HOLD FOR 90 DAYS WHILE WE
7	WORK WITH THE DEPARTMENT OF FOOD AND AG TO ACHIEVE
8	THEIR GOALS AS WELL AS OURS, AND THAT WE BE
9	PREPARED TO MOVE FORWARD IN 90 DAYS.
10	MEMBER RELIS: I'LL SUPPORT IT. I
11	WOULD OR SECOND THAT. I WOULD JUST LIKE TO
12	KNOW ARE WE STILL GOING TO GO AHEAD WITH THE
13	LETTER WITH THAT IDEA OF INDICATING THAT WE ARE
14	EXPECTING AN OUTCOME AND THAT
15	MR. CHANDLER: I HAVE THREE AREAS THAT
16	I'D LIKE SOME CLARIFICATION ON. THAT'S THE FIRST
17	ONE. MR. FRAZEE INDICATED THAT PERHAPS A LETTER
18	SHOULD BE FORTHCOMING. DO YOU WANT THAT COMING
19	FROM THE CHAIR'S OFFICE? WOULD YOU LIKE IT COMING
20	FROM MY OFFICE? AND IS THERE ANYTHING SPECIFIC
21	THAT YOU'D LIKE TO SEE IN THAT LETTER BESIDES THE
22	OBVIOUS OF WHAT CAN WE EXPECT TO BE ACCOMPLISHED
23	WITHIN THIS 90 DAYS?
24 25	MEMBER PENNINGTON: IT WOULD BE MY RECOMMENDATION THAT IT EITHER COME FROM MY OFFICE

1	OR YOUR OFFICE.
2	CHAIRMAN FRAZEE: APPROPRIATE FROM THE
3	CHAIR.
4	MR. CHANDLER: OKAY. SECOND AREA WAS I
5	THINK WE HAD THE SUGGESTION THAT WE MIGHT WANT TO
6	MOVE FORWARD ON AT LEAST DEALING WITH THE CEQA
7	ASPECT. WOULD YOU LIKE TO SEE ANY MOVEMENT ON
8	CEQA? THE IDEA THERE BEING THAT AT THE END OF 90
9	DAYS, IF WE HAVE SOMETHING THAT WE CAN MOVE
10	FORWARD, WE'D HAVE THAT OUT OF THE WAY.
11	CHAIRMAN FRAZEE: YES.
12	MR. CHANDLER: I SEE SOME MERIT TO THAT.
13	BIFURCATION, DO YOU WANT US TO BEGIN WORKING ON
14	BIFURCATING THE PACKAGE IN ANY WAY? IT WAS AN
15	ATTEMPT TO
16	CHAIRMAN FRAZEE: FURTHER DOWN THAN WHAT
17	IT IS NOW?
18	MR. CHANDLER: CORRECT.
19	CHAIRMAN FRAZEE: AND THE ISSUE WAS
20	RAISED ABOUT THOSE OTHER NONCONTROVERSIAL USES.
21	SO I GUESS THIS IS THE FIRST TIME THAT I'VE HEARD
22	THIS OR AT LEAST SEPARATED IN MY MIND IN THREE
23	CATEGORIES RATHER THAN IN TWO. BUT THERE'S THE
24 25	ONE THAT SORT OF EXCLUDES ALL OTHER USES. FROM MY OWN PART, I DON'T SEE THE

1	NEED TO DO THAT. I CAN APPRECIATE THE PRODUCERS
2	WOULD LIKE TO SEE THAT BECAUSE THEY LIKE THE
3	COMFORT LEVEL OF GETTING THOSE THINGS BEHIND THEM,
4	BUT TO ME IT JUST CREATES ANOTHER HURDLE.
5	MEMBER PENNINGTON: MAYBE WHAT YOU COULD
6	DO IS AT THE NEXT COMMITTEE MEETING HAVE A REPORT
7	BACK AND SEE HOW THINGS ARE GOING WITH CDFA AND
8	THEN DECIDE WHETHER YOU'VE GOT 60 DAYS THERE.
9	AND YOU KNOW, I APPRECIATE WHAT YOU ARE SAYING. I
10	APPRECIATE WHAT THEY'RE SAYING TOO. BUT IF FOOD
11	AND AG DOES COME FORTH AND STARTS TO REALLY GET
12	INTO THIS THING, WE MIGHT HAVE MORE SUCCESS. THAT
13	WOULD BE MY RECOMMENDATION.
14	CHAIRMAN FRAZEE: BUT THE FACT IS THAT
15	THOSE ACTIVITIES BY DEFAULT ARE EXCLUDED ANYWAY.
16	THE BENEFIT OF DOING IT SOONER IS THE COMFORT
17	LEVEL THAT IT GIVES THE PRODUCERS OF KNOWING BY
18	STATUTE RATHER THAN BY DEFAULT THEY'RE EXCLUDED.
19	MR. CHANDLER: SO MY INFERENCE WITH WHAT
20	MR. PENNINGTON JUST INDICATED, IT SOUNDS LIKE WE
21	SHOULD, WITH REGARD TO MY LAST AREA, HOW
22	FREQUENTLY WOULD YOU LIKE TO SEE STATUS REPORTS

COME FORWARD? PERHAPS AT EVERY COMMITTEE MEETING

WE SHOULD AT LEAST GIVE A VERBAL UPDATE ON THE

STATUS OF ANY MEETINGS AND CHARACTERIZE WHETHER

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1	WE'RE AT A JUNCTURE WHERE MAYBE WE REVISIT THIS					
2	ISSUE OF BIFURCATION, BUT AT THIS POINT WE WON'T					
3	DEAL WITH ANYTHING BUT THE DECEMBER 18TH VERSION					
4	OF THE REGS AS DRAFTED.					
5	CHAIRMAN FRAZEE: THAT'S RIGHT.					
6	MR. CHANDLER: AND WORK ON WITH MR.					
7	PENNINGTON'S STAFF A LETTER POSTHASTE THAT WOULD					
8	GO TO MR. YATES, ACKNOWLEDGING THEIR DECEMBER					
20TH						
9	LETTER AND ASKING FOR MORE CLARITY ON WHAT WE CAN					
10	EXPECT IN THE INTERVENING PERIOD.					
11	CHAIRMAN FRAZEE: I THINK AT EVERY					
12	JUNCTURE IT OUGHT TO BE OUR POSTURE FROM HERE ON					
13	THAT WE CAN'T WAIT FOR SIX MONTHS OR TWO YEARS OR					
14	WHATEVER FOR US TO TAKE THIS ACTION. NINETY DAYS					
15	IS THE AGREED UPON. I'M ONLY DOING THAT BECAUSE					
16	IT CAME TO US AT THE LAST MINUTE.					
17	MR. CHANDLER: RIGHT. OKAY.					
18	MEMBER PENNINGTON: I AGREE WITH THESE					
19	FOLKS, THAT AT THE END OF THE 90-DAY PERIOD, WE					
20	OUGHT TO BE IN A SITUATION, PARTICULARLY AFTER 30					
21	DAYS, WE DON'T SEE A WHOLE LOT OF MOTION GOING ON					
22	THERE, THAT WE OUGHT TO BE READY AT THE END OF					
THE						
23	90 DAYS TO START TO MOVE OUR STUFF AND GET OUT					

FOR

OUR COMMENT PERIOD AND GET ON WITH IT.

MR. CHANDLER: OKAY. VERY GOOD. I'M

1	CLEAR.
2	CHAIRMAN FRAZEE: IS THAT SUFFICIENT
3	DIRECTION?
4	MR. CHANDLER: I'M FINE.
5	CHAIRMAN FRAZEE: WE DIDN'T TAKE A VOTE
6	ON THE MOTION. WE HAD A MOTION AND SECOND ON THE
7	90-DAY DELAY ON FURTHER ACTION ON THIS ITEM. SO
8	SECRETARY WILL CALL THE ROLL ON THAT.
9	THE SECRETARY: BOARD MEMBER PENNINGTON.
10	MEMBER PENNINGTON: AYE.
11	THE SECRETARY: BOARD MEMBER RELIS.
12	MEMBER RELIS: AYE.
13	THE SECRETARY: CHAIRMAN FRAZEE.
14	CHAIRMAN PENNINGTON: AYE. THAT'S
15	CARRIED.
16	NOW, IS THERE ANYTHING ELSE TO COME
17	BEFORE THE COMMITTEE?
18	MEMBER PENNINGTON: I'D JUST LIKE TO SAY,
19	MR. CHAIRMAN, THAT I'M GOING TO BE GOING OFF THE
20	P&E COMMITTEE, I'M GLAD TO LET STEVE DEAL WITH
21	MOLYBDENUM AND SELENIUM, WHO SOUND LIKE BAD DATES
22	OR SOMETHING. IT'S BEEN FUN TO BE ON THE
23	COMMITTEE WITH YOU AND PAUL, AND I'LL BE GLAD TO
24 25	TAKE THESE ISSUES UP AT THE BOARD LEVEL NOW. CHAIRMAN FRAZEE: HOPE WE RESOLVE THEM

Τ	BEFORE THEY GET TO THE BOARD.
2	MEMBER PENNINGTON: THAT'S WHAT I'M
3	HOPING.
4	CHAIRMAN FRAZEE: YOU CAN ALSO TAKE THEM
5	UP WITH THE FOLKS DOWNTOWN. IF THERE'S NOTHING
	ELSE TO COME BEFORE THE COMMITTEE, WE WILL BE

STAND ADJOURNED.

(END OF PROCEEDINGS AT 4:50 P.M.)